

Fremont County, Colorado

Financial Statements

December 31, 2025

Board of County Commissioners

Debbie Bell

Kevin Grantham

Dwayne McFall

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FINANCIAL SECTION



INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners
Fremont County
Canon City, Colorado

Opinions

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fremont County, Colorado (the "County") as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Fremont County, Colorado as of December 31, 2025, and the respective changes in financial position for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Fremont County, Colorado, and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures of the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion of the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages M1 – M8, and the budgetary comparison schedules on pages 30 – 33 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund schedules, the schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and local highway finance report, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

The other information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund schedules, the schedule of expenditures of federal awards, and the local highway finance report are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have issued our report dated July 23, 2026, on our consideration of Fremont County, Colorado's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Fremont County, Colorado's internal control over financial reporting and compliance.

Logan and Associates, LLC

Aurora, Colorado
July 23, 2026

Fremont County, Colorado

Management's Discussion and Analysis

For the Year Ended December 31, 2025

Management of Fremont County provides readers with this narrative overview and analysis of the financial activities for Fremont County as of December 31, 2025. In compliance with Governmental Accounting Standards Board Number 34, also known as GASB 34, the Management Discussion and Analysis (MD&A) is designed to provide an easy-to-read discussion of the County's financial condition and operating results and to disclose to the reader important financial activities and issues related to the County's basic operations. The MD&A should be read in conjunction with the County's basic financial statements.

The County has one financial category - government-type activities. Within the government type activities, the Board of County Commissioners has designated a General Fund and several Special Revenue Funds. The government type activities are funded primarily through the County's ad-valorem property tax, sales and use taxes, specific ownership taxes, grants and contributions, and charges for services.

Financial Highlights

As of December 31, 2025, Fremont County's government-wide net position totaled \$66,480,697.

- Total net position for the County increased by \$4,867,135. The total assets increased by \$4,321,176 and the total liabilities decreased by \$1,269,299 compared to 2024.
- The net position includes \$26,108,732 of the net investment in capital assets, \$12,832,673 in restricted funds, and \$27,539,292 in unrestricted.
- Fremont County's general sources of revenue are made up of ad-valorem property tax, sales and use taxes and specific ownership taxes totaling \$27,420,539. Intergovernmental revenues totaled \$19,365,616, charges for services totaled \$2,913,488, and other revenues totaled \$3,081,286.
- Total revenues decreased by \$1,875,633 from 2024.
- The General Fund Reserve Balance, which includes the Sheriff, Fair Board, Livestock Sale Committee, Capital Expenditures, Payment in Lieu of Taxes, Waste Disposal, and Public Building and Maintenance Funds, increased to \$18,380,009 at the end of 2025, an increase of \$1,988,503 for the year. Total General Fund Balance is approximately 66% of 2025 General Fund spending of \$28,030,448.
- The Department of Transportation Fund Reserve Balance increased to \$4,095,935 at the end of 2025, an increase of \$621,403 for the year. The total Transportation Fund Reserve Balance is approximately 81% of 2025 Transportation Fund spending of \$5,075,930.
- The Statement of Activities reports that the County had \$47,913,794 related to Governmental Activities expenses in 2025.

Using This Annual Report

This annual report consists of three required parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the County:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the County's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the County government, reporting the County's operations in more detail than the government-wide statements.

The basic financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information (RSI) that further explains and supports the information in the financial statements. Following the RSI are additional statements that are required by oversight agencies but are not a required part of the financial statement under generally accepted accounting principles.

Government-Wide Financial Statements

The government-wide financial statements consist of the Statement of Net Position and the Statement of Activities. These statements report information about the County as a whole and include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net position and changes in net position. The County's net position – the difference between assets and liabilities – is one way to measure the County's financial health, or financial position. Over time, increases and decreases in the County's net position are one indicator of whether its financial health is improving or deteriorating. Other non-financial factors, however, such as changes in the County's property tax base are needed to assess the overall health of the County.

Fund Financial Statements

The fund financial statements provide more detailed information about the County's funds, focusing on its most significant funds – not the County as a whole.

Governmental fund – All of the County's activity is reported in governmental funds, which focuses on how money flows into and out of each of the funds and the balances left at year-end that are available for use in future years. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all of other financial assets that can readily be converted to cash. The governmental fund statement provides a detailed short-term view of the County's general governmental operations and the basic services it provides. Governmental fund

information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

Analysis of Net Position

The focus of this financial analysis is on comparisons of the activities for the current year, 2025, with those of the prior year, 2024, and comparison of balances at year-end, December 31st, for the same two years.

The net position may serve over time as a useful indicator of the government's financial position. In the case of Fremont County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$66,480,697 as of December 31, 2025.

The County's net position can be separated into three primary categories: 1) Net investment in capital assets 2) Restricted net position and 3) Unrestricted net position.

The largest portion of the County's net position consists of its unrestricted, unreserved funds totaling \$27,539,292, representing 41% of the County's 2026 budget. These funds act as the County's reserves and are used to support anticipated capital projects, long-term goals, facility maintenance, personnel costs, local emergencies, cash-flow needs during budgetary shortfalls and other corresponding expenses.

The second largest portion of the County's net position is its investment in capital assets totaling \$26,108,732. These existing assets include land, buildings, improvements, equipment, and infrastructure, reported net of any outstanding debt used to acquire them. Because these assets are essential for delivering services to residents, they are not available for future spending. It is also important to note that the debt associated with these assets must be repaid using other funding sources, as capital assets themselves cannot be used to cover these liabilities.

Analysis of Changes in Net Position

The County's net position increased by \$4,867,135 from 2024 to 2025.

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STATEMENTS OF NET POSITION

The perspective of the statements of net position is of the County as a whole. The following is a summary of the County's net assets for the last two years:

FREMONT COUNTY, COLORADO

STATEMENTS OF NET POSITION

As of December 31, 2025

	GOVERNMENTAL ACTIVITIES	
	2025	2024
ASSETS		
Cash and Investments	\$ 44,250,179	\$ 41,861,026
Restricted Cash and Investments	1,617,411	1,893,548
Receivables		
Property Taxes	8,255,495	7,600,429
Accounts Receivable	5,953,203	4,330,607
Prepaid Expenses	594,515	654,402
Inventory	346,750	302,285
Land Leases Receivable	260,799	168,715
Capital Assets, Not Depreciated	1,617,258	1,617,180
Capital Assets, Depreciated		
Net of Accumulated Depreciation	40,024,386	40,170,628
TOTAL ASSETS	102,919,996	98,598,820
LIABILITIES		
Accounts Payable	1,263,576	987,149
Accrued Expenses	1,870,463	1,391,048
Accrued Interest Payable	24,847	26,540
Due to Others	1,413,829	873,911
Accrued Compensated Absences	1,333,516	1,173,891
Unearned Revenues	5,672,712	7,450,739
Noncurrent Liabilities		
Due within One Year	1,366,615	1,316,739
Due in More Than One Year	14,667,912	15,662,752
TOTAL LIABILITIES	27,613,470	28,882,769
DEFERRED INFLOW OF RESOURCES		
Deferred Amounts on Refunding	309,535	333,345
Deferred Property Tax Revenue	8,255,495	7,600,429
Deferred Land Leases Revenue	260,799	168,715
TOTAL DEFERRED INFLOWS OF RESOURCES	8,825,829	8,102,489
NET POSITION		
Net Investment in Capital Assets	26,108,732	25,290,056
Restricted	12,832,673	12,315,001
Unrestricted, Unreserved	27,539,292	24,008,505
NET POSITION	\$ 66,480,697	\$ 61,613,562

STATEMENTS OF ACTIVITIES

The perspective of the statements of activities is of the County as a whole. The following table reflects the change in net position for the last two years:

FUNCTIONS/PROGRAMS	Expenses	Program Revenues			Net (Expense) Revenue and Change In Net Position	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	
					Totals	
					2025	2024
PRIMARY GOVERNMENT						
Governmental Activities						
General Government	\$ 13,714,267	\$ 2,535,840	\$ 2,079,642	\$ -	\$ (9,098,785)	\$ (5,648,212)
Public Safety	15,248,913	311,087	607,564	-	(14,330,262)	(14,520,174)
Airport	951,283	463,617	-	1,312,162	824,496	(201,032)
Health and Welfare	11,374,902	106,513	10,073,341	-	(1,195,048)	(1,223,712)
Highways and Streets	5,802,309	417,160	3,486,403	-	(1,898,746)	(609,469)
Culture and Recreation	354,219	-	-	235,891	(118,328)	(82,687)
Intergovernmental	85,388	-	-	-	(85,388)	(34,900)
Interest on Long Term Debt	382,513	-	-	-	(382,513)	(430,864)
Total Governmental Activities	\$ 47,913,794	\$ 3,834,217	\$ 16,246,950	\$ 1,548,053	\$ (26,284,574)	\$ (22,751,050)
GENERAL REVENUES						
Property Taxes					7,579,697	8,217,775
Specific Ownership Taxes					910,394	855,264
Sales and Use Taxes					18,508,952	18,648,517
Other Taxes					1,992,109	1,554,897
Interest Income					1,286,150	1,428,293
Other					874,407	824,762
TOTAL GENERAL REVENUES					31,151,709	31,529,508
CHANGE IN NET POSITION					4,867,135	8,778,458
NET POSITION, Beginning					61,613,562	52,835,104
NET POSITION, Ending					\$ 66,480,697	\$ 61,613,562

CAPITAL ASSETS AND DEBT ADMINISTRATION – COUNTY WIDE

The following table summarizes the County's capital assets:

Land	\$ 1,352,862	\$ -	\$ -	\$ 1,352,862
Construction in Progress	264,318	264,396	(264,318)	264,396
Total Capital Assets, Not Being Depreciated	1,617,180	264,396	(264,318)	1,617,258
Capital Assets, Being Depreciated				
Buildings and Improvements	57,748,305	2,477,086	-	60,225,391
Equipment and Furniture	13,759,876	943,516	(97,961)	14,605,431
Infrastructure	95,084,030	855,425	-	95,939,455
Total Capital Assets, Being Depreciated	166,592,211	4,276,027	(97,961)	170,770,277
Less Accumulated Depreciation for				
Buildings and Improvements	(35,084,279)	(2,000,273)	-	(37,084,552)
Equipment and Furniture	(10,074,202)	(1,017,702)	97,961	(10,993,943)
Infrastructure	(81,263,102)	(1,404,294)	-	(82,667,396)
Total Accumulated Depreciation	(126,421,583)	(4,422,269)	97,961	(130,745,891)
Total Capital Assets, Being Depreciated, Net	40,170,628	(146,242)	-	40,024,386
Governmental Activities Capital Assets, Net	41,787,808	118,154	(264,318)	41,641,644

DEBT OUTSTANDING

The County's long-term debt consists of the following:

Description	Beginning Balance	Additions	Payments	Ending Balance	Due Within One Year
Series 2019 COPS	4,365,000	-	300,000	4,065,000	310,000
Series 2021 COPS	10,315,000	-	535,000	9,780,000	555,000
Series 2021 COPS Premium	1,817,752	-	129,840	1,687,912	
Compensated Absences	1,655,630	179,501	-	1,835,131	501,615
Total Governmental Activities	18,153,382	179,501	964,840	17,368,043	1,366,615

Certificates of Participation

Certificates of Participation Series 2019 in the principal amount of \$5,765,000 dated December 27, 2019, and maturing each June 3 and December 3 from 2020 to 2031 were issued for the purpose to refund and pay off the Certificates of Participation Series 2012. Interest rate 2.330%. This refunding resulted in net present value savings of interest in the amount of \$428,908.

