Fremont County, Colorado

**Financial Statements** 

**December 31, 2023** 

## **Board of County Commissioners**

Debbie Bell

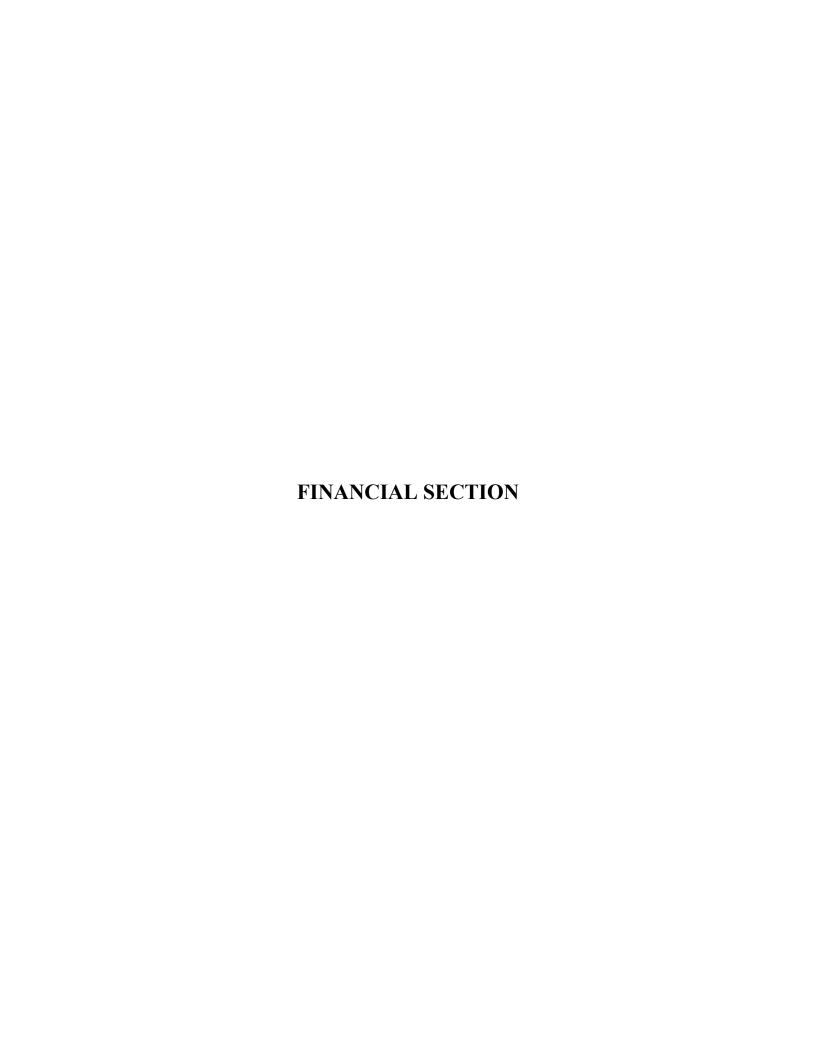
Kevin Grantham

Dwayne McFall

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#### INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners Fremont County Canon City, Colorado

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fremont County, Colorado (the "County") as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Fremont County, Colorado as of December 31, 2023, and the respective changes in financial position for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Fremont County, Colorado, and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- > Exercise professional judgement and maintain professional skepticism throughout the audit.
- ➤ Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures of the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion of the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- ➤ Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- ➤ Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages M1 – M8, and the budgetary comparison schedules on pages 30 – 33 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund schedules, the schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and local highway finance report, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

The other information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund schedules, the schedule of expenditures of federal awards, and the local highway finance report are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have issued our report dated August 1, 2025, on our consideration of Fremont County, Colorado's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Fremont County, Colorado's internal control over financial reporting and compliance.

Aurora, Colorado August 1, 2025

Logan and Associates, LLC

# Fremont County, Colorado Management's Discussion and Analysis

For the Year Ended December 31, 2023

Management of Fremont County provides readers with this narrative overview and analysis of the financial activities for Fremont County as of December 31, 2023. In compliance with Governmental Accounting Standards Board Number 34, also known as GASB 34, the Management Discussion and Analysis (MD&A) is designed to provide an easy-to-read discussion of the County's financial condition and operating results and to disclose to the reader important financial activities and issues related to the County's basic operations. The MD&A should be read in conjunction with the County's basic financial statements.

The County has one financial category - government-type activities. Within the government type activities, the Board of County Commissioners has designated a General Fund and several Special Revenue Funds. The government type activities are funded primarily through the County's advalorem property tax, sales and use taxes, specific ownership taxes, grants and contributions, and charges for services.

#### **Financial Highlights**

As of December 31, 2023, Fremont County's government-wide net position totaled \$52,835,104.

