

Table of Contents

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Fremont County
Planning and Zoning Department
615 Macon Avenue, Room 210
Cañon City, CO 81212

STAFF REPORT

Transfer of Ownership

SRU 05-007 Fawn Hollow Transfer Station

October 28th, 2025

REPRESENTATIVE

Apex Twin Enviro – Chris Brochu, General Manager

PURPOSE

Twin Landfill of Fremont County, LLC. Dba Apex Twin Enviro – Cañon City, a wholly owned subsidiary of Apex Waste Solutions, LLC. (Apex Twin), has entered into an agreement to acquire the assets of Alpine Disposal, Inc. and its solid waste and recycling business in Cañon City, Colorado. As part of the transaction, Apex Twin will be purchasing the Fawn Hollow Transfer Station SRU 05-007, at 645 McDaniel Boulevard, in Cañon City Colorado 81212. The closing date is expected to be November 1st, 2025.

Apex Twin Enviro assumes responsibility for the performance of all obligations, conditions, and guarantees imposed upon the approved permit. Apex is aware of compliance issues that currently exist on this site and accept the responsibility once they obtain ownership.

BACKGROUND / ASSOCIATED CASES

SRU 05-007 changed ownership on January 10th, 2023, from Howard Disposal Service LLC to Alpine Disposal, Inc. Permit Recording #1025997 dated 04/04/2023.

Sometime after the ownership change on January 10th, 2023, Republic Services Waste Management began operating at this location without an approved change of operator application.

RECOMMENDATION

Staff recommends approval of the Transfer of Ownership to Apex Twin Enviro.

[Table of Contents](#)

OCT 13 2025

Planning & Zoning

**FREMONT COUNTY****DEPARTMENT OF PLANNING AND ZONING**

615 MACON AVENUE, ROOM 210, CAÑON CITY, COLORADO, 81212

Telephone 719-276-7360 / Facsimile 719-276-7374

Email: Planning@fremontco.com
☒ **Transfer of Ownership**
\$250.00
☐ **Change of Operator**
\$250.00
SRU/CUP/CDP INFORMATION: Provide information to identify the SRU/CUP/CDP permit

Property Address: 645 McDaniel Boulevard, Cañon City, Colorado 81212			
Parcel Number: 99404473 Lot 2, Javernick Subdivision, according to the recorded plat thereof, County of Fremont, State of Colorado.		SRU/CUP/CDP: SRU 05-007, Resolution No. 42 Series of 2006, a correction of Resolution 24; Fremont County BOCC approval of transfer to Alpine Disposal Inc. on 1/10/2023	
Permit Recording # #826382	SRU 05-007	Date Recorded:	9/13/2006

Attach a written statement from the assignee or transferee that the assignee or transferee assumes responsibility for the performance of all obligations, conditions, and guarantees imposed upon the approved plan or permit.

Once all is completed the Planning and Zoning office will schedule the Transfer of Ownership/Change of Operator on the agenda for the BOCC at a public meeting for the Board to consider the proposal. The Planning and Zoning office will inform both the permit holder and transferee or assignee the date of the meeting, a representative will need to attend the meeting.

Twin Landfill of Fremont County, LLC
dba Apex Twin Enviro - Canon City

Printed Name


Applicant Signature (Chris Brochu, General Manager)

Date

10/13/2025

Alpine Disposal, Inc.

Printed Name


Permit Owner Signature

Daniel T DeWaard

Date

10/13/2025

[Table of Contents](#)



October 10, 2025

By Hand

Fremont County Board of
Commissioners
615 Macon Ave., Room 105
Cañon City, CO 81212

Re: Transfer of Fremont County Special Review Use Permit – Permit Number SRU
05-007 (the “Permit”)

To Whom It May Concern:

Twin Landfill of Fremont County, LLC dba Apex Twin Enviro – Canon City, a wholly owned subsidiary of Apex Waste Solutions, LLC (“Apex Twin”), has entered into an agreement to acquire the assets of Alpine Disposal, Inc. (“Alpine Disposal”) and its solid waste and recycling business in Cañon City, Colorado (the “Transaction”). As part of the Transaction, Apex Twin will be purchasing the Fawn Hollow Transfer Station at 645 McDaniel Boulevard, Cañon City, Colorado 81212 (the “Transfer Station”) from Alpine Disposal.