Refunding and Improvement Certificates of Participation Series 2021 in the principal amount of \$11,680,000 dated October 12, 2021, and premium of \$2,207,269, maturing annually on December 15, from 2022 to 2038 were issued for the purpose to refund and pay off the Certificates of Participation Series 2013A and B and provide funding for construction projects. Interest rates range from 4.0% to 5.0%. This refinancing resulted in net present value savings of interest in the amount of \$3,537,680.

Budgetary Highlights

For 2025 the final adopted budget totaled \$ 66,723,051.

Economic and Other Factors

Fremont County Issue 1A was passed favorably by voters in November 2014. The issue allows the county to retain and spend all revenues received by the county from the current property tax mill levy rate at the level of 12.294 mills, which was the mill levy rate in 1992 when TABOR was passed by Colorado voters (Taxpayers Bill of Rights; Amendment 1; Article X, Section 20). The approval exempted the property tax revenue and sales and use tax increase from the TABOR limitation of growth and inflation as defined in the Amendment. This was effective beginning January 1, 2015.

In November 2013 Fremont County Voters passed Fremont County Ballot Issue 1A, which increased the sales tax rate from 1.5% to 2.5%, and allocates the collections of the additional 1% to go to the Sheriff's Department to be used for operations and capital expenditures. The revenue collected in 2025 was \$7,403,581, a decrease of \$54,618 from 2024.

Sales and use tax revenues decreased in 2025 by \$81,929 from 2024. Seventy-five percent of sales and use tax revenues are designated for deposit into the General Fund. The remaining twenty-five percent is earmarked for the Sales & Use Tax Capital Improvement Fund.

The Assessed Valuation for tax year 2025 collected in 2026 increased by \$104,777,505. The current assessed value is \$721,445,106, which totals \$8,255,495 in property tax revenues. This amount is assessed in 2025 and collected in 2026.

In November 2000, Colorado voters approved Amendment 20, which allows the use and sale of medical marijuana. Fremont County adopted regulations in 2015, which licensed and regulated Medical Marijuana Facilities and collected fees for these facilities. The total collections in 2025 were \$52,500.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide the general public with a general overview of the County's finances and to reflect the County's accountability for the revenues it receives. If you have any questions regarding this report or need additional financial information, please contact:

Fremont County, Colorado
Assistant County Administrator & Finance Officer
615 Macon Avenue, Room 101
Cañon City, CO 81212
Tel: (719) 276-7353
Fax: (719) 276-7412

BASIC FINANCIAL STATEMENTS

FREMONT COUNTY, COLORADO

STATEMENTS OF NET POSITION

As of December 31, 2025

	GOVERNMENTAL ACTIVITIES	
	2025	2024
ASSETS		
Cash and Investments	\$ 44,250,179	\$ 41,861,026
Restricted Cash and Investments	1,751,729	1,893,548
Receivables		
Property Taxes	8,255,495	7,600,429
Accounts Receivable	5,818,885	4,330,607
Prepaid Expenses	594,515	654,402
Inventory	346,750	302,285
Land Leases Receivable	260,799	168,715
Capital Assets, Not Depreciated	1,617,258	1,617,180
Capital Assets, Depreciated		
Net of Accumulated Depreciation	40,024,386	40,170,628
TOTAL ASSETS	102,919,996	98,598,820
LIABILITIES		
Accounts Payable	1,263,576	987,149
Accrued Expenses	1,870,463	1,391,048
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Due to Others	1,413,829	873,911
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Noncurrent Liabilities		
Due within One Year	1,366,615	1,316,739
Due in More Than One Year	14,667,912	15,662,752
TOTAL LIABILITIES	27,613,470	28,882,769
DEFERRED INFLOW OF RESOURCES		
Deferred Amounts on Refunding	309,535	333,345
Deferred Property Tax Revenue	8,255,495	7,600,429
Deferred Land Leases Revenue	260,799	168,715
TOTAL DEFERRED INFLOWS OF RESOURCES	8,825,829	8,102,489
NET POSITION		
Net Investment in Capital Assets	26,108,732	25,290,056
Restricted	12,832,673	12,315,001
Unrestricted, Unreserved	27,539,292	24,008,505
NET POSITION	\$ 66,480,697	\$ 61,613,562

The accompanying notes are an integral part of the financial statements.

FREMONT COUNTY, COLORADO

STATEMENTS OF ACTIVITIES
Year Ended December 31, 2025

FUNCTIONS/PROGRAMS	Expenses	Program Revenues			Net (Expense) Revenue and Change In Net Position	
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	
					Totals	
					2025	2024
PRIMARY GOVERNMENT						
Governmental Activities						
General Government	\$ 13,714,267	\$ 2,535,840	\$ 2,079,642	\$ -	\$ (9,098,785)	\$ (5,648,212)
Public Safety	15,248,913	311,087	607,564	-	(14,330,262)	(14,520,174)
Airport	951,283	463,617	-	1,312,162	824,496	(201,032)
Health and Welfare	11,374,902	106,513	10,073,341	-	(1,195,048)	(1,223,712)
Highways and Streets	5,802,309	417,160	3,486,403	-	(1,898,746)	(609,469)
Culture and Recreation	354,219	-	-	235,891	(118,328)	(82,687)
Intergovernmental	85,388	-	-	-	(85,388)	(34,900)
Interest on Long Term Debt	382,513	-	-	-	(382,513)	(430,864)
Total Governmental Activities	<u>\$ 47,913,794</u>	<u>\$ 3,834,217</u>	<u>\$ 16,246,950</u>	<u>\$ 1,548,053</u>	<u>\$ (26,284,574)</u>	<u>\$ (22,751,050)</u>
GENERAL REVENUES						
Property Taxes					7,579,697	8,217,775
Specific Ownership Taxes					910,394	855,264
Sales and Use Taxes					18,508,952	18,648,517
Other Taxes					1,992,109	1,554,897
Interest Income					1,286,150	1,428,293
Other					874,407	824,762
TOTAL GENERAL REVENUES					<u>31,151,709</u>	<u>31,529,508</u>
CHANGE IN NET POSITION					4,867,135	8,778,458
NET POSITION, Beginning					<u>61,613,562</u>	<u>52,835,104</u>
NET POSITION, Ending					<u>\$ 66,480,697</u>	<u>\$ 61,613,562</u>

The accompanying notes are an integral part of the financial statements.

FREMONT COUNTY, COLORADO

BALANCE SHEETS
GOVERNMENTAL FUNDS
As of December 31, 2025

	GENERAL FUND	TRANSPORATION FUND	HUMAN SERVICES FUND
ASSETS			
Cash and Investments	\$ 21,276,228	\$ 3,431,571	\$ 6,436,599
Restricted Cash and Investments	-	-	382,849
Due From Other Funds	358	309,970	-
Property Taxes Receivable	5,462,060	613,228	1,948,623
Accounts Receivable	3,040,780	413,890	561,862
Inventory	-	289,410	-
Prepaid Expenses	572,575	17,304	-
Land Leases Receivable	-	-	-
TOTAL ASSETS	<u>\$ 30,352,001</u>	<u>\$ 5,075,373</u>	<u>\$ 9,329,933</u>
LIABILITIES, DEFERRED INFLOWS, AND FUND EQUITY			
LIABILITIES			
Accounts Payable	\$ 707,633	\$ 214,436	\$ 33,395
Accrued Expenses	972,346	151,774	669,693
Due To Others	1,413,829	-	-
Due To Other Funds	305,270	-	-
Unearned Revenue	3,110,854	-	2,219,712
TOTAL LIABILITIES	<u>6,509,932</u>	<u>366,210</u>	<u>2,922,800</u>
DEFERRED INFLOW OF RESOURCES			
Deferred Land Leases Revenue	-	-	-
Deferred Property Tax Revenue	5,462,060	613,228	1,948,623
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>5,462,060</u>	<u>613,228</u>	<u>1,948,623</u>
FUND EQUITY			
Fund Balance			
Nonspendable	572,575	306,714	-
Restricted	1,157,000	-	-
Committed		3,789,221	4,458,510
Unassigned	16,650,434	-	-
TOTAL FUND EQUITY	<u>18,380,009</u>	<u>4,095,935</u>	<u>4,458,510</u>
TOTAL LIABILITIES, DEFERRED INFLOWS, AND FUND EQUITY	<u>\$ 30,352,001</u>	<u>\$ 5,075,373</u>	<u>\$ 9,329,933</u>

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.

Long-term liabilities are not due and payable in the current period and are not reported in the funds.

This is the amount of COP and financing lease payables (**\$13,845,000**), debt premium (**\$1,687,912**), accrued interest payable (**\$24,847**), deferred charges (**\$309,535**), and the balance of accrued compensated absences (**\$1,835,131**) for the year.

Net position of governmental activities

The accompanying notes are an integral part of the financial statements.

SALES AND USE FUND	OTHER GOVERNMENTAL FUNDS	TOTALS	
		2025	2024
\$ 8,332,080	\$ 4,773,701	\$ 44,250,179	\$ 41,861,026
1,368,880	-	1,751,729	1,893,548
-	16,158	326,486	772,443
-	231,584	8,255,495	7,600,429
443,553	1,358,800	5,818,885	4,330,607
-	57,340	346,750	302,285
-	4,636	594,515	654,402
-	260,799	260,799	168,715
<u>\$ 10,144,513</u>	<u>\$ 6,703,018</u>	<u>\$ 61,604,838</u>	<u>\$ 57,583,455</u>

\$ -	\$ 308,112	\$ 1,263,576	\$ 987,149
-	76,650	1,870,463	1,391,048
-	-	1,413,829	873,911
-	21,216	326,486	772,443
-	342,146	5,672,712	7,450,739
-	748,124	10,547,066	11,475,290

-	260,799	260,799	168,715
-	231,584	8,255,495	7,600,429

-	492,383	8,516,294	7,769,144
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-	61,976	941,265	956,687
10,144,513	1,531,160	12,832,673	12,315,001
-	3,878,885	12,126,616	10,438,795
-	(9,510)	16,640,924	14,628,538
<u>10,144,513</u>	<u>5,462,511</u>	<u>42,541,478</u>	<u>38,339,021</u>

<u>\$ 10,144,513</u>	<u>\$ 6,703,018</u>
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41,641,644 41,787,808

(17,702,425) (18,513,267)

\$ 66,480,697 \$ 61,613,562

FREMONT COUNTY, COLORADO

STATEMENTS OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS
Year Ended December 31, 2025

	GENERAL FUND	TRANSPORATION FUND	HUMAN SERVICES FUND	SALES AND USE FUND
REVENUES				
Taxes	\$ 21,642,994	\$ 470,249	\$ 1,885,279	\$ 2,776,343
Intergovernmental	3,763,968	3,575,409	8,823,227	-
Licenses and Permits	777,915	-	-	-
Charges for Services	1,994,160	417,160	-	-
Interest Income	1,212,379	-	-	62,272
Miscellaneous	764,472	84,515	-	-
TOTAL REVENUES	30,155,888	4,547,333	10,708,506	2,838,615
EXPENDITURES				
Current				
General Government	13,633,408	-	-	30,961
Public Safety	13,840,767	-	-	-
Airport	-	-	-	-
Health and Welfare	53,955	-	10,056,250	-
Highways and Streets	-	4,853,145	-	-
Culture and Recreation	-	-	-	-
Intergovernmental	85,388	-	-	-
Capital Outlay	416,930	222,785	-	-
Debt Service				
Principal	-	-	-	835,000
Interest	-	-	-	537,855
TOTAL EXPENDITURES	28,030,448	5,075,930	10,056,250	1,403,816
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	2,125,440	(528,597)	652,256	1,434,799
OTHER FINANCING SOURCES (USES)				
Transfers In	1,141,500	1,150,000	-	-
Transfers Out	(1,278,437)	-	-	(1,025,000)
TOTAL OTHER FINANCING	(136,937)	1,150,000	-	(1,025,000)
NET CHANGE IN FUND BALANCES	1,988,503	621,403	652,256	409,799
FUND BALANCES, Beginning	16,391,506	3,474,532	3,806,254	9,734,714
FUND BALANCES, Ending	\$ 18,380,009	\$ 4,095,935	\$ 4,458,510	\$ 10,144,513

The accompanying notes are an integral part of the financial statements.