- Total net position for the County increased by \$7,409,795. The total assets increased by \$4,731,287and the total liabilities decreased by \$2,953,449 compared to 2022.
- The net position includes \$20,881,556 of the net investment in capital assets, \$11,963,537 in restricted funds, and \$19,990,011 in unrestricted.
- Fremont County's general sources of revenue are made up of ad-valorem property tax, sales and use taxes and specific ownership taxes totaling \$26,492,357. Intergovernmental revenues totaled \$19,718,589, charges for services totaled \$2,950,066, and other revenues totaled \$3,386,555.
- Total revenues increased by \$3,489,595 from 2022.
- The General Fund Reserve Balance, which includes the Sheriff, Fair Board, Livestock Sale Committee, Capital Expenditures, Payment in Lieu of Taxes, Waste Disposal, and Public Building and Maintenance Funds, decreased to \$14,198,081 at the end of 2023, a decrease of \$165,660 for the year. Total General Fund Balance is approximately 45% of 2023 General Fund spending of \$31,548,527.
- The Department of Transportation Fund Reserve Balance increased to \$2,822,904 at the end of 2023, an increase of \$340,938 for the year. The total Transportation Fund Reserve Balance is approximately 55% of 2023 Transportation Fund spending of \$5,090,764.
- The Statement of Activities reports that the County had \$45,137,772 related to Governmental Activities expenses in 2023.

#### **Using This Annual Report**

This annual report consists of three required parts – management's discussion and analysis (this section), the basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the County:

- The first two statements are government-wide financial statements that provide both long-term and short-term information about the County's overall financial status.
- The remaining statements are fund financial statements that focus on individual parts of the County government, reporting the County's operations in more detail than the government-wide statements.

The basic financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information (RSI) that further explains and supports the information in the financial statements. Following the RSI are additional statements that are required by oversight agencies but are not a required part of the financial statement under generally accepted accounting principles.

#### **Government-Wide Financial Statements**

The government-wide financial statements consist of the Statement of Net Position and the Statement of Activities. These statements report information about the County as a whole and include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the County's net position and changes in net position. The County's net position – the difference between assets and liabilities – is one way to measure the County's financial health, or financial position. Over time, increases and decreases in the County's net position are one indicator of whether its financial health is improving or deteriorating. Other non-financial factors, however, such as changes in the County's property tax base are needed to assess the overall health of the County.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the County's funds, focusing on its most significant funds – not the County as a whole.

Governmental fund – All of the County's activity is reported in governmental funds, which focuses on how money flows into and out of each of the funds and the balances left at year-end that are available for use in future years. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all of other financial assets that can readily be converted to cash. The governmental fund statement provides a detailed short-term view of the County's general governmental operations and the basic services it provides. Governmental fund

information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs.

#### **Analysis of Net Position**

The focus of this financial analysis is on comparisons of the activities for the current year, 2023, with those of the prior year, 2022, and comparison of balances at year-end, December 31<sup>st</sup>, for the same two years.

The net position may serve over time as a useful indicator of the government's financial position. In the case of Fremont County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$52,835,104 as of December 31, 2023.

The County's net position can be separated into three primary categories: 1) Net investment in capital assets 2) Restricted net position and 3) Unrestricted net position.

The largest portion of the County's net position reflects its investment of \$20,881,556 in Net investment in capital assets (e.g., land, buildings, improvements, equipment, and infrastructure); less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

#### **Analysis of Changes in Net Position**

The County's net position increased by \$7,409,795 from 2022 to 2023.

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#### STATEMENTS OF NET POSITION

The perspective of the statements of net position is of the County as a whole. The following is a summary of the County's net assets for the last two years:

|                                     | GOVERNMENTAL<br>ACTIVITIES |               |  |
|-------------------------------------|----------------------------|---------------|--|
|                                     | 2023                       | 2022          |  |
| ASSETS                              |                            |               |  |
| Cash and Investments                | \$ 37,999,415              | \$ 36,532,264 |  |
| Restricted Cash and Investments     | 1,806,889                  | 1,793,507     |  |
| Receivables                         |                            |               |  |
| Property Taxes                      | 6,968,330                  | 6,854,393     |  |
| Accounts Receivable                 | 3,957,941                  | 4,434,927     |  |
| Prepaid Expenses                    | 342,035                    | 171,866       |  |
| Inventory                           | 314,863                    | 321,588       |  |
| Land Leases Receivable              | 184,815                    | -             |  |
| Capital Assets, Not Depreciated     | 1,503,258                  | 1,528,978     |  |
| Capital Assets, Depreciated         |                            |               |  |
| Net of Accumulated Depreciation     | 37,126,530                 | 33,835,266    |  |
| TOTAL ASSETS                        | 90,204,076                 | 85,472,789    |  |
| LIABILITIES                         |                            |               |  |
| Accounts Payable                    | 690,913                    | 784,526       |  |
| Accrued Expenses                    | 1,364,162                  | 1,180,088     |  |
| Accrued Interest Payable            | 28,169                     | 30,830        |  |
| Due to Others                       | 667,075                    | 709,424       |  |
| Accrued Compensated Absences        | 1,122,571                  | 1,145,043     |  |
| Unearned Revenues                   | 8,237,551                  | 9,864,781     |  |
| Noncurrent Liabilities              |                            |               |  |
| Due within One Year                 | 1,120,641                  | 1,540,000     |  |
| Due in More Than One Year           | 16,627,591                 | 17,557,430    |  |
| TOTAL LIABILITIES                   | 29,858,673                 | 32,812,122    |  |
| DEFERRED INFLOW OF RESOURCES        |                            |               |  |
| Deferred Amounts on Refunding       | 357,155                    | 380,965       |  |
| Deferred Property Tax Revenue       | 6,968,329                  | 6,854,393     |  |
| Deferred Land Leases Revenue        | 184,815                    |               |  |
| TOTAL DEFERRED INFLOWS OF RESOURCES | 7,510,299                  | 7,235,358     |  |
| NET POSITION                        |                            |               |  |
| Net Investment in Capital Assets    | 20,881,556                 | 16,266,814    |  |
| Restricted                          | 11,963,537                 | 9,875,546     |  |
| Unrestricted, Unreserved            | 19,990,011                 | 19,282,949    |  |
| NET POSITION                        | \$ 52,835,104              | \$ 45,425,309 |  |