Closing of the Transaction is conditioned upon the transfer of the Permit from Alpine Disposal to Apex Twin. Accordingly, we hereby request that you approve the transfer of the Permit to Apex Twin at the October 28, 2025 meeting of the Fremont County Board of Commissioners. We confirm that upon such transfer at the closing of the Transaction (“Closing Date”), which is expected to be November 1, 2025, Apex Twin will assume responsibility for the performance of all obligations, conditions and guarantees as set forth in the existing Permit and operate the Transfer Station in accordance therewith.

Attached is an application for the transfer of the Permit to Apex Twin and an Assignment, Assumption and Consent to Transfer of the Permit.

By way of background, Apex Waste Solutions is an independent, non-publicly traded waste and recycling services company based in Colorado and currently operates in Denver, Colorado Springs, Steamboat Springs and Routt County, the Vail Valley, and Teller, Chaffee, Fremont and Las Animas Counties, Colorado. Apex Twin’s management team is committed to providing efficient and reliable trash and recycling services. Our motto, “Serving Today, Safeguarding Tomorrow, Responding Always,” reflects our dedication to our mission. We are confident that we will continue to meet the high service standards your community has come to expect from dealing with Alpine Disposal.

Please reach out to me directly by telephone at 719-371-0914 or by email at cbrochu@apexwasteco.com with any questions you may have regarding the requested transfer. On behalf of all of us at Apex Twin, thank you.

Sincerely,

A handwritten signature in black ink, appearing to read 'CBrochu', is written over a horizontal line.

Chris Brochu, General Manager

[Table of Contents](#)

**ASSIGNMENT, ASSUMPTION AND
CONSENT TO TRANSFER**

Alpine Disposal, Inc., a Colorado corporation ("Assignor"), hereby assigns and transfers Fremont County Special Review Use Permit Number SRU 05-007, Resolution No. 42 Series 2026, a correction of resolution 24 (the "Permit") to Twin Landfill of Fremont County, LLC, a Colorado limited liability company doing business as Apex Twin Enviro – Canon City ("Assignee"), effective upon the closing of that certain Asset Purchase Agreement, dated September 30, 2025 (the "Asset Purchase Agreement"), between Assignor and Assignee. The Assignee assumes responsibility for the performance of all obligations, conditions, and guarantees imposed upon the Permit effective as of the closing, which is expected to be November 1, 2025 (the "Effective Date").

Fremont County, Colorado (the "County"), hereby consents and agrees to the transfer of the Permit to Assignee, and the assignment to, and assumption by, Assignee of all rights and obligations, conditions, and guarantees imposed upon the Permit that arise on and after the Effective Date. This Assignment, Assumption and Consent shall not be valid or binding on County, Assignor or Assignee unless and until the Closing occurs under the Asset Purchase Agreement.

Date: Oct 2025

Assignor:

Alpine Disposal, Inc.

By: _____

Name: Daniel T DeWaard

Title: AVP

Assignee:

Twin Landfill of Fremont County, LLC dba Apex
Twin Enviro – Canon City

By: _____

Name: Chris Brubaker

Title: GM

FREMONT COUNTY, COLORADO

By: _____

Attest: _____

FREMONT COUNTY SPECIAL REVIEW USE PERMIT

Permit Number SRU 05-007 FAWN HOLLOW TRANSFER STATION

Upon application, incorporated herein as set forth in full, and subject to the terms and conditions set forth in Fremont County Board of County Commissioners Resolution Number 24, Series of 2006, and corrected with Resolution Number 42, Series of 2006, the Board of County Commissioners have reviewed and approved a "Life of the Use" Special Review Use Permit to allow the operation of a "TRANSFER STATION" by John Howard and David Howard, dba Howard Disposal on property owned by John F. Howard and David S. Howard. The legal description for which said issued permit is as follows:

LEGAL DESCRIPTION

Lot 2, Javernick Subdivision, Fremont County, Colorado. Containing 9.856 acres.