OTHER GOVERNMENTAL FUNDS	TOTALS	
	2025	2024
\$ 645,674	\$ 27,420,539	\$ 28,091,258
3,203,012	19,365,616	20,319,944
72,178	850,093	942,257
502,168	2,913,488	2,994,538
11,499	1,286,150	1,428,293
96,056	945,043	880,272
4,530,587	52,780,929	54,656,562
677,399	14,341,768	13,463,647
250,414	14,091,181	13,912,175
594,321	594,321	603,937
1,099,167	11,209,372	10,811,274
-	4,853,145	4,460,253
88,102	88,102	90,835
-	85,388	34,900
1,302,625	1,942,340	4,695,774
-	835,000	1,120,047
-	537,855	586,142
4,012,028	48,578,472	49,778,984
518,559	4,202,457	4,877,578
128,437	2,419,937	3,706,474
(116,500)	(2,419,937)	(3,706,474)
11,937	-	-
530,496	4,202,457	4,877,578
4,932,015	38,339,021	33,461,443
\$ 5,462,511	\$ 42,541,478	\$ 38,339,021

FREMONT COUNTY, COLORADO

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
Year Ended December 31, 2025

Amounts Reported for Governmental Activities in the Statement of Activities
are Different Because:

Net Changes in Fund Balances - Total Governmental Funds \$ 4,202,457

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which deprecation expense ~~(\$4,422,269)~~ exceeded capital outlay ~~\$4,276,105~~ in the current period. (146,164)

Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This includes debt principal payments ~~\$835,000~~, change in compensated absences ~~(\$179,501)~~, amortization of bond discount ~~\$129,840~~, amortization of deferred changes ~~\$23,810~~, and the change in accrued interest payable ~~\$1,693~~.

810,842

Change in Net Position of Governmental Activities \$ 4,867,135

The accompanying notes are an integral part of the financial statements.

FREMONT COUNTY, COLORADO

STATEMENT OF FIDUARY NET POSITION
FIDUCIARY FUNDS
December 31, 2025

	TOTAL CUSTODIAL FUNDS	
	2025	2024
ASSETS		
Cash and Investments	\$ 519,034	\$ 661,834
LIABILITIES		
Due to Public Trustee	\$ 160,325	\$ 155,678
Due to Inmates	115,636	100,893
Due to Others	1,869	1,280
Due to Other Governments	241,204	403,983
TOTAL LIABILITIES	\$ 519,034	\$ 661,834

The accompanying notes are an integral part of the financial statements.

FREMONT COUNTY, COLORADO

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
Year Ended December 31, 2025

	TOTAL CUSTODIAL FUNDS	
	2025	2024
ADDITIONS		
Collections for Other Governments	\$ 45,105,784	\$ 45,193,964
Collections for Others	327,862	301,909
Public Trustee Foreclosure Collections	1,506,937	856,674
TOTAL ADDITIONS	46,940,583	46,352,547
DEDUCTIONS		
Disbursements to Other Governments	45,268,563	45,179,498
Disbursements to Others	312,530	375,486
Public Trustee Forclosure Disbusrements	1,502,290	805,741
TOTAL DEDUCTIONS	47,083,383	46,360,725
CHANGES IN NET POSITION	(142,800)	(8,178)
NET POSITION, Beginning of Year,	661,834	670,012
NET POSITION, End of Year	\$ 519,034	\$ 661,834

The accompanying notes are an intergral part of the financial statements

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies of Fremont County, Colorado (the “County”) is presented to assist in the understanding of the County’s basic financial statements. The financial statements and notes are representations of the County’s management, which is responsible for their integrity and objectivity. These accounting policies conform to the generally accepted accounting principles (GAAP) as applied to government units and have been consistently applied in preparation of the financial statements. The Government Accounting Standards Board (GASB) is the standard-setting body that establishes governmental accounting and financial reporting principles. The following is a summary of the County’s significant accounting policies.

Organization

The County operates under regulations pursuant to the Colorado Revised Statutes that designates a Board of County Commissioners to act as the governing authority. The County provides the following services: public safety (sheriff), highways and streets, sanitation, health and social services, parks and recreation, public improvements, planning and zoning, and general administrative services.

Reporting Entity

In accordance with governmental accounting standards, the County has considered the possibility of inclusion of additional entities in its basic financial statements.

The definition of the reporting entity is based primarily on financial accountability. The County is financially accountable for organizations that make up its legal entity. It is also financially accountable for legally separate organizations if County officials appoint a voting majority of the organization’s governing body and either it is able to impose its will on that organization or there is potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the County. The County may also be financially accountable for governmental organizations that are fiscally dependent upon it.

Based on these considerations, the following entities have been included in the County financial statements:

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES(CONTINUED)

Elected Officials

All financial transactions of the offices of elected officials of Fremont County (Assessor, Clerk and Recorder, Coroner, District Attorney, Sheriff, and Treasurer) are recorded in the General Fund. The Board of County Commissioners has budgetary authority over elected officials and is accountable for all fiscal matters.

Fremont County Public Trustee

Title 38, Article 37 of the 1976 Colorado Revised Statutes (CRS), as amended, governs the Fremont County Public Trustee. Amounts in excess of required reserves are paid to the County. Under Title 29-1, Section 602, Subpart 5 of CRS, effective January 1, 1990, the Office of the Public Trustee was deemed a part of the County for financial reporting purposes. The Fremont County Public Trustee is reported as a blended component unit and is recorded as a custodial fiduciary fund in the County's basic financial statements.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) present financial information of the County as a whole. The reporting information includes all of the non-fiduciary activities of the County. For the most part, the effect of inter-fund activity has been removed from these statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental activities normally are supported by taxes and intergovernmental revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include fees and charges paid by recipients of goods or services offered by programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program.

Government-Wide and Fund Financial Statements (Continued)

Revenues that are not classified as program revenues are presented as general revenues. The effects of inter-fund activity have been eliminated from the government-wide financial statements.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES(CONTINUED)

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

Governmental fund financial statements are reported using the current *financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes, specific ownership taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Grants and similar items are recorded as revenues when all eligibility requirements are met, including any time requirements. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred, and all other eligibility requirements have been met. All other revenue items are considered to be measurable and available only when cash is received by the County.

Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category – governmental and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds. The fiduciary funds are presented separately.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES(CONTINUED)

The County reports the following major governmental funds:

General Fund – This fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. This fund includes the activities of funds that are maintained separately by the County for internal purposes but are combined in these financial statements for reporting purposes because the expenditures and/or revenues for those separate funds are dependent upon transfers to or from the general fund. These separate funds include the following: sheriff, clerk & recorder, capital expenditures, payment in lieu of taxes, waste disposal, and public building and maintenance funds.

Human Services – accounts for intergovernmental and grants received for public assistance programs.

Department of Transportation – accounts for the construction and maintenance of the County's roads and bridges.

Sales and Use Tax – accounts for a portion of revenues from sales and use taxes that are restricted to capital outlay. This fund is also used to account for the activities related to the repayment of the certificates of participation. This fund also includes the Fremont County Finance Corporation's revenues, expenses, and fund balance.

Additionally, the County reports the following fund type:

Fiduciary Fund – accounts for assets held by the County in a trustee capacity or as a custodian for individuals, private organizations and other governments. The County holds all assets in a purely custodial capacity.

Cash and Investments

Cash equivalents include investments with original maturities of three months or less. Investments are recorded at fair value

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES(CONTINUED)

Inter-Fund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds. The resulting receivables and payable are classified on the balance sheet as “due from other funds” and “due to other funds”, because they are short-term in nature.

Noncurrent portions of long-term inter-fund loan receivables are reported as advances and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and therefore are not available for appropriation.

Inventory

Inventory of the County consists of consumable supplies in the Road and Bridge, Airport, Public Health and Weed Control funds. Inventory is stated at the lower of cost or fair value using the first-in, first-out method. Inventory purchases are recorded as expenditures at the time the individual inventory items are purchased and adjusted to inventory at year-end based on a physical count. Reported inventories are equally offset by a fund balance reserve that indicates that they do not constitute “available spendable resources: even though they are a component of net current assets.

Capital Assets

Capital assets, which include property, equipment, and infrastructure, are reported in the government-wide financial statements. All capital assets are valued at historical cost. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized.

Buildings, improvements and equipment assets are capitalized if they have an original cost of \$5,000 or more and more than a one-year useful life. Infrastructure assets are capitalized if the cost is greater than \$25,000. Depreciation has been calculated on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

Buildings	20 - 50 years
Improvements	5 – 30 years
Equipment	3 - 10 years
Infrastructure	7 - 50 years

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1:SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES(CONTINUED)

Accrued Compensated Absences

Employees may earn up to a maximum of twenty-four days accrued vacation. At termination, employees are paid for any accumulated vacation leave, up to 240 hours. These compensated absences are recognized when due in the governmental fund types. The total accrued liability for compensated absences has been recorded in the government-wide statement of net position. Employees are paid for unused vacation time accumulated prior to termination, provided that the unused annual leave does not exceed 240 hours. The County has included an estimated amount for accrued sick leave in the accrued compensated absences reported in the government-wide statement of net position. However, the County does not pay for any accumulated sick leave upon an employee's termination.

Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Net Position

The government-wide financial statements utilize a net position presentation. Net position is categorized as investment in capital assets, restricted, and unrestricted.

Net Investment in Capital Assets includes the County's capital assets (net of accumulated depreciation) reduced by the outstanding balances of bonds that are attributable to the acquisition, construction, or improvement of those assets.

Restricted Net Position includes assets that have third-party (statutory, bond covenant, or granting agency) limitations on their use. The County typically uses restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use until a future project.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Unrestricted Net Position typically includes unrestricted liquid assets. The Board has the authority to revisit or alter this designation.

Fund Balances

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The County reports the following fund balance classifications:

Fund Balances (Continued)

- *Non-Spendable* – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. The County has classified Inventories, and Prepaid Items as being non-spendable as these items are not expected to be converted to cash or are not expected to be converted to cash within the next year.