#### STATEMENTS OF ACTIVITIES

The perspective of the statements of activities is of the County as a whole. The following table reflects the change in net position for the last two years:

|                            |               |                         | Program Revenue         |                       | and Change I    | se) Revenue<br>n Net Position |
|----------------------------|---------------|-------------------------|-------------------------|-----------------------|-----------------|-------------------------------|
|                            |               | CI C                    | Operating<br>Grants and | Capital<br>Grants and |                 | tals                          |
| FUNCTIONS/PROGRAMS         | Expenses      | Charges for<br>Services | Contributions           | Contributions         | 2023            | 2022                          |
| PRIMARY GOVERNMENT         | Ежрепзез      | Bervices                | Contributions           | Contributions         | 2023            | 2022                          |
| Governmental Activities    |               |                         |                         |                       |                 |                               |
| General Government         | \$ 13,311,909 | \$ 2,451,941            | \$ 4,573,195            | \$ -                  | \$ (6,286,773)  | \$ (6,856,856)                |
| Public Safety              | 14,828,784    | 476,471                 | 403,977                 | -                     | (13,948,336)    | (13,480,147)                  |
| Airport                    | 1,073,435     | 520,869                 | 95,669                  |                       | (456,897)       | (514,768)                     |
| Health and Welfare         | 10,831,198    | 114,908                 | 9,529,859               | -                     | (1,186,431)     | (1,386,872)                   |
| Highways and Streets       | 4,381,839     | 417,101                 | 2,893,861               | -                     | (1,070,877)     | (2,295,964)                   |
| Culture and Recreation     | 216,015       | -                       | -                       | 265,001               | 48,986          | 18,185                        |
| Intergovernmental          | 34,900        | -                       | -                       | -                     | (34,900)        | (34,538)                      |
| Interest on Long Term Debt | 459,692       |                         |                         |                       | (459,692)       | (646,557)                     |
| Total Governmental         |               |                         |                         |                       |                 |                               |
| Activities                 | \$ 45,137,772 | \$ 3,981,290            | \$ 17,496,561           | \$ 265,001            | \$ (23,394,920) | \$ (25,197,517)               |
|                            |               |                         | GENERAL RE              | VENUES                |                 |                               |
|                            |               |                         | Property Taxes          |                       | 6,767,145       | 6,860,757                     |
|                            |               |                         | Specific Owne           |                       | 877,209         | 903,939                       |
|                            |               |                         | Sales and Use           | •                     | 18,495,136      | 17,837,616                    |
|                            |               |                         | Other Taxes             |                       | 2,309,894       | 2,251,453                     |
|                            |               |                         | Interest Incom          | e                     | 1,339,586       | 437,465                       |
|                            |               |                         | Other                   |                       | 1,015,745       | 616,558                       |
|                            |               |                         | TOTAL GENE              | ERAL.                 |                 |                               |
|                            |               |                         | REVENUES                |                       | 30,804,715      | 28,907,788                    |
|                            |               |                         | CHANGE IN N             | ET POSITION           | 7,409,795       | 3,710,271                     |
|                            |               |                         | NET POSITION            | N, Beginning          | 45,425,309      | 41,715,038                    |
|                            |               |                         | NET POSITION            | N, Ending             | \$ 52,835,104   | \$ 45,425,309                 |

#### CAPITAL ASSETS AND DEBT ADMINISTRATION – COUNTY WIDE

The following table summarizes the County's capital assets:

| Description                                  | Balance<br>Beginning<br>Year |                 | _ Deletions | Balance, End of<br>Year |
|--|------------------------------|-----------------|-------------|-------------------------|
| Governmental Activities                      |                              |                 |             |                         |
| Capital Assets, Not Being Depreciated        |                              |                 |             |                         |
| Land   | \$ 1,352,8                   | 362 \$ -        | \$ -        | \$ 1,352,862            |
| Construction in Progress                     | 176,                         | 30,098          | (55,818)    | 150,396                 |
| Total Capital Assets, Not Being Depreciated  | 1,528,9                      | 30,098          | (55,818)    | 1,503,258               |
| Capital Assets, Being Depreciated            |                              |                 |             |                         |
| Buildings and Improvements                   | 52,149,                      | 597 3,726,248   | -           | 55,875,845              |
| Equipment and Furniture                      | 10,680,7                     | 751 2,630,177   | (395,106)   | 12,915,822              |
| Infrastructure                               | 89,787,0                     | 955,303         |             | 90,742,971              |
| Total Capital Assets, Being Depreciated      | 152,618,0                    | 7,311,728       | (395,106)   | 159,534,638             |
| Less Accumulated Depreciation for            |                              |                 |             |                         |
| Buildings and Improvements                   | (30,891,6                    | 92) (2,087,268) | -           | (32,978,960)            |
| Equipment and Furniture                      | (9,292,4                     |                 |             | (9,555,800)             |
| Infrastructure                               | (78,598,5                    | (1,274,780)     |             | (79,873,348)            |
| Total Accumulated Depreciation               | (118, 782, 7                 | (3,983,648)     | 358,290     | (122,408,108)           |
| Total Capital Assets, Being Depreciated, Net | 33,835,3                     | 3,328,080       | (36,816)    | 37,126,530              |
| Governmental Activities Capital Assets, Net  | 35,364,2                     | 3,358,178       | (92,634)    | 38,629,788              |

#### **DEBT OUTSTANDING**

The County's long-term debt consists of the following:

|                                       | Beginning  |           |           |                | Due Within |
|---------------------------------------|------------|-----------|-----------|----------------|------------|
| Description                           | Balance    | Additions | Payments  | Ending Balance | One Year   |
| Series 2016 COPS (UMB-Sheriff)        | 770,000    | -         | 770,000   |                | -          |
| Series 2019 COPS                      | 4,945,000  | -         | 285,000   | 4,660,000      | 295,000    |
| Series 2021 COPS                      | 11,305,000 | -         | 485,000   | 10,820,000     | 505,000    |
| Series 2021 COPS Premium              | 2,077,430  | -         | 129,839   | 1,947,591      |            |
| Farmers State Bank - Sheriff Vehicles |            | 653,284   | 332,643   | 320,641        | 320,047    |
| Compensated Absences                  | 1,145,043  | -         | 22,472    | 1,122,571      |            |
| Total Governmental Activities         | 20,242,473 | 653,284   | 2,024,954 | 18,870,803     | 1,120,047  |

#### **Certificates of Participation**

Certificates of Participation Series 2016 in the principal amount of \$5,105,000 dated June 3, 2016, and maturing each June 3 and December 3 from 2017 through 2023 were issued for the purpose of acquiring and equipping certain improvements and upgrades to the County jail, including the kitchen facilities, laundry facilities and security system. Interest rate 1.710%.

Certificates of Participation Series 2019 in the principal amount of \$5,765,000 dated December 27, 2019, and maturing each June 3 and December 3 from 2020 to 2031 were issued for the purpose to refund and pay off the Certificates of Participation Series 2012. Interest rate 2.330%. This refunding resulted in net present value savings of interest in the amount of \$428,908.

Refunding and Improvement Certificates of Participation Series 2021 in the principal amount of \$11,680,000 dated October 12, 2021, and premium of \$2,207,269, maturing annually on December 15, from 2022 to 2038 were issued for the purpose to refund and pay off the Certificates of Participation Series 2013A and B and provide funding for construction projects. Interest rates range from 4.0% to 5.0%. This refinancing resulted in net present value savings of interest in the amount of \$3,537,680.

Proceeds from issuance of debt in the principal amount of \$655,955 date December 5, 2022, and maturing February 1, 2024, were issued for the purpose of acquiring and equipping new Fremont County Sheriff Vehicles. Interest Rate 4.750%

#### **Budgetary Highlights**

For 2023 the final adopted budget totaled \$ 64,042,208.

#### **Economic and Other Factors**

Fremont County Issue 1A was passed favorably by voters in November 2014. The issue allows the county to retain and spend all revenues received by the county from the current property tax mill levy rate at the level of 12.294 mills, which was the mill levy rate in 1992 when TABOR was passed by Colorado voters (Taxpayers Bill of Rights; Amendment 1; Article X, Section 20). The approval exempted the property tax revenue and sales and use tax increase from the TABOR limitation of growth and inflation as defined in the Amendment. This was effective beginning January 1, 2015.

In November 2013 Fremont County Voters passed Fremont County Ballot Issue 1A, which increased the sales tax rate from 1.5% to 2.5%, and allocates the collections of the additional 1% to go to the Sheriff's Department to be used for operations and capital expenditures. The revenue collected in 2023 was \$7,396,846.

Sales and use tax revenues increased in 2023 by \$575,804 from 2022. Seventy-five percent of sales and use tax revenues are designated for deposit into the General Fund. The remaining twenty-five percent is earmarked for the Sales & Use Tax Capital Improvement Fund.

The Assessed Valuation for tax year 2023 collected in 2024 increased by \$42,575,473. The current assessed value is \$599,723,026, which totals \$7,073,133 in property tax revenues. This amount is assessed in 2023 and collected in 2024.