The subject property is located in the Industrial Zone District. Said activity is pursuant to the Fremont County Zoning Resolution Section 8.2.

Date of Special Review Use Permit Approval: ----- March 9, 2006

Date of Special Review Use Permit Issuance: ----- September 13, 2006

Date of Special Review Use Permit Expiration: ----- LIFE OF THE USE

Authorized Representative Signature: Bill Giordano
Bill Giordano, Planning Director

Mr. Commissioner Norden moved the adoption of the following Resolution:

RESOLUTION NO. 42
Series of 2006

Correction of Resolution No. 24, Series Of 2006, For Special Review Use Permit File #SRU 05-007
FAWN HOLLOW TRANSFER STATION

BE IT RESOLVED by the Fremont County Board of County Commissioners (hereafter "Board"):

THAT WHEREAS, John Howard and David Howard, dba Howard Disposal (hereafter "applicant") have made application for issuance of a Special Review Use Permit pursuant to 8.2 of the Zoning Resolution of Fremont County for the operation of a transfer station, which application has been designated as file **#SRU 05-007 Fawn Hollow Transfer Station**; and

WHEREAS, a notice containing the specific request, proposed use, date, time, location, telephone number of the Fremont County Department of Planning and Zoning (hereafter "Department"), and a site plan and vicinity map were mailed fourteen (14) days prior to the public hearing, by certified mail, return receipt to the Department, to all property owners within five hundred (500) feet of the boundaries of the subject parcel and to appropriate reviewing agencies; and

WHEREAS, a notice containing the specific request, proposed use, date, time, location, and telephone number of the Department where additional information may be obtained, was posted on the property fourteen (14) days prior to the public hearing; and

WHEREAS, a notice of the public hearing was published by the Department, in a newspaper of general circulation in Fremont County, fourteen (14) days prior to the public hearing, and which contained the specific request, time and place of the public hearing, and an explanation of the proposed use and it's location; and

WHEREAS, the Board held a public hearing concerning said application on **March 14, 2006**, at which time comments and evidence were considered, including all materials contained as part of the application and which were in the Department's file concerning the application; and

WHEREAS, it appears that issuance of a Special Review Use Permit is appropriate;

NOW, THEREFORE, BE IT RESOLVED by the Board that:

1. The Board makes the following findings with respect to the application for issuance of a Special Review Use Permit to Applicant as follows:
 - a. The procedure requirements of 8.2 of the Fremont County Zoning Resolution have been met.

- b. The location of the proposed use is compatible with other land uses in the area and does not place an undue burden on existing transportation, utilities, and service facilities in the vicinity, except as otherwise noted in these findings.
 - c. The site is of sufficient size to accommodate the proposed use together with all yards, open spaces, walls and fences, parking and loading facilities, landscaping and such other provisions required by this resolution.
 - d. The site will be served by streets and roads of sufficient capacity to carry the traffic generated by the proposed use, and the proposed use will not result in undue traffic congestion or traffic hazards.
 - e. The proposed use, if it complies with all conditions on which this approval is made contingent, will not adversely affect other property in the vicinity or the general health, safety and welfare of the inhabitants of the County, and will not cause significant air, water, noise or other pollution.
2. A Special Review Use Permit shall be issued contingent on the acceptance and observance by the Applicant of the following specified conditions:
- A. Special Review Use Permit shall be issued for life of use.
 - B. The Department of Planning and Zoning shall review the permit annually to determine compliance with the conditions of the permit and forward it to the Board of County Commissioners for their review as required by regulations.
 - C. Applicants shall conform to all plans, drawings and representations submitted with or contained within the application except as may be inconsistent with the other provisions of the permit.
 - D. Applicants shall comply with all laws and regulations of the County of Fremont, its agencies or departments, the State of Colorado, its agencies or departments, and the United States of America, its agencies or departments, as now in force and effect or as the same may be hereafter amended.
 - E. Applicants shall obtain and keep in effect all other permits required by any other governmental agency and as otherwise may be required by Fremont County. Revocation, suspension or expiration of any such other permits shall revoke, suspend or terminate the permit authorized hereunder, as the case may be.
 - F. If a Special Review Use Permit is abandoned, discontinued or terminated for a period of six (6) months, the approval thereof shall be deemed withdrawn, and the use may not be resumed without approval of a new application. Provided, however, if the holder of the permit intends