General Fund – Prepaid Expenses	\$ 572,575
Department of Transportation – Prepaid Expenses	17,304
Department of Transportation Fund – Inventory	289,410
Airport – Inventory	34,552
Airport – Prepaid Expenses	852
Department of Health Fund – Prepaid Expense	3,784
Weed Fund – Inventory	<u>22,788</u>

Total Non-Spendable Funds	<u>\$ 941,265</u>
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- *Restricted* – This classification includes amounts restricted for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, (b) imposed by law through constitutional provisions or enabling legislation.

General Fund – Emergency Reserves (TABOR)	\$ 1,157,000
Sales & Use Tax Fund – Debt Reserve and Capital Outlay	10,144,513
Conservation Trust Fund – Parks and Recreation	848,535
Restricted Fund – Capital Expenses	<u>682,625</u>

Total Restricted Funds	<u>\$ 12,832,673</u>
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FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES(CONTINUED)

Fund Balances (Continued)

- *Committed* – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of County Commissioners. These amounts cannot be used for any other purpose unless the Board of County Commissioners removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

Department of Transportation	\$3,789,221
Department of Human Services	4,458,510
Department of Health Fund	2,561,523
Lodging Tax Fund – Advertising	478,844
Airport Fund - Airport	728,402
Weed Control Fund – Weed Department	<u>110,116</u>
 Total Committed Funds	 <u><u>\$12,126,616</u></u>

- *Assigned* - This classification includes amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed. This intent can be expressed by the Board of County Commissioners or through the Board of County Commissioners delegating this responsibility to another individual through the budgetary process. This classification also includes the remaining positive fund balance for all governmental funds except for the General Fund.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES(CONTINUED)

Fund Balances (Continued)

- *Unassigned* - This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

General Fund	\$ 16,650,434
Marijuana Enforcement	<u>(9,510)</u>
Total Unassigned Funds	<u>\$ 16,640,924</u>

The County would typically use restricted fund balances first, followed by Committed resources, and then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred outflows or resources. This separate financial statement element, *deferred outflow of resources*, represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position and balance sheets will sometimes report a separate section for deferred inflows or resources. This separate financial statement element, *deferred inflow of resources*, represents an acquisition of net position and fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has an item related to property taxes levied in the current year to be collected in the following year reported in the balance sheet – governmental funds and statement of net position at December 31, 2025. The County had an item related to future land leases revenue that will be collected in the future years reported in the balance sheet, governmental funds (Airport Fund) and statement of net position at December 31, 2025. The County has an item related to deferred charges from debt refunding reported in the statement of net position at December 31, 2025.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Comparative Data

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the County's financial position and operations. However, comparative data has not been presented in all statements because such inclusion would make certain statements unduly complex and difficult to understand. Also, certain amounts presented in the prior year data have been reclassified to be consistent with current year's presentation.

Property Tax Revenue Recognition

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied December 15 and are due and payable in full by April 30 or in two equal installments due February 28 and June 15 of the ensuing year. Since these taxes are not normally available to the County until 2026, a receivable and related deferred inflow of resources is recorded at December 31, 2025.

NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgets and Budgetary Accounting

The budgets of the County have been prepared in conformity with generally accepted accounting principles similar to that basis on which the governmental fund statements have been prepared.

The County adheres to the following procedures in establishing budgeting data reflected in the financial statements:

1. Budgets are required pursuant to Colorado Revised Statutes (CRS) for all funds. During September, the County Budget and Finance Officer assembles the prospective budgets for the ensuing year from each elected official and department head.
2. Prior to October 15, the Budget and Finance Officer submits a proposed budget for ensuing year to the Board of County Commissioners.
3. Public hearings are held to obtain taxpayer comment.
4. Prior to December 20, the budget is adopted by formal resolution.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

5. Expenditures may not legally exceed appropriations for funds. However, the Board of County Commissioners may amend the budget through use of a supplemental appropriation process pursuant to CRS.

Budget

During the year the County had the following funds actual expenditures exceeding the budgeted amounts. This may be a violation of State Statute.

<u>Fund</u>	<u>Final Budget</u>	<u>Actual Expenditures</u>	<u>Over Budget</u>
County Lodging Tax Fund	\$ 388,500	\$ 407,866	\$ 19,366
Marijuana Fund	48,689	71,743	\$ 23,054

NOTE 3: DEPOSITS AND INVESTMENTS

A summary of deposits and investments as of December 31, 2025, follows:

Petty Cash	2,299
Deposits	18,593,239
Investments	<u>27,925,404</u>
Total	<u><u>46,520,942</u></u>
Reported in Governmental Activities:	
Unrestricted	44,250,179
Restricted	1,751,729
Reported in Fiduciary Fund	<u>519,034</u>
Total	<u><u>46,520,942</u></u>

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 3: DEPOSITS AND INVESTMENTS (CONTINUED)

Deposits

Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. At December 31, 2025, State regulatory commissioners indicated that all financial institutions holding deposits for the County are eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The County has no policy regarding custodial credit risk for deposits.

At December 31, 2025, the County had deposits with financial institutions with a carrying amount of \$18,593,239. The bank balances with the financial institutions were \$18,712,591. Of these balances, \$500,000 was covered by federal depository insurance and \$18,212,591 was covered by collateral held by authorized escrow agents in the financial institutions name (PDPA).

Investments

At December 31, 2024, the County had the following investments:

<u>Investment Type</u>	<u>Standard & Poors Rating</u>	<u>Maturity (in Years)</u> <u>1 or Less</u>
ColoTrust	AAAm	\$ 11,278,121
CSAFE	AAAmmf	<u>16,647,283</u>
		<u>\$ 27,925,404</u>

Investment Interest Rate Risk

The County has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 3: DEPOSITS AND INVESTMENTS (CONTINUED)

Investment Credit Risk

The County has no investment policy that limits its investment choices other than the limitation of state law as follows:

1. Direct obligations of the U.S. Government, its agencies, and instrumentalities to which the full faith and credit of the U.S. Government is pledged or obligations to the payment of which the full faith and credit of the State is pledged;
2. Certificates of deposit or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out of state financial institutions;
3. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper, and repurchase agreements with certain limitations;
4. Town, municipal, or school district tax supported debt obligations; bond or revenue anticipation notes; money; or bond or revenue anticipation notes of public trusts whose beneficiary is a town, municipality, or school district;
5. Notes or bonds secured by a mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and obligations of the National Mortgage Association; and
6. Money market funds regulated by the Securities and Exchange Commission in which investments consist of the investments in 1, 2, 3, and 4 above.

Concentrations of Investment Credit Risk

The County places no limit on the amount it may invest in any one issuer. The County invests excess funds under the prudent investor rule. Criteria for selection of investments and their order of priority are: 1) safety; 2) liquidity; and 3) yield.

The County's investment policy controls credit risk by limiting its investments to those allowed by Colorado statutes. Historically, however, the County has only invested in US Treasuries. At December 31, 2025, the County had the following investments:

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 3: DEPOSITS AND INVESTMENTS (CONTINUED)

COLOTRUST

The County had invested \$11,278,121 in the Colorado Government Liquid Asset Trust (ColoTrust) which has a credit rating of AAAm by Standard and Poor's. ColoTrust is an investment vehicle established for local government entities in Colorado to pool surplus funds and is regulated by the State Securities Commissioner. It operates similarly to a money market fund and each share is equal in value to \$1.00. Investments consist of U.S. Treasury and U.S. Agency securities, and repurchase agreements collateralized by U.S. Treasury and U.S. Agency securities. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities owned are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the entities.

ColoTrust is not a 2a7-like external investment pool. The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. The government-investor does not "look through" the pool to report a pro rata share of the pool's investments, receivables, and payables. The County reports its investment in ColoTrust using the net asset value method.

CSAFE

The County had invested \$16,647,283 in the Colorado Surplus Asset Fund (CSAFE), an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing CSAFE. CSAFE is similar to money market funds, with each share valued at \$1.00. CSAFE may invest in U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain money market funds, and highest rate commercial paper. A designated custodial bank serves as custodian for CSAFE's investment portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for CSAFE's investment portfolio and provides services as a depository in connection with direct investment and withdrawals. The custodian's internal records segregate investments owned by CSAFE. CSAFE is rated AAAm by Standard & Poor's. CSAFE records its investments at amortized cost and the Town records its investments, the redemption frequency is daily and there is no redemption notice period.

Restricted Cash and Investments

Cash and investments have been restricted in the Sales and Use Tax Fund for the repayment of debt in the amount of \$1,368,880 and the Department of Human Services for future grant expenditures in the amount of \$382,849.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 4: INTERFUND BALANCES AND TRANSFERS

Inter-fund balances for the year ended December 31, 2025, were comprised of the following:

Due From Other Funds	Due To Other Funds	Amount
General Fund	Restricted Fund	\$ 358
Road and Bridge Fund	General Fund	301,517
Road and Bridge Fund	Airport Fund	4,830
Road and Bridge Fund	Weed Control Fund	3,623
Public Health Fund	General Fund	3,212
Public Health Fund	Restricted Fund	12,405
County Lodging Tax Fund	General Fund	250
Restricted Fund	General Fund	291
Total		\$ <u>326,486</u>

At December 31, 2025, these amounts are owed between funds due to timing differences related to receipts and disbursements into and out of the General Fund not being transferred from the funds in the same accounting period the underlying revenue or expenditure was recorded.

Inter-fund transfers for the year ended December 31, 2025, were comprised of the following:

Transfer In	Transfer	Amount
General Fund	Airport Fund	\$ 15,000
General Fund	Sales & Use Tax	1,025,000
General Fund	Conservation Trust Fund	100,000
General Fund	County Lodging Tax Fund	1,500
Road and Bridge Fund	General Fund	1,150,000
Weed Control Fund	General Fund	40,000
Public Health Fund	General Fund	85,937
Restricted Funds	General Fund	2,500
Total		\$ <u>2,419,937</u>

The transfers are for reimbursements of costs that were paid on behalf of other funds and for annual payments to other funds to offset expenses incurred by those funds.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 5: CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2025, is summarized below:

Land	\$ 1,352,862	\$ -	\$ -	\$ 1,352,862
Construction in Progress	264,318	264,396	(264,318)	264,396
Total Capital Assets, Not Being Depreciated	<u>1,617,180</u>	<u>264,396</u>	<u>(264,318)</u>	<u>1,617,258</u>
Capital Assets, Being Depreciated				
Buildings and Improvements	57,748,305	2,477,086	-	60,225,391
Equipment and Furniture	13,759,876	943,516	(97,961)	14,605,431
Infrastructure	95,084,030	855,425	-	95,939,455
Total Capital Assets, Being Depreciated	<u>166,592,211</u>	<u>4,276,027</u>	<u>(97,961)</u>	<u>170,770,277</u>
Less Accumulated Depreciation for				
Buildings and Improvements	(35,084,279)	(2,000,273)	-	(37,084,552)
Equipment and Furniture	(10,074,202)	(1,017,702)	97,961	(10,993,943)
Infrastructure	(81,263,102)	(1,404,294)	-	(82,667,396)
Total Accumulated Depreciation	<u>(126,421,583)</u>	<u>(4,422,269)</u>	<u>97,961</u>	<u>(130,745,891)</u>
Total Capital Assets, Being Depreciated, Net	<u>40,170,628</u>	<u>(146,242)</u>	<u>-</u>	<u>40,024,386</u>
Governmental Activities Capital Assets, Net	<u>41,787,808</u>	<u>118,154</u>	<u>(264,318)</u>	<u>41,641,644</u>

The following schedule summarizes depreciation expense by function:

<u>Description</u>	<u>Amount</u>
Road and Bridge Fund	\$ 1,780,775
General Government	260,584
Airport Fund	345,396
Sheriff Fund	1,194,515
Other Public Safety	409,352
Culture and Recreation	266,117
Health and Welfare	<u>165,530</u>
Total	\$ <u>4,422,269</u>

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 6: LONG-TERM DEBT

Changes in Long-term Debt

The following is a summary of changes in general long-term debt for the year ended December 31, 2025:

Description	Beginning Balance	Additions	Payments	Ending Balance	Due Within One Year
Series 2019 COPS	4,365,000	-	300,000	4,065,000	310,000
Series 2021 COPS	10,315,000	-	535,000	9,780,000	555,000
Series 2021 COPS Premium	1,817,752	-	129,840	1,687,912	
Compensated Absences	1,655,630	179,501	-	1,835,131	501,615
Total Governmental Activities	<u>18,153,382</u>	<u>179,501</u>	<u>964,840</u>	<u>17,368,043</u>	<u>1,366,615</u>

Certificates of Participation

Certificates of Participation Series 2019 in the principal amount of \$5,765,000 dated December 27, 2019, and maturing each June 3 and December 3 from 2020 to 2031 were issued for the purpose to refund and pay off the Certificates of Participation Series 2012. Interest rate 2.330%. This refunding resulted in a net present value savings of interest in the amount of \$428,908.