In November 2000, Colorado voters approved Amendment 20, which allows the use and sale of medical marijuana. Fremont County adopted regulations in 2015, which licensed and regulated Medical Marijuana Facilities and collected fees for these facilities. The total collections in 2023 were \$52,500.

#### **CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide the general public with a general overview of the County's finances and to reflect the County's accountability for the revenues it receives. If you have any questions regarding this report or need additional financial information, please contact:

Fremont County, Colorado Budget and Finance Officer 615 Macon Avenue, Room 101 Cañon City, CO 81212 Tel: (719) 276-7353

Fax: (719) 276-7412

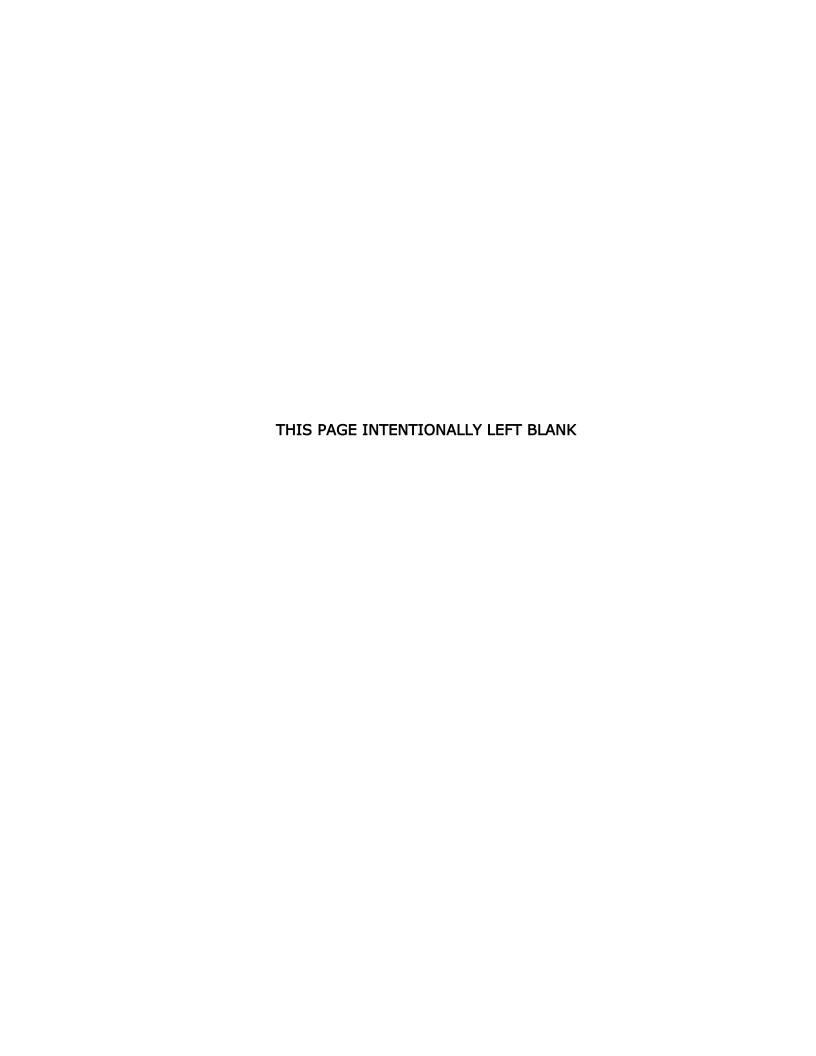


#### STATEMENTS OF NET POSITION As of December 31, 2023

|                                     |               | NMENTAL<br>VITIES |
|-------------------------------------|---------------|-------------------|
|                                     | 2023          | 2022              |
| ASSETS                              |               |                   |
| Cash and Investments                | \$ 37,999,415 | \$ 36,532,264     |
| Restricted Cash and Investments     | 1,806,889     | 1,793,507         |
| Receivables                         |               |                   |
| Property Taxes                      | 6,968,330     | 6,854,393         |
| Accounts Receivable                 | 3,957,941     | 4,434,927         |
| Prepaid Expenses                    | 342,035       | 171,866           |
| Inventory                           | 314,863       | 321,588           |
| Land Leases Receivable              | 184,815       | -                 |
| Capital Assets, Not Depreciated     | 1,503,258     | 1,528,978         |
| Capital Assets, Depreciated         |               |                   |
| Net of Accumulated Depreciation     | 37,126,530    | 33,835,266        |
| TOTAL ASSETS                        | 90,204,076    | 85,472,789        |
| LIABILITIES                         |               |                   |
| Accounts Payable                    | 690,913       | 784,526           |
| Accrued Expenses                    | 1,364,162     | 1,180,088         |
| Accrued Interest Payable            | 28,169        | 30,830            |
| Due to Others                       | 667,075       | 709,424           |
| Accrued Compensated Absences        | 1,122,571     | 1,145,043         |
| Unearned Revenues                   | 8,237,551     | 9,864,781         |
| Noncurrent Liabilities              | , ,           | , ,               |
| Due within One Year                 | 1,120,641     | 1,540,000         |
| Due in More Than One Year           | 16,627,591    | 17,557,430        |
| TOTAL LIABILITIES                   | 29,858,673    | 32,812,122        |
| DEFERRED INFLOW OF RESOURCES        |               |                   |
| Deferred Amounts on Refunding       | 357,155       | 380,965           |
| Deferred Property Tax Revenue       | 6,968,329     | 6,854,393         |
| Deferred Land Leases Revenue        | 184,815       |                   |
| TOTAL DEFERRED INFLOWS OF RESOURCES | 7,510,299     | 7,235,358         |
| NET POSITION                        |               |                   |
| Net Investment in Capital Assets    | 20,881,556    | 16,266,814        |
| Restricted                          | 11,963,537    | 9,875,546         |
| Unrestricted, Unreserved            | 19,990,011    | 19,282,949        |
| NET POSITION                        | \$ 52,835,104 | \$ 45,425,309     |