to or does temporarily cease the conditional use for six (6) months or more without intending to abandon, discontinue or terminate the use, the holder shall file a notice thereof with the Department of Planning and Zoning prior to the expiration of the six-month period stating the reasons thereof and the plan for the resumption of the use. The requirement of a notice of temporary cessation shall not apply to applicants who have included in their permit applications a statement that the use would continue for less than six (6) months in each year and such fact is noted on the permit. In no case, however, shall temporary cessation of use be continued for more than two (2) years without approval by the Board of County Commissioners.

- G. If a Special Review Use Permit is to be transferred, it shall comply with all applicable Federal, State and County regulations regarding such transfer.
- H. Days and hours of operation will be limited to Monday through Saturday, from 7 am to 5 pm, except in case of a community emergency, special hours will be arranged with the Board.
- I. Trailer trucks hauling solid waste from the site for final disposal shall leave the site via McDaniels Boulevard then easterly to Fremont County Road #143 (*aka Oak Creek Grade Road*) then northerly to Elm Avenue.
- J. The County shall retain the right to modify any condition of the permit if the actual use demonstrates that a condition of the permit is inadequate to serve the intended purpose of the condition. Such modification shall not be imposed without notice and a public hearing being provided to the applicant, at which time applicant and members of the public may appear and provide input concerning the proposed modifications to the conditions of the permit.
- K. Only the named party on the permit shall be allowed to operate this Special Review Use Permit. Board approval shall be required prior to allowing any other person or entity to operate at the site under the conditions of this permit. All persons, entities or others requesting Board approval to operate under this Special Review Use Permit must agree to abide by all terms and conditions of this Special Review Use Permit and shall be required to be named on this Special Review Use Permit as additional parties who are bound by the terms and conditions of this Special Review Use Permit.
- L. If there is any damage to the metal structure or the metal doors, within thirty (30) days all repairs will be made to keep the structure and doors operational.
- M. Deceleration lane for the west bound traffic into the site shall be constructed and accepted by the Fremont County Road Foreman prior to operation of the business. Plan and profiles for such construction shall be approved by the County Engineer and Road District 1 Foreman.
- N. Driveway access shall be located at the most eastern location of the property which will adequately allow for the construction of the deceleration lane. The construction of the

deceleration lane shall be approved by the Fremont County Road Foreman prior to operation of the business.

Mr. Commissioner Lasha seconded the adoption of the forgoing Resolution to correct Resolution Number 24, Series of 2006 by adding the findings as stated during the hearing and corrections to Condition H and adding Condition I as discussed at the hearing and upon a vote of the Board as follows:

Mr. Commissioner Lasha: ☒ Aye / ☐ Nay / ☐ Absent

Mr. Commissioner Norden: ☒ Aye / ☐ Nay / ☐ Absent

Mr. Commissioner Stiehl: ☒ Aye / ☐ Nay / ☐ Absent

The Resolution was declared to be duly adopted.

DATE: May 23, 2006



CHAIRMAN, BOARD OF COUNTY COMMISSIONERS



December 23, 2022

VIA COURIER

Fremont County Board of Commissioners
615 Macon Ave., Room 105
Cañon City, CO
81212

Re: Transfer of Fremont County Special Review Use Permit – Permit Number SRU 05-007 (the “Permit”)

To Whom It May Concern:

Alpine Disposal, Inc., a wholly owned subsidiary of GFL Environmental Inc. (“GFL”), has entered into an agreement to acquire the assets of Howard Disposal Service, LLC and its solid waste management business (such sale, the “Transaction”). A copy of the purchase agreement in respect of the Transaction is attached hereto. As part of the Transaction Alpine Disposal, Inc. will purchase the following property from David S. Howard and John A. Howard (the “Property Owners”):