Refunding and Improvement Certificates of Participation Series 2021 in the principal amount of \$11,680,000 dated October 12, 2021, and premium of \$2,207,269, maturing annually on December 15, from 2022 to 2038 were issued for the purpose to refund and pay off the Certificates of Participation Series 2013A and B and provide funding for construction projects. Interest rates ranging from 4.0% to 5.0%. This refinancing resulted in a net present value savings interest in the amount of \$3,537,680.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 6: LONG-TERM DEBT (CONTINUED)

Principal and payments to maturity on the certificates of participation are as follows:

<u>Year Ended</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2026	865,000	501,615	1,366,615
2027	900,000	466,642	1,366,642
2028	925,000	440,732	1,365,732
2029	955,000	414,107	1,369,107
2030	980,000	386,382	1,366,382
2031-2035	5,425,000	1,415,341	6,840,341
2036-2038	3,795,000	307,600	4,102,600
Total	<u>\$ 13,845,000</u>	<u>\$ 3,932,419</u>	<u>\$17,777,419</u>

NOTE 7: AIRPORT LAND LEASES

Over the years, the County has entered into various land leases at the Fremont County Airport with individuals, business, local & state agencies for the purpose of building out the airport with hangers and ease of access to the airways. The leases terms vary between 1 and 99 years, with maturities ranging from 2026 through 2075. Annual lease payments range from \$50 to \$6,360 annually. On 1/1/2023, the County implemented GASB No. 87 Leases, which requires the land leases to be reported in the Airport Fund as Land Leases Receivable, and a Deferred Inflows of Resources for Deferred Land Leases Revenue in the amount of \$285,563. For the year ended December 31, 2025, the County reported land leases revenue of \$24,764 and land lease interest income of \$10,937. At December 31, 2025, the County's Airport Fund reported Land Leases Receivable and Deferred Inflows of Resources – Deferred Land Leases Revenue of \$260,799. The County's Statement of Net Position - Governmental Activities reported land leases receivable – current portion and long-term portion of \$19,958 and \$240,841, respectively, and deferred inflows of resources – land leases revenue of \$260,799.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 8: EMPLOYEE BENEFITS

Deferred Compensation Plan

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseen non-reimbursed emergency.

Retirement Plan

County employees are members of the Colorado Counties Officials and Employee Retirement Association (CCOERA). The CCOERA administers a multiple employer defined contribution plan. The Plan's purpose is to provide benefits to its members and their dependents at retirement. Employees' rights vest in employer contributions and in the earnings, losses, and changes in fair market value of the Plan assets after 5 years of service credit.

In 2025 the County matched 4% of eligible payroll. Employee contributions must match employer contributions and are funded on a current basis. Total payroll for the County was \$20,021,914 of which \$21,899,312 was eligible. Total contributions to the plan by the County in 2025 were each \$875,714. For the year ended December 31, 2025, the Plan reported forfeitures in the amount of \$61,113, which were used to reduce the County's contributions.

Net earnings or losses are allocated quarterly to the Plan participants. The allocation is based on each participant's balance as of the beginning of that quarter. Participants receiving benefit payments upon retirement or termination, are allocated earnings through the date of the distribution.

As of December 31, 2025, the Plan's assets didn't include any Fremont County securities or loans.

Health Insurance

In April 2022 the County went from a self-insured plan to a partially self-insured plan provided by Colorado Employers Benefits Trust. The County offers a health insurance program consisting of medical, dental, and vision coverage for all regular employees. The County contributes between 75% and 100% of the cost for regular full-time employees, depending on which plan the employee signs up for.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 8: EMPLOYEE BENEFITS (CONTINUED)

Life Insurance

The County funds the total cost of a life insurance program through two different providers that insures each regular County employee for \$30,000. One of the programs also provides spousal coverage of \$5,000, and dependent coverage of \$1,000 for dependents between the age of 14 days and 26 years old.

NOTE 9: RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In order to obtain insurance coverage at a cost which it considered to be economically justifiable, the County became a member of Colorado Counties, Inc., which had previously served as the administrator of the following self-funded public entity insurance pools:

Colorado Counties Casualty and Property Pool (CCCCPP)

CCCCPP was formed on July 1, 1986 by an intergovernmental agreement among member counties of Colorado Counties, Inc. The purpose of the pool is to provide a risk management fund for defined property and casualty coverage of the member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The intergovernmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and that the Pool will purchase insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

County Workers' Compensation Pool (CWCP)

CWCP was formed on January 1, 1985 by an intergovernmental agreement among member counties of Colorado Counties, Inc. The purpose of the joint venture is to provide a joint workers' compensation pool for employees of the member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and that the Pool will purchase insurance through commercial companies for members' claims in excess of specified self-insured retention, which is determined each policy year.

FREMONT COUNTY, COLORADO

NOTES TO THE FINANCIAL STATEMENTS

December 31, 2025

NOTE 10: COMMITMENTS AND CONTINGENCIES

Emergency Telephone Service Authority (ETSA – 911)

ETSA – 911 was established in 1989 to provide and administer emergency telephone service to Canon City, Florence, and all surrounding communities within the County. It was determined that the ETSA is a joint venture for the following reasons: (1) It was organized by an intergovernmental agreement between the County, City of Canon City, and City of Florence; and (2) the County retains an ongoing financial interest and financial responsibilities. The County is financially responsible for certain operating costs incurred by ETSA; however, it does not have an equity interest at this time. ETSA prepared separate financial statements which are available through the County's Finance Office. The ETSA is not reported in the County's financial statements.

TABOR Amendment

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation.

The County believes it is in compliance with the amendment. However, the County has made certain interpretations of the amendment's language in order to determine its compliance.

The County has established an emergency reserve, representing 3% of qualifying expenditures, as required by the Amendment. At December 31, 2025, the emergency reserve of \$1,157,000 was recorded in the General Fund.

REQUIRED SUPPLEMENTARY INFORMATION

FREMONT COUNTY, COLORADO

GENERAL FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 Actual
REVENUES				
Taxes	\$ 19,653,850	\$ 21,642,994	\$ 1,989,144	\$ 21,991,924
Licenses and Permits	765,450	777,915	12,465	863,816
Intergovernmental	6,790,000	3,763,968	(3,026,032)	6,509,236
Charges for Services	1,799,300	1,994,160	194,860	1,857,731
Interest Income	650,000	1,212,379	562,379	1,338,661
Miscellaneous	486,090	764,472	278,382	702,429
TOTAL REVENUES	30,144,690	30,155,888	11,198	33,263,797
EXPENDITURES				
Current				
General Government	\$ 13,688,550	13,633,408	55,142	12,894,261
Public Safety	15,696,335	13,840,767	1,855,568	13,669,705
Health and Welfare	112,500	53,955	58,545	20,707
Intergovernmental	85,388	85,388	-	34,900
Capital Outlay	5,787,000	416,930	5,370,070	3,925,276
Debt Service				
Principal	-	-	-	320,047
Interest	-	-	-	18,664
TOTAL EXPENDITURES	35,369,773	28,030,448	7,339,325	30,883,560
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(5,225,083)	2,125,440	7,350,523	2,380,237
OTHER FINANCING SOURCES (USES)				
Proceeds from Issuance of Debt	-	-	-	-
Transfers In	1,856,500	1,141,500	(715,000)	1,759,831
Transfers Out	(2,160,085)	(1,278,437)	881,648	(1,946,643)
TOTAL OTHER FINANCING SOURCES (USES)	(303,585)	(136,937)	166,648	(186,812)
NET CHANGE IN FUND BALANCES	(5,528,668)	1,988,503	7,517,171	2,193,425
FUND BALANCE, Beginning	17,659,216	16,391,506	(1,267,710)	14,198,081
FUND BALANCE, Ending	\$ 12,130,548	\$ 18,380,009	\$ 6,249,461	\$ 16,391,506

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

TRANSPORTATION FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 ACTUAL
REVENUES				
Taxes	\$ 479,500	\$ 470,249	\$ (9,251)	\$ 560,302
Charges for Services	464,000	417,160	(46,840)	595,415
Intergovernmental	3,540,000	3,575,409	35,409	3,238,585
Miscellaneous	51,500	84,515	33,015	56,869
TOTAL REVENUES	4,535,000	4,547,333	12,333	4,451,171
EXPENDITURES				
Highways and Streets	6,187,939	4,853,145	1,334,794	4,460,253
Capital Outlay	215,000	222,785	(7,785)	317,790
TOTAL EXPENDITURES	6,402,939	5,075,930	1,327,009	4,778,043
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(1,867,939)	(528,597)	1,339,342	(326,872)
OTHER FINANCING SOURCES				
Transfers In	1,150,000	1,150,000	-	978,500
Transfers Out	-	-	-	-
TOTAL OTHER FINANCING SOURCES	1,150,000	1,150,000	-	978,500
NET CHANGE IN FUND BALANCES	(717,939)	621,403	1,339,342	651,628
FUND BALANCES, Beginning	2,013,141	3,474,532	1,461,391	2,822,904
FUND BALANCES, Ending	\$ 1,295,202	\$ 4,095,935	\$ 2,800,733	\$ 3,474,532

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

HUMAN SERVICES FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 ACTUAL
REVENUES				
Taxes	\$ 1,692,252	\$ 1,885,279	\$ 193,027	\$ 2,120,230
Intergovernmental	9,689,407	8,823,227	(866,180)	8,239,779
TOTAL REVENUES	11,381,659	10,708,506	(673,153)	10,360,009
EXPENDITURES				
Health and Welfare	11,216,664	10,056,250	1,160,414	9,595,049
Capital Outlay	-	-	-	-
TOTAL EXPENDITURES	11,216,664	10,056,250	1,160,414	9,595,049
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	164,995	652,256	487,261	764,960
OTHER FINANCING SOURCES				
Transfers Out	-	-	-	-
NET CHANGE IN FUND BALANCES	164,995	652,256	487,261	764,960
FUND BALANCE, Beginning	3,441,758	3,806,254	364,496	3,041,294
FUND BALANCE, Ending	\$ 3,606,753	\$ 4,458,510	\$ 851,757	\$ 3,806,254

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

SALES AND USE TAX FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 ACTUAL
REVENUES				
Taxes	\$ 2,418,750	\$ 2,776,343	\$ 357,593	\$ 2,796,824
Interest	25,000	62,272	37,272	82,969
Miscellaneous	-	-	-	-
TOTAL REVENUES	2,443,750	2,838,615	394,865	2,879,793
EXPENDITURES				
General Government	28,462	30,961	(2,499)	16,513
Capital Outlay	-	-	-	-
Debt Service				
Principal	835,000	835,000	-	800,000
Interest	570,000	537,855	32,145	567,478
TOTAL EXPENDITURES	1,433,462	1,403,816	29,646	1,383,991
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	1,010,288	1,434,799	424,511	1,495,802
OTHER FINANCING SOURCES (USES)				
Transfers In	-	-	-	850,000
Transfers Out	(1,000,000)	(1,025,000)	(25,000)	(1,643,331)
TOTAL OTHER FINANCING SOURCES (USES)	(1,000,000)	(1,025,000)	(25,000)	(793,331)
NET CHANGE IN FUND BALANCES	10,288	409,799	399,511	702,471
FUND BALANCE, Beginning	3,984,434	9,734,714	5,750,280	9,032,243
FUND BALANCE, Ending	\$ 3,994,722	\$ 10,144,513	\$ 6,149,791	\$ 9,734,714

See the accompanying independent auditor's report.