#### STATEMENTS OF ACTIVITIES Year Ended December 31, 2023

|                            |               |    |            | Dec | ogram Revenue | ne.     |              | Net (Expens  |                 |  |
|----------------------------|---------------|----|------------|-----|---------------|---------|--------------|--|-----------------|--|
|                            |               |    |            |     | Operating     | 28      | Capital      | and Change In Net Position Governmental Activities |                 |  |
|                            |               | С  | harges for |     | Grants and    |         | Grants and   | To   |                 |  |
| FUNCTIONS/PROGRAMS         | Expenses      |    | Services   | Co  | ontributions  | C       | ontributions | 2023   | 2022            |  |
| PRIMARY GOVERNMENT         |               |    |            |     |               |         |              |  |                 |  |
| Governmental Activities    |               |    |            |     |               |         |              |  |                 |  |
| General Government         | \$ 13,311,909 | \$ | 2,451,941  | \$  | 4,573,195     | \$      | -            | \$ (6,286,773)                                     | \$ (6,856,856)  |  |
| Public Safety              | 14,828,784    |    | 476,471    |     | 403,977       |         | -            | (13,948,336)                                       | (13,480,147)    |  |
| Airport                    | 1,073,435     |    | 520,869    |     | 95,669        |         |              | (456,897)  | (514,768)       |  |
| Health and Welfare         | 10,831,198    |    | 114,908    |     | 9,529,859     |         | -            | (1,186,431)  | (1,386,872)     |  |
| Highways and Streets       | 4,381,839     |    | 417,101    |     | 2,893,861     |         | -            | (1,070,877)  | (2,295,964)     |  |
| Culture and Recreation     | 216,015       |    | -          |     | -             |         | 265,001      | 48,986   | 18,185          |  |
| Intergovernmental          | 34,900        |    | -          |     | -             |         | -            | (34,900)   | (34,538)        |  |
| Interest on Long Term Debt | 459,692       |    |            |     | -             |         | -            | (459,692)  | (646,557)       |  |
| Total Governmental         |               |    |            |     |               |         |              |  |                 |  |
| Activities                 | \$ 45,137,772 | \$ | 3,981,290  | \$  | 17,496,561    | \$      | 265,001      | \$ (23,394,920)                                    | \$ (25,197,517) |  |
|                            |               |    |            | Gl  | ENERAL RE     | EVEN    | JUES         |  |                 |  |
|                            |               |    |            |     | roperty Taxe  |         | ,626         | 6,767,145  | 6,860,757       |  |
|                            |               |    |            |     | pecific Owne  |         | Taxes        | 877,209  | 903,939         |  |
|                            |               |    |            |     | ales and Use  |         |              | 18,495,136   | 17,837,616      |  |
|                            |               |    |            |     | Other Taxes   | 1 11.10 |              | 2,309,894  | 2,251,453       |  |
|                            |               |    |            |     | nterest Incom | ne .    |              | 1,339,586  | 437,465         |  |
|                            |               |    |            |     | Other         |         |              | 1,015,745  | 616,558         |  |
|                            |               |    |            |     | , (1101       |         |              | 1,010,710  | 010,000         |  |
|                            |               |    |            | TO  | OTAL GENE     | ERAI    |              |  |                 |  |
|                            |               |    |            | ]   | REVENUES      |         |              | 30,804,715   | 28,907,788      |  |
|                            |               |    |            | СН  | IANGE IN N    | IET     | POSITION     | 7,409,795  | 3,710,271       |  |
|                            |               |    |            | NE  | T POSITIO     | N, B    | eginning     | 45,425,309   | 41,715,038      |  |
|                            |               |    |            | NE  | T POSITIO     | N, E    | nding        | \$ 52,835,104                                      | \$ 45,425,309   |  |