- Fawn Hollow Transfer Station - 645 McDaniel Boulevard, Cañon City, Colorado (the “Transfer Station”)

Closing of the Transaction is conditional upon the transfer of the Permit from the Property Owners to Alpine Disposal, Inc. Accordingly, we hereby request that you approve the transfer of the Permit to Alpine Disposal, Inc., effective as of January 18, 2023, at the January 10, 2023 meeting of the Fremont County Board of Commissioners. We confirm that upon such transfer Alpine Disposal, Inc. will assume responsibility for the performance of all obligations, conditions and guarantees as set forth in the existing Permit and operate the Transfer Station in accordance therewith.

By way of background, GFL is the fourth largest diversified environmental services company in North America, currently operates in more than half of the states in the United States and is publicly listed on both the New York Stock Exchange and the Toronto Stock Exchange. We are confident that we will continue to meet the high service standards your community has come to expect from dealing with Howard Disposal Service, LLC.

Please reach out to me directly by telephone (913) 201-5687) or email (ccalabrese@gflenv.com) with any questions you may have regarding the requested transfer. On behalf of all of us at GFL, thank you.

Sincerely,

A handwritten signature in black ink, appearing to read "Carey Calabrese", written over a horizontal line.

Carey Calabrese
Regional Vice President
GFL Environmental

FREMONT COUNTY SPECIAL REVIEW USE PERMIT

Permit Number SRU 05-007 Fawn Hollow Transfer Station
Transfers ownership to Alpine Disposal, Inc.

Upon written request, incorporated herein as set forth in full, and subject to the terms and conditions set forth in Fremont County Board of County Commissioners Resolution 42, Series of 2006, the Board of County Commissioners have reviewed and approved the transfer of ownership of a Special Review Use Permit #05-007 from Fawn Hollow Transfer Station to Alpine Disposal, Inc. At the location for which said issued permit is as follows:

LEGAL DESCRIPTION

**LOT 2, JAVERNICK SUBDIVISION, FREMONT COUNTY, COLORADO. CONTAINING
9.856 ACRES**

645 McDaniel Blvd., Canon City, CO. 81212

The subject property is in the Industrial Zone District. Said activity is pursuant to the Fremont County Zoning Resolution Section 8.2, & 8.14.4.3

Date of Special Review Use Approval:	March 9, 2006
Date of Special Review Use Issuance:	September 13, 2006
Date of Ownership Transfer:	January 10, 2023
Date of Special Review Use Permit Expiration:	Life of Use

Authorized Representative Signature: _____


Dan Victoria, Planning Director

[Table of Contents](#)



Planning and Zoning Department

615 Macon Avenue Room 210, Canon City, Colorado 81212

Telephone (719) 276-7360 / Facsimile (719) 276-7374

Email planning@fremontco.com

Inspection Checklist

Date 10/15/2025

**Project Name: Transfer of Ownership SRU 05-007 Apex
Twin**

Any Current Permits? ☒ Yes or ☐ No

Any Past Permits? ☒ Yes or ☐ No

Current Violation? ☒ Yes or ☐ No

Past Violations ☒ Yes or ☒ No

VISUAL OBSERVATIONS CHECKLIST

of buildings: 4

Types: Transfer Station, Office, 2 Sheds

SMM on site? Yes

Does the site plan match site conditions? Yes

Structures Code/Zoning Compliant : No

Land Use Compliant: No

Notes/Concerns

**The Metal Structure of the transfer station is damaged and all of the doors are damaged,
The Facility is Supposed to be fenced with 6ft Chain link fence.
There are currently Dumpsters stored beyond the fence along with a section of fence that has been removed.
The Facility is supposed to be clear of all solid waste at the close of business each day.**

Matt Tafoya

October 15, 2025

George Meffley

October 15, 2025

[Table of Contents](#)