COMBINING AND INDIVIDUAL FUND SCHEDULES

FREMONT COUNTY, COLORADO

NON MAJOR GOVERNMENTAL FUNDS
COMBINING BALANCE SHEETS
December 31, 2025

	COUNTY LODGING TAX FUND	AIRPORT FUND	MARIJUANA ENFORCEMENT FUND	WEED CONTROL FUND	CONSERVATION TRUST FUND	DEPARTMENT OF HEALTH FUND	RESTRICTED FUNDS FUND	TOTALS	
								2025	2024
ASSETS									
Cash and Investments	\$ 426,046	\$ (50,968)	\$ 1,465	\$ 105,301	\$ 781,863	\$ 2,622,721	\$ 887,273	\$ 4,773,701	\$ 5,019,436
Due From Other Funds	250	-	-	-	-	15,617	291	16,158	56,719
Property Taxes Receivable	-	231,584	-	-	-	-	-	231,584	197,950
Accounts Receivable	73,548	1,024,007	-	16,616	68,530	173,820	2,279	1,358,800	379,352
Inventory	-	34,552	-	22,788	-	-	-	57,340	73,790
Prepaid Expenses	-	852	-	-	-	3,784	-	4,636	674
Land Leases Receivable	-	260,799	-	-	-	-	-	260,799	168,715
TOTAL ASSETS	<u>\$ 499,844</u>	<u>\$ 1,500,826</u>	<u>\$ 1,465</u>	<u>\$ 144,705</u>	<u>\$ 850,393</u>	<u>\$ 2,815,942</u>	<u>\$ 889,843</u>	<u>\$ 6,703,018</u>	<u>\$ 5,896,636</u>
LIABILITIES, DEFERRED INFLOWS, AND FUND EQUITY									
LIABILITIES									
Accounts Payable	\$ 21,000	\$ 224,468	\$ 10,975	\$ 1,396	\$ 180	\$ 13,500	\$ 36,593	\$ 308,112	\$ 111,996
Accrued Expenses	-	15,339	-	6,782	1,678	52,851	-	76,650	61,479
Due To Other Funds	-	4,830	-	3,623	-	-	12,763	21,216	38,246
Unearned Revenue	-	-	-	-	-	184,284	157,862	342,146	386,235
TOTAL LIABILITIES	<u>21,000</u>	<u>244,637</u>	<u>10,975</u>	<u>11,801</u>	<u>1,858</u>	<u>250,635</u>	<u>207,218</u>	<u>748,124</u>	<u>597,956</u>
DEFERRED INFLOW OF RESOURCES									
Deferred Land Leases Revenue	-	260,799	-	-	-	-	-	260,799	168,715
Deferred Property Tax Revenue	-	231,584	-	-	-	-	-	231,584	197,950
TOTAL DEFERRED INFLOWS OF RESOURCES	<u>-</u>	<u>492,383</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>492,383</u>	<u>366,665</u>
FUND EQUITY									
Fund Balance									
Nonspendable	-	35,404	-	22,788	-	3,784	-	61,976	74,464
Restricted	-	-	-	-	848,535	-	682,625	1,531,160	1,457,287
Committed	478,844	728,402	-	110,116	-	2,561,523	-	3,878,885	3,400,264
Unassigned	-	-	(9,510)	-	-	-	-	(9,510)	-
TOTAL FUND EQUITY	<u>478,844</u>	<u>763,806</u>	<u>(9,510)</u>	<u>132,904</u>	<u>848,535</u>	<u>2,565,307</u>	<u>682,625</u>	<u>5,462,511</u>	<u>4,932,015</u>
TOTAL LIABILITIES, DEFERRED INFLOWS AND FUND EQUITY	<u>\$ 499,844</u>	<u>\$ 1,500,826</u>	<u>\$ 1,465</u>	<u>\$ 144,705</u>	<u>\$ 850,393</u>	<u>\$ 2,815,942</u>	<u>\$ 889,843</u>	<u>\$ 6,703,018</u>	<u>\$ 5,896,636</u>

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

NONMAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCES
Year Ended December 31, 2025

	COUNTY LODGING TAX FUND	AIRPORT FUND	MARIJUANA ENFORCEMENT FUND	WEED CONTROL FUND	CONSERVATION TRUST FUND	DEPARTMENT OF HEALTH FUND	RESTRICTED FUNDS FUND	TOTALS	
								2025	2024
REVENUES									
Taxes	\$ 421,113	\$ 224,561	\$ -	\$ -	\$ -	\$ -	\$ -	645,674	621,978
Licenses and Permits	-	-	-	-	-	72,178	-	72,178	78,441
Intergovernmental	40,000	1,312,162	47,560	58,924	235,891	1,250,114	258,361	3,203,012	2,332,344
Charges for Services	-	463,617	-	4,216	-	34,335	-	502,168	541,392
Interest Income	-	10,937	-	-	562	-	-	11,499	6,663
Miscellaneous	-	9,911	-	1,072	-	14,437	70,636	96,056	120,974
TOTAL REVENUES	461,113	2,021,188	47,560	64,212	236,453	1,371,064	328,997	4,530,587	3,701,792
EXPENDITURES									
Current									
General Government	407,866	-	-	-	-	-	269,533	677,399	552,873
Public Safety	-	-	71,743	142,229	-	-	36,442	250,414	242,470
Airport	-	594,321	-	-	-	-	-	594,321	603,937
Health and Welfare	-	-	-	-	-	1,099,167	-	1,099,167	1,195,518
Culture and Recreation	-	-	-	-	88,102	-	-	88,102	90,835
Capital Outlay	-	1,302,625	-	-	-	-	-	1,302,625	452,708
TOTAL EXPENDITURES	407,866	1,896,946	71,743	142,229	88,102	1,099,167	305,975	4,012,028	3,138,341
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	53,247	124,242	(24,183)	-78,017	148,351	271,897	23,022	518,559	563,451
OTHER FINANCING SOURCES (USES)									
Transfers In	-	-	-	40,000	-	85,937	2,500	128,437	118,143
Transfers Out	(1,500)	(15,000)	-	-	(100,000)	-	-	(116,500)	(116,500)
TOTAL OTHER FINANCING SOURCES (USES)	(1,500)	(15,000)	-	40,000	(100,000)	85,937	2,500	11,937	1,643
NET CHANGE IN FUND BALANCES	51,747	109,242	(24,183)	-38,017	48,351	357,834	25,522	530,496	565,094
FUND BALANCES (DEFICIT), Beginning	427,097	654,564	14,673	170,921	800,184	2,207,473	657,103	4,932,015	4,366,921
FUND BALANCES (DEFICIT), Ending	\$ 478,844	\$ 763,806	\$ (9,510)	\$ 132,904	\$ 848,535	\$ 2,565,307	\$ 682,625	\$ 5,462,511	\$ 4,932,015

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

COUNTY LODGING TAX FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 TOTAL
REVENUES				
Taxes	\$ 340,000	\$ 421,113	\$ 81,113	\$ 369,348
Intergovernmental	50,000	40,000	(10,000)	40,000
Miscellaneous	-	-	-	-
TOTAL REVENUES	390,000	461,113	71,113	409,348
EXPENDITURES				
General Government	388,500	407,866	(19,366)	369,273
TOTAL EXPENDITURES	388,500	407,866	(19,366)	369,273
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	1,500	53,247	51,747	40,075
OTHER FINANCING SOURCES				
Transfers Out	(1,500)	(1,500)	-	(1,500)
NET CHANGE IN FUND BALANCES	-	51,747	51,747	38,575
FUND BALANCES, Beginning	346,769	427,097	80,328	388,522
FUND BALANCES, Ending	\$ 346,769	\$ 478,844	\$ 132,075	\$ 427,097

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

AIRPORT FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025		VARIANCE Positive (Negative)	2024 TOTAL
	ORIGINAL AND FINAL BUDGET	ACTUAL		
REVENUES				
Taxes	\$ 200,500	\$ 224,561	\$ 24,061	\$ 252,630
Intergovernmental	1,350,000	1,312,162	(37,838)	316,014
Charges for Services	558,092	463,617	(94,475)	488,240
Interest Income		10,937	10,937	6,663
Miscellaneous	7,000	9,911	2,911	49,732
TOTAL REVENUES	2,115,592	2,021,188	(94,404)	1,113,279
EXPENDITURES				
Airport	794,125	594,321	199,804	603,937
Capital Outlay	1,405,000	1,302,625	102,375	445,423
TOTAL EXPENDITURES	2,199,125	1,896,946	302,179	1,049,360
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(83,533)	124,242	207,775	63,919
OTHER FINANCING SOURCES (USES)				
Transfers Out	(15,000)	(15,000)	-	(15,000)
NET CHANGE IN FUND BALANCES	(98,533)	109,242	207,775	48,919
FUND BALANCES, Beginning	543,786	654,564	110,778	605,645
FUND BALANCES, Ending	\$ 445,253	\$ 763,806	\$ 318,553	\$ 654,564

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

MARIJUANA ENFORCEMENT FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 TOTAL
REVENUES				
Intergovernmental	\$ 48,689	\$ 47,560	\$ (1,129)	\$ 40,769
TOTAL REVENUES	48,689	47,560	(1,129)	40,769
EXPENDITURES				
Public Safety	48,689	71,743	(23,054)	26,073
Capital Outlay	-	-	-	-
TOTAL EXPENDITURES	48,689	71,743	(23,054)	26,073
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	-	(24,183)	(24,183)	14,696
OTHER FINANCING SOURCES (USES)				
Transfers Out	-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-	-	-
NET CHANGE IN FUND BALANCES	-	(24,183)	(24,183)	14,696
FUND BALANCES (DEFICIT), Beginning	-	14,673	14,673	(23)
FUND BALANCES (DEFICIT), Ending	\$ -	\$ (9,510)	\$ (9,510)	\$ 14,673