#### BALANCE SHEETS GOVERNMENTAL FUNDS As of December 31, 2023

|  | AS OF December 31, 2023 |                 |      |                    |                           |           |  |  |
|--|-------------------------|-----------------|------|--------------------|---------------------------|-----------|--|--|
|  |                         | GENERAL<br>FUND | TRA  | NSPORATION<br>FUND | HUMAN<br>SERVICES<br>FUND |           |  |  |
| ASSETS   |                         |                 |      |                    |                           | _         |  |  |
| Cash and Investments   | \$                      | 19,081,633      | \$   | 2,208,403          | \$                        | 5,244,347 |  |  |
| Restricted Cash and Investments                                  |                         | -               |      | -                  |                           | 204,913   |  |  |
| Due From Other Funds   |                         | 513,903         |      | 307,886            |                           | 4,896     |  |  |
| Property Taxes Receivable  |                         | 4,762,702       |      | 509,765            |                           | 1,503,352 |  |  |
| Accounts Receivable  |                         | 2,475,500       |      | 259,225            |                           | 390,714   |  |  |
| Inventory  |                         | -               |      | 229,595            |                           | -         |  |  |
| Prepaid Expenses   |                         | 327,989         |      | 13,472             |                           | -         |  |  |
| Land Leases Receivable   |                         |                 |      | -                  |                           | -         |  |  |
| TOTAL ASSETS   | \$                      | 27,161,727      | \$   | 3,528,346          | \$                        | 7,348,222 |  |  |
| LIABILITIES, DEFERRED INFLOWS, AND<br>FUND EQUITY<br>LIABILITIES |                         |                 |      |                    |                           |           |  |  |
|  | <b>a</b>                | 454107          | et e | 44.140             | et e                      | 0.000     |  |  |
| Accounts Payable   | \$                      | 454,107         | \$   | 44,140             | \$                        | 8,898     |  |  |
| Accrued Expenses   |                         | 695,830         |      | 111,144            |                           | 496,935   |  |  |
| Due To Others  |                         | 645,428         |      | 40.202             |                           | 21,647    |  |  |
| Due To Other Funds   |                         | 482,288         |      | 40,393             |                           | 100,488   |  |  |
| Unearned Revenue   |                         | 5,923,292       |      | -                  |                           | 2,175,608 |  |  |
| TOTAL LIABILITIES  |                         | 8,200,945       |      | 195,677            |                           | 2,803,576 |  |  |
| DEFERRED INFLOW OF RESOURCES                                     |                         |                 |      |                    |                           |           |  |  |
| Deferred Land Leases Revenue                                     |                         | -               |      | -                  |                           | -         |  |  |
| Deferred Property Tax Revenue                                    |                         | 4,762,701       |      | 509,765            |                           | 1,503,352 |  |  |
| TOTAL DEFERRED INFLOWS OF  |                         |                 |      |                    |                           |           |  |  |
| RESOURCES  |                         | 4,762,701       |      | 509,765            |                           | 1,503,352 |  |  |
| FUND EQUITY Fund Balance   |                         |                 |      |                    |                           |           |  |  |
| Nonspendable   |                         | 327,989         |      | 243,067            |                           | -         |  |  |
| Restricted   |                         | 1,524,000       |      | -                  |                           | -         |  |  |
| Committed  |                         | -               |      | -                  |                           | -         |  |  |
| Assigned   |                         |                 |      | 2,579,837          |                           | 3,041,294 |  |  |
| Unassigned   |                         | 12,346,092      |      |                    |                           | <u> </u>  |  |  |
| TOTAL FUND EQUITY  |                         | 14,198,081      |      | 2,822,904          |                           | 3,041,294 |  |  |
| TOTAL LIABILITIES, DEFERRED INFLOWS,                             |                         |                 |      |                    |                           |           |  |  |
| AND FUND EQUITY  | \$                      | 27,161,727      | \$   | 3,528,346          | \$                        | 7,348,222 |  |  |

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.

Long-term liabilities are not due and payable in the current period and are not reported in the funds.

This is the amount of COP and financing lease payables (\$15,800,641), debt premium (\$1,947,581), accrued interest payable (28,169), deferred charges (\$357,155), and the balance of accrued compensated absences (\$1,122,571) for the year.

Net position of governmental activities

The accompanying notes are an integral part of the financial statements.