OFFICE

NO CASH ACCEPTED
CREDIT OR DEBIT CARDS ONLY
WE APPRECIATE YOUR BUSINESS
THANK YOU

10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



10/15/2025



1

NO
CASH
CARD
ONLY

NO CHILDREN
OR PETS
ALLOWED OUTSIDE
OF VEHICLE

2

NO
CASH
CARD
ONLY

NO CHILDREN
OR PETS
ALLOWED OUTSIDE
OF VEHICLE

10/15/2025



10/15/2025



**NO
CASH
CARD
ONLY**

NO CHILDREN
OR PETS
ALLOWED OUTSIDE
OF VEHICLE

2

**NO
CASH
CARD
ONLY**

NO CHILDREN
OR PETS
ALLOWED OUTSIDE
OF VEHICLE

3

10/15/2025



**NO
CASH
CARD
ONLY**

**NO CHILDREN
OR PETS
ALLOWED OUTSIDE
OF VEHICLE**

3

**REPUBLIC
SERVICES**

10/15/2025



10/15/2025

**CARD
ONLY**

**NO CHILDREN
OR PETS
ALLOWED OUTSIDE
OF VEHICLE**

3

**NO CASH
CARD
ONLY**

**NO CHILDREN
OR PETS
ALLOWED OUTSIDE
OF VEHICLE**

Residential
275

10/15/2025

[Table of Contents](#)



10/15/2025



10/15/2025



10/15/2025



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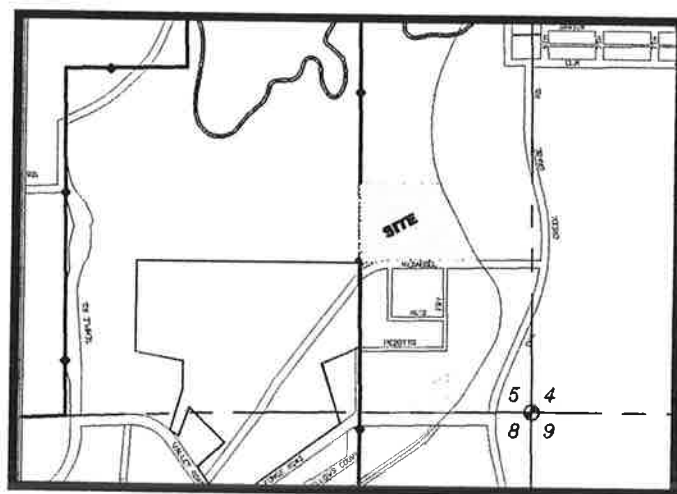
10/15/2025