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

WEED CONTROL FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 ACTUAL
REVENUES				
Intergovernmental	\$ 125,800	\$ 58,924	\$ (66,876)	\$ 145,488
Charges for Services	7,500	4,216	(3,284)	10,580
Miscellaneous Income	-	1,072	1,072	10,631
TOTAL REVENUES	133,300	64,212	(69,088)	166,699
EXPENDITURES				
Public Safety	264,425	142,229	122,196	186,384
Capital Outlay	2,000	-	2,000	7,285
TOTAL EXPENDITURES	266,425	142,229	124,196	193,669
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(133,125)	(78,017)	55,108	(26,970)
OTHER FINANCING SOURCES				
Transfers In	40,000	40,000	-	30,000
NET CHANGE IN FUND BALANCES	(93,125)	(38,017)	55,108	3,030
FUND BALANCES, Beginning	113,837	170,921	57,084	167,891
FUND BALANCES, Ending	\$ 20,712	\$ 132,904	\$ 112,192	\$ 170,921

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

CONSERVATION TRUST FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 ACTUAL
REVENUES				
Intergovernmental	\$ 215,000	\$ 235,891	\$ 20,891	\$ 232,432
Interest Income	650	562	(88)	-
TOTAL REVENUES	215,650	236,453	20,803	232,432
EXPENDITURES				
Culture and Recreation	129,791	88,102	41,689	90,835
Capital Outlay	-	-	-	-
TOTAL EXPENDITURES	129,791	88,102	41,689	90,835
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	85,859	148,351	62,492	141,597
OTHER FINANCING SOURCES				
Transfers In	-	-	-	-
Transfers Out	(100,000)	(100,000)	-	(100,000)
TOTAL OTHER FINANCING SOURCES	(100,000)	(100,000)	-	(100,000)
NET CHANGE IN FUND BALANCES	(14,141)	48,351	62,492	41,597
FUND BALANCE, Beginning	777,804	800,184	22,380	758,587
FUND BALANCE, Ending	\$ 763,663	\$ 848,535	\$ 84,872	\$ 800,184

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

DEPARTMENT OF HEALTH FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 TOTAL
REVENUES				
Licenses and Permits	\$ 75,500	\$ 72,178	\$ (3,322)	\$ 78,441
Intergovernmental	1,183,647	1,250,114	66,467	1,393,642
Charges for Services	24,000	34,335	10,335	42,572
Miscellaneous	-	14,437	14,437	5,101
TOTAL REVENUES	1,283,147	1,371,064	87,917	1,519,756
EXPENDITURES				
Health and Welfare	1,361,746	1,099,167	262,579	1,195,518
TOTAL EXPENDITURES	1,361,746	1,099,167	262,579	1,195,518
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(78,599)	271,897	350,496	324,238
OTHER FINANCING SOURCES				
Transfers In	85,937	85,937	-	85,643
NET CHANGE IN FUND BALANCES	7,338	357,834	350,496	409,881
FUND BALANCES, Beginning	1,413,638	2,207,473	793,835	1,797,592
FUND BALANCES, Ending	\$ 1,420,976	\$ 2,565,307	\$ 1,144,331	\$ 2,207,473

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

RESTRICTED FUNDS FUND
BUDGETARY COMPARISON SCHEDULE
Year Ended December 31, 2025

	2025			
	ORIGINAL AND FINAL BUDGET	ACTUAL	VARIANCE Positive (Negative)	2024 ACTUAL
REVENUES				
Intergovernmental	\$ 321,000	\$ 258,361	\$ (62,639)	\$ 163,999
Miscellaneous	53,000	70,636	17,636	55,510
TOTAL REVENUES	374,000	328,997	(45,003)	219,509
EXPENDITURES				
General Government	468,500	269,533	198,967	183,600
Public Safety	98,500	36,442	62,058	30,013
TOTAL EXPENDITURES	567,000	305,975	261,025	213,613
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	(193,000)	23,022	216,022	5,896
OTHER FINANCING SOURCES				
Transfers In	2,500	2,500	-	2,500
NET CHANGE IN FUND BALANCES	(190,500)	25,522	216,022	8,396
FUND BALANCE, Beginning	666,645	657,103	(9,542)	648,707
FUND BALANCE, Ending	\$ 476,145	\$ 682,625	\$ 206,480	\$ 657,103

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

COMBINING STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
CUSTODIAL FUNDS
Year Ended December 31, 2025

	2025					
	PUBLIC TRUSTEE	INMATES	OTHERS	TREASURER	TOTAL CUSTODIAL FUNDS	2024 ACTUAL
ASSETS						
Cash and Investments	\$ 160,325	\$ 115,636	\$ 1,869	\$ 241,204	\$ 519,034	\$ 661,834
TOTAL ASSETS	<u>\$ 160,325</u>	<u>\$ 115,636</u>	<u>\$ 1,869</u>	<u>\$ 241,204</u>	<u>\$ 519,034</u>	<u>\$ 661,834</u>
LIABILITIES						
Due to Public Trustee	\$ 160,325	\$ -	\$ -	\$ -	\$ 160,325	\$ 155,678
Due to Inmates	-	115,636	-	-	115,636	100,893
Due to Others	-	-	1,869	-	1,869	1,280
Due to Other Governments	-	-	-	241,204	241,204	403,983
TOTAL LIABILITIES	<u>\$ 160,325</u>	<u>\$ 115,636</u>	<u>\$ 1,869</u>	<u>\$ 241,204</u>	<u>\$ 519,034</u>	<u>\$ 661,834</u>

See the accompanying independent auditor's report.

FREMONT COUNTY, COLORADO

COMBINING STATEMENT OF CHANGES IN
FIDUCIARY NET POSITION - FIDUCIARY FUNDS
CUSTODIAL FUNDS
Year Ended December 31, 2025

	2025					
	PUBLIC TRUSTEE	INMATES	OTHERS	TREASURER	TOTAL CUSTODIAL FUNDS	2024 ACTUAL
ADDITIONS						
Collections for Other Governments	\$ -	\$ -	\$ -	\$ 45,105,784	\$ 45,105,784	\$ 45,193,964
Collections for Others	-	321,873	5,989	-	327,862	301,909
Public Trustee Foreclosure Collections	1,506,937	-	-	-	1,506,937	856,674
TOTAL ADDITIONS	1,506,937	321,873	5,989	45,105,784	46,940,583	46,352,547
DEDUCTIONS						
Disbursements to Other Governments	-	-	-	45,268,563	45,268,563	45,179,498
Disbursements to Others	-	307,130	5,400	-	312,530	375,486
Public Trustee Foreclosure Disbusrements	1,502,290	-	-	-	1,502,290	805,741
TOTAL DEDUCTIONS	1,502,290	307,130	5,400	45,268,563	47,083,383	46,360,725
CHANGES IN NET POSITION	4,647	14,743	589	(162,779)	(142,800)	(8,178)
NET POSITION, Beginning of Year,	155,678	100,893	1,280	403,983	661,834	670,012
NET POSITION, End of Year	\$ 160,325	\$ 115,636	\$ 1,869	\$ 241,204	\$ 519,034	\$ 661,834

See the accompanying independent auditor's report.

COMPLIANCE

SINGLE AUDIT



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of County Commissioners
Fremont County
Canon City, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fremont County, Colorado (the "County") as of and for the year ended December 31, 2025, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 23, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of County's internal control. Accordingly, we do not express an opinion on the effectiveness of County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of the audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Logan and Associates, LLC". The script is cursive and fluid.

Aurora, Colorado
July 23, 2026



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH
MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL
OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Board of County Commissioners
Fremont County
Canon City, Colorado

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Fremont County, Colorado's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Fremont County, Colorado's major federal programs for the year ended December 31, 2025. Fremont County, Colorado's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Fremont County, Colorado complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibility for the Audit of Compliance section of our report.

We are required to be independent of Fremont County, Colorado, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion on compliance for each major federal program. Our audit does not provide a legal determination of Fremont County, Colorado's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Fremont County, Colorado's federal programs.

Auditor's Responsibility for Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements to above occurred, whether due to fraud or error, and express an opinion on Fremont County, Colorado's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Fremont County, Colorado's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgement and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Fremont County, Colorado's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Fremont County, Colorado's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Fremont County, Colorado's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Fremont County, Colorado is responsible for preparing a corrective action plan to address each audit finding in our auditor's report. Fremont County, Colorado's corrective action plan was not subjected to the audit procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe

than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2025-001 that we consider to be a significant deficiency.

This purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and its results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Logan and Associates, LLC

Aurora, Colorado
July 23, 2026

FREMONT COUNTY, COLORADO

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Year Ended December 31, 2025

Summary of Auditor's Results

Financial Statements

Type of auditors' report issued: unmodified

Internal control over financial reporting:

- Material weaknesses identified? _____yes ☒no
- Significant deficiencies identified that are not considered to be material weaknesses? _____yes ☒none reported

Noncompliance material to financial statements noted?

_____yes ☒no

Federal Awards

Internal control over major programs:

- Material weaknesses identified? _____yes ☒no
- Significant deficiencies identified that are not considered to be material weaknesses? ☒yes _____none reported

Type of auditor's report issued on compliance for major programs: unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

_____yes ☒no

Identification of major programs:

20.106 Airport Improvement Program, Infrastructure Investment and Jobs Act Programs,
 And COVID-19 Airports Programs
21.027 Coronavirus State and Local Fiscal Recovery Funds
93.563 Child Support Services
93.778 Grants to States for Medicaid

Dollar threshold to distinguish between type A and type B programs: \$1,000,000

Auditee qualified as low-risk auditee.

_____yes ☒no

Financial Statement Findings

The audit of the financial statements did not disclose significant deficiencies in internal control that would be considered material weaknesses, and did not disclose fraud, illegal acts, violations of provisions of contracts and grant agreements, or abuse that were material to those financial statements.

FREMONT COUNTY, COLORADO

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Year Ended December 31, 2025

Federal Awards Findings

2025-001 Report Submission – Data Collection Form

Criteria	Title 2 U.S. <i>Code of Federal Regulations</i> Part 200, <i>Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards</i> (Uniform Guidance) § 200.512(a) requires the County's audit "...be completed and the data collection form..." "...be submitted within the earlier of 30 calendar days after receipt of the auditor's reports, or nine months after the end of the audit period."
Condition	The County filed the data collection form for the year ended December 31, 2024 on December 20, 2025, which was over two months after the required date of September 30, 2025.
Context	The County's financial statements and single audit for the year ended December 31, 2024 were not completed until December 19, 2025.
Effect	The County is not in compliance with the reporting requirements of the Uniform Guidance.
Cause	During 2022, the County was a victim of a cybersecurity attack, which shut down the County operations for several weeks. As a result, the County's December 31, 2021, 2022, 2023 and 2024 financial statements and single audit were delayed because County staff and management needed to address the issues resulting from the cybersecurity attack before continuing with the audits for 2021 and 2022. In addition, there were significant staff and management turnover in the finance department, which required time to hire replacement staff and management. The replacement staff and management didn't receive the training and knowledge necessary to get "up to speed" on the County's financial accounting and reporting processes in order to finish the audits in a timely manner.
Questioned Costs	None.
Recommendation	We recommend that the County staff and management continue to obtain education and training in governmental accounting, financial reporting and the Uniform Guidance for single audits.