10/15/2025

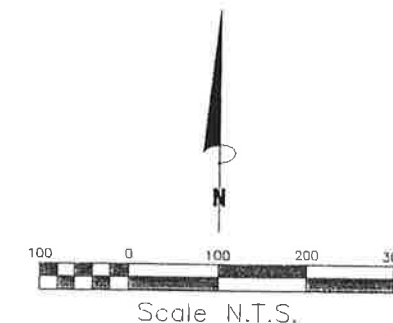
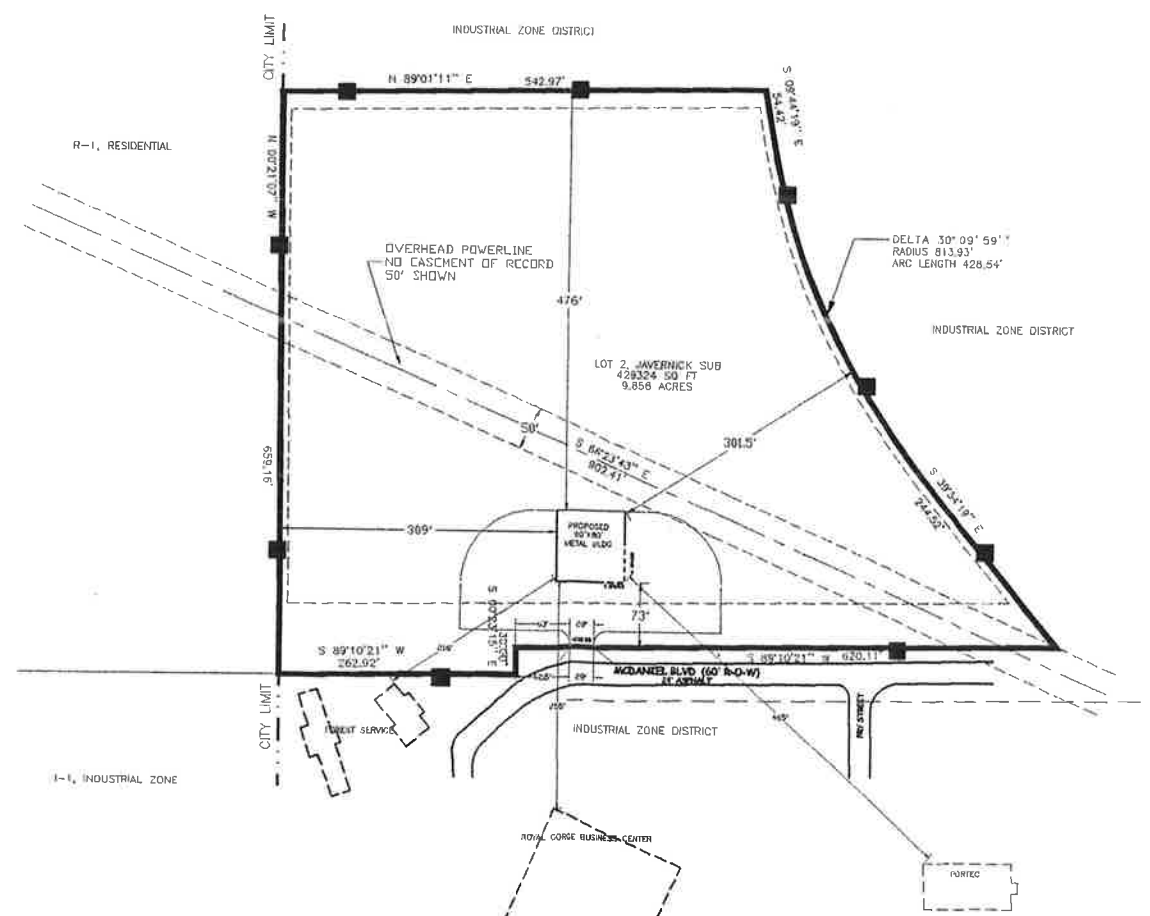
SPECIAL REVIEW USE PERMIT

FAWN HOLLOW TRANSFER STATION



VICINITY MAP

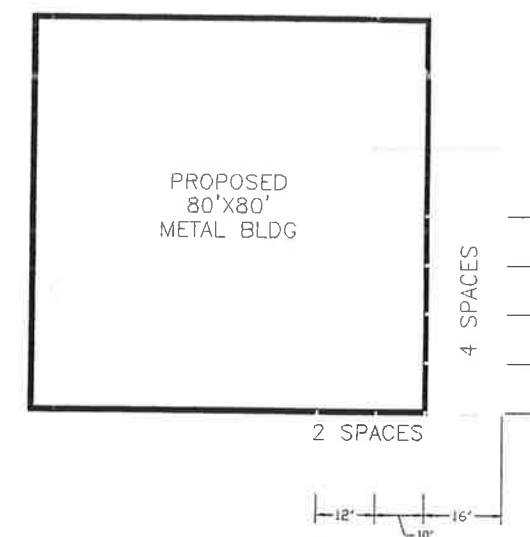
- NOTES:
- 1.) NO DRAINAGEWAYS OR NATURAL FEATURES AFFECT THIS USE.
 - 2.) NO PEDESTRIAN WALKWAYS OR AREAS ARE PLANNED.
 - 3.) NO EXTERIOR AREAS ARE DESIGNATED FOR REFUSE OR SERVICE AREAS.
 - 4.) NO LOADING AREAS.



LEGEND:

- BRU BOUNDARY
- CITY LIMITS

LEGAL DESCRIPTION:
LOT 2, JAVERNICK SUBDIVISION



TYPICAL PARKING PLAN

NOT TO SCALE