View of Responsible Officials and Planned Corrective Actions

See the accompanying Corrective Action Plan.

FREMONT COUNTY, COLORADO

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
For the Year Ended December 31, 2025

Finding 2024-001

Report Submission – Data Collection Form

This finding is repeated as finding 2025-001 for the year ending December 31, 2025.



Finance & Budget Department

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Corrective Action Plan

RE: 2025-001 Federal Awards - Report Submission – Data Collection Form

Fremont County was assessed a Federal Awards Finding for the 2024 Audit year by Certified Public Accountants, Logan and Associates, LLC, for Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) 200.512(a). The regulation requires the County's audit to be completed and data collection form to be submitted within the earlier of 30 calendar days after receipt of the auditor's reports, or nine months after the end of the audit period. After the assessment Fremont County has identified some additional areas of improvement including internal controls. Staff members have implemented additional monthly controls to follow the Federal Award requirement moving forward. Staff members will also be encouraged to take annual Federal Award courses provided by Colorado Government Finance Officers Association or other similar entities. Fremont County will continue to enhance and streamline training for new and existing personnel, in the finance department, and implement new preventive controls. Fremont County believes these steps will improve timely and accurate submission for the Federal Awards.

FREMONT COUNTY, COLORADO

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended December 31, 2025

	Major Program	ALN/ CFDA #	Clusters	ID # From Pass-Through	Total Expenditures
U.S. Department of Health and Human Services					
Passed through the Colorado Department of Health and Human Services					
TITLE IV-E Kinship Navigator Program	No	93.471		2501COKSNP	\$ 332,727
Title IV-E Prevention Program	No	93.472		2501COPSGP	156,499
Low Income Home Energy Assistance	No	93.568		2501COLIEA	7,911
Temporary Aid for Needy Families	No	93.558		2501COTANF	1,431,169
Child Support Services	Yes	93.563		2501COCSES	611,669
Child Care and Development Block Grant	No	93.575	(C)	1901COCCDF & 2501COCCDF	630,932
Child Care Mandatory and Matching Funds of the Child Care and Development Fund	No	93.596	(C)	2001COCCDF	125,719
Stephanie Tubbs Jones Child Welfare Services Program	No	93.645		2401COCWSS	26,674
Title IV-E Foster Care	No	93.658		2501COFOST & 2501COLIEI	618,574
Adoption Assistance	No	93.659		1901COADPT & 2501COADPT	443,516
Guardianship Assistance	No	93.090		1901COGARD & 2501COGARD	56,623
Social Services Block Grant	No	93.667		1901COSOSR & 2501COSOSR	159,210
John H. Chafee FosterCare Program for Successful Transition to Adulthood	No	93.674		2501COCILP	14
Block Grants for Prevention and Treatment of Substance Abuse	No	93.959		2023*0325 Amendment #3	192,655
Passed through the Colorado Department Of Public Health and Environment					
Immunization Cooperative Agreements (ICSP)	No	93.268		2025*0022 PO,FHCA,202500003629	121,345
Public Health Emergency Preparedness	No	93.069		2025*0116 Amendment #1	62,291
Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	No	93.323		2024*2278	71,091
Maternal and Child Health Services Block Grant to the States	No	93.994		2023*0022 Option Letter #1	254,070
CDC's Collaboration with Academia to Strengthen Public Health	No	93.967		2024*0697	82,393
Preventive Health and Health Services Block Grant	No	93.991		PO,FAAA,202500004323	11,177
Passed through the Colorado Department of Health Care Policy and Financing					
Grants to States for Medicaid	Yes	93.778	(D)		1,127,305
Total U.S. Department of Health and Human Services					6,523,564
U.S. Department of Agriculture					
Passed through the Colorado Department of Health and Human Services					
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	No	10.561	(A)	253CO401S2514	781,279
Supplemental Nutrition Assistance Program	No	10.551	(A)	N/A	14,493
Passed through the Colorado Department of Treasury					
Schools and Roads - Grants to States	No	10.665	(B)		17,462
Total U.S. Department of Agriculture					813,234
U.S. Department of Homeland Security					
Passed through the Colorado Division of Emergency Management					
Homeland Security Grant Program	No	97.067		24SHS25-2024 SHSP	4,166
Passed through the Colorado Department of Public Safety					
Emergency Management Performance Grants	No	97.042		23EM-25-29	73,085
Total U.S. Department of Homeland Security					77,251
U.S. Department of Transportation					
Passed through the Federal Aviation Administration					
Airport Improvement Program Infrastructure Investment and Jobs Act Programs, and COVID-19 Airports Programs	Yes	20.106		3-08-0009-023-024-025-2025	1,135,440
Total U.S. Department of Transportation					1,135,440
U.S. Department of the Interior					
Minerals Leasing Act	No	15.437		L24AC00488-01	68,263
Passed through Colorado Department of Transportation					
Invasive and Noxious Plant Management	No	15.230			21,955
Total U.S. Department of the Interior					90,218
U.S. Department of the Treasury					
Coronavirus State and Local Fiscal Recovery Fund	Yes	21.027		SLT-5037	1,192,771
Local Assistance and Tribal Consistency Fund	No	21.032		LATCF-0716	129,738
Total U.S. Department of the Treasury					1,322,509
U.S. Department of Justice					
Passed through the Colorado Division of Criminal Justice					
Crime Victim Assistance	No	16.575		2024-VA-25-444-11	24,333
Total U.S. Department of Justice					24,333
Total Federal Financial Assistance					\$ 9,986,549

Clusters
(A) SNAP Cluster
(B) Forest Service Schools and Roads Cluster
(C) CCDF Cluster
(D) Medicaid Cluster

See the accompanying independent auditors' report.

FREMONT COUNTY, COLORADO

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

For the Year Ended December 31, 2025

(Continued)

1. Basis of Presentation

The Schedule of Expenditures of Federal Awards includes the federal grant activity of the County and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of and the audit requirements of Title 2 U.S. Code of Federal Regulations *Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance)*. Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

2. Sub-recipients

For the year ended December 31, 2025, the County passed-through federal awards to subrecipients as follows:

Program	CFDA #	Subrecipient	Amount
Roads and Schools - Grants to States	10.665	Fremont RE-1 School District - Canon City	\$ 12,057
		Fremont RE-2 School District - Florence	4,572
		Fremont RE-3 School District - Cotopaxi	566
		Fremont R-32-J School District - Salida	267
			<u>\$ 17,462</u>

3. De minimus Cost Rate

The County did not use the 15% de minimus cost rate.

See the accompanying independent auditors' report.

LOCAL HIGHWAY FINANCE REPORT

LOCAL HIGHWAY FINANCE REPORT		STATE: COLORADO	
THIS INFORMATION FROM THE RECORDS OF:		PREPARED BY:	
County of Fremont County		Charis Hall-Harding Charis.Hall@fremontcountycolorado.gov	
I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE		REPORT YEAR ENDING DATE(mm/yyyy): 12/2025	
ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	C. Receipts from State Highway-User Taxes
1. Total receipts available			
2. Minus amount used for collection expenses			
3. Minus amount used for nonhighway purposes			
4. Minus amount used for mass transit			
5. Total (1 - (2 through 4))			
D. Receipts from Federal Highway Administration			
II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT	ITEM	AMOUNT
A.3. Other Local Imposts:		A.4. Miscellaneous Local Receipts:	
a. Property Taxes and Assessments	419,686.25	a. Interest on investments	
b. Non-property Taxes and Assessments Imposts	0.00	b. Other Misc. Local Receipts	1,651,675.65
c. Total (a + b)	\$ 419,686.25	c. Total (a + b)	\$ 1,651,675.65
ITEM	AMOUNT	ITEM	AMOUNT
C. Receipts from State Government		D. Receipts from Federal Government	
1. Highway-user Taxes (from Item I.C.5.)	3,289,689.68	1. FHWA (from Item I.D.5.)	
2. State General Funds		2. Other Federal Agencies:	89,005.95
3. Other State funds:			
a. State Bond Proceeds			
b. Non-State Bond Proceeds	196,713.18		
c. Total (a + b)	\$ 19,671,318.00		
4. Total (1 + 2 + 3c)	\$ 3,486,402.86	3. Total (1 + 2)	\$ -
III. EXPENDITURES FOR ROAD AND STREET PURPOSES - DETAIL			
ITEM	AMOUNT		
A.1. Capital outlay:			
a. Right-Of-Way Costs			
b. Engineering Costs			
c. Construction Costs			
d. Total Capital Outlay (a+ b + c)	\$ 896,673.72		
Form FHWA-536 (Rev. 02-2025) Page 2			

LOCAL HIGHWAY FINANCE REPORT		STATE: COLORADO		
		REPORT YEAR ENDING DATE(mm/yyyy): 12/2025		
I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE				
ITEM	A. Local Motor-Fuel Taxes	B. Local Motor-Vehicle Taxes	D. Receipts from Federal Highway Administration	
1. Amount used for highway purposes				
II. RECEIPTS FOR ROAD AND STREET PURPOSES		III. EXPENDITURES FOR ROAD AND STREET PURPOSES		
ITEM	AMOUNT	ITEM	AMOUNT	
A. Receipts from Local Sources:		A. Local highway expenditures:		
1. Local Highway-user Taxes		1. Capital Outlay (from page 1, Item III.A1.d)	\$ 896,673.72	
a. Motor Fuel (from Item I.A.1)		2. Maintenance:	3,728,522.31	
b. Motor Vehicle (from Item I.B.1)		3. Road and Street Services:		
c. Total (a + b)		a. Snow and Ice Removal	57,241.75	
2. General Fund Appropriations		b. Other & Traffic Control Operations		
3. Other Local Imposts (from page 1, Item II.A3.c)	\$ 470,248.90	c. Total (a + b)	\$ 57,241.75	
4. Miscellaneous Local Receipts (from page 1, Item II.A4.c)	\$ 1,651,675.65	4. General Administration & Miscellaneous	393,492.71	
5. Transfers from Toll Facilities		5. Highway Law Enforcement and Safety		
6. Proceeds of Sale of Bonds and Notes:		6. Total (1 through 5)	\$ 5,075,930.49	
a. Bonds - Original Issues		B. Debt Service on Local Obligations:		
b. Bonds - Refunding Issues		1. Bonds:		
c. Notes		a. Interest		
d. Total (a + b + c)	\$ -	b. Redemption		
7. Total (1 through 6)	\$ 2,121,924.55	c. Total (a + b)	\$ -	
B. Private Contributions		2. Notes:		
C. Receipts from State government (from page 1, Item II.C.4)	\$ 3,486,402.86	a. Interest		
D. Receipts from Federal government (from page 1, Item II.D.3)	\$ 89,005.95	b. Redemption		
E. Total receipts (A.7 + B + C + D)	\$ 5,697,333.36	c. Total (a + b)	\$ -	
		3. Total (1c + 2c)	\$ -	
		C. Payments to State for Highways		
		D. Payments to Toll Facilities		
		E. Total Expenditures (A6 + B3 + C + D)	\$ 5,075,930.49	
IV. LOCAL HIGHWAY DEBT STATUS				
(Show all entries at par)				
ITEM	OPENING DEBT	AMOUNT ISSUED	REDEMPTIONS	CLOSING DEBT
A. Bonds (Total)		\$ -	\$ -	\$ -
1. Bonds (Refunding Portion)		\$ -		
B. Notes (Total)		\$ -	\$ -	\$ -