| Sa | ALES AND<br>USE  | GOV | OTHER<br>ERNMENTAL  | ГОТ   | TALS |  |
|----|--|-----|---|---|------|--|
|    | FUND   |     | FUNDS   | 2023  |      | 2022   |
| \$ | 7,013,925<br>1,601,976<br>25,869<br>-<br>390,473<br>-<br>- | \$  | 4,451,107<br>-<br>264,251<br>192,511<br>442,029<br>85,268<br>574<br>184,815 | \$<br>37,999,415<br>1,806,889<br>1,116,805<br>6,968,330<br>3,957,941<br>314,863<br>342,035<br>184,815 | \$   | 36,532,264<br>1,793,507<br>686,801<br>6,854,393<br>4,434,927<br>321,588<br>171,866 |
| \$ | 9,032,243  | \$  | 5,620,555   | \$<br>52,691,093  | \$   | 50,795,346   |
| \$ | -<br>-<br>-<br>-   | \$  | 183,768<br>60,253<br>-<br>493,636<br>138,651                                | \$<br>690,913<br>1,364,162<br>667,075<br>1,116,805<br>8,237,551                                       | \$   | 784,526<br>1,180,088<br>709,424<br>686,801<br>9,864,781                            |
|    |  |     | 876,308   | <br>12,076,506  |      | 13,225,620   |
|    | -  |     | 184,815<br>192,511  | <br>184,815<br>6,968,329  |      | 6,854,393  |
|    | -  |     | 377,326   | <br>7,153,144   |      | 6,854,393  |
|    | 9,032,243<br>-<br>-<br>-                                   |     | 85,842<br>1,407,294<br>1,079,531<br>1,794,254                               | 656,898<br>11,963,537<br>1,079,531<br>7,415,385<br>12,346,092   |      | 493,454<br>9,875,545<br>853,288<br>6,319,236<br>13,173,810                         |
|    | 9,032,243  |     | 4,366,921   | <br>33,461,443  |      | 30,715,333   |
| \$ | 9,032,243  | \$  | 5,620,555   |   |      |  |
|    |  |     |   | 38,629,788  |      | 35,364,244   |
|    |  |     |   | <br>(19,256,127)  |      | (20,654,268)   |
|    |  |     |   | \$<br>52,835,104  | \$   | 45,425,309   |

# STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS Year Ended December 31, 2023

|                                |    | GENERAL<br>FUND | TRA | NSPORATION<br>FUND | HUMAN<br>SERVICES<br>FUND | S. | ALES AND<br>USE<br>FUND |
|--------------------------------|----|-----------------|-----|--------------------|---------------------------|----|-------------------------|
| REVENUES                       |    |                 |     |                    |                           |    |                         |
| Taxes                          | \$ | 21,038,219      | \$  | 422,416            | \$<br>1,703,261           | \$ | 2,773,817               |
| Intergovernmental              |    | 6,167,817       |     | 3,135,602          | 8,178,196                 |    | -                       |
| Licenses and Permits           |    | 925,731         |     | -                  | -                         |    | -                       |
| Charges for Services           |    | 1,952,021       |     | 417,101            | -                         |    |                         |
| Interest Income                |    | 1,264,428       |     | -                  | -                         |    | 75,158                  |
| Miscellaneous                  |    | 772,670         |     | 168,423            | <br>                      |    |                         |
| TOTAL REVENUES                 |    | 32,120,886      |     | 4,143,542          | 9,881,457                 |    | 2,848,975               |
| EXPENDITURES                   |    |                 |     |                    |                           |    |                         |
| Current                        |    |                 |     |                    |                           |    |                         |
| General Government             |    | 13,503,008      |     | -                  | -                         |    | 14,013                  |
| Public Safety                  |    | 13,189,705      |     | -                  | -                         |    | -                       |
| Airport                        |    | -               |     | -                  | -                         |    | -                       |
| Health and Welfare             |    | 27,594          |     | -                  | 9,491,535                 |    | -                       |
| Highways and Streets           |    | -               |     | 4,682,478          | -                         |    | -                       |
| Culture and Recreation         |    | -               |     | -                  | -                         |    | -                       |
| Intergovernmental              |    | 34,900          |     | -                  | -                         |    | -                       |
| Capital Outlay                 |    | 3,676,905       |     | 408,286            | -                         |    | -                       |
| Debt Service                   |    | -               |     | -                  | -                         |    | -                       |
| Principal                      |    | 1,102,643       |     | -                  | -                         |    | 770,000                 |
| Interest                       |    | 13,772          |     | -                  | -                         |    | 602,230                 |
| TOTAL EXPENDITURES             |    | 31,548,527      |     | 5,090,764          | 9,491,535                 |    | 1,386,243               |
| EXCESS OF REVENUES OVER        |    |                 |     |                    |                           |    |                         |
| (UNDER) EXPENDITURES           |    | 572,359         |     | (947,222)          | <br>389,922               |    | 1,462,732               |
| OTHER FINANCING SOURCES (USES) |    |                 |     |                    |                           |    |                         |
| Proceeds from Issuance of Debt |    | 653,284         |     | -                  | -                         |    | -                       |
| Transfers In                   |    | 165,000         |     | 1,288,160          | -                         |    | -                       |
| Transfers Out                  |    | (1,556,303)     |     | -                  | -                         |    | -                       |
| TOTAL OTHER FINANCING          |    |                 |     |                    |                           |    |                         |
|                                |    | (738,019)       |     | 1,288,160          | <br>                      |    |                         |
| NET CHANGE IN FUND BALANCES    | ,  | (165,660)       |     | 340,938            | 389,922                   |    | 1,462,732               |
| FUND BALANCES, Beginning       |    | 14,363,741      |     | 2,481,966          | <br>2,651,372             |    | 7,569,511               |
| FUND BALANCES, Ending          | \$ | 14,198,081      | \$  | 2,822,904          | \$<br>3,041,294           | \$ | 9,032,243               |

OTHER

| FUNDS         2023         2022           \$ 554,644         \$ 26,492,357         \$ 25,916,553           2,236,974         19,718,589         18,338,604           61,779         987,510         903,245           580,944         2,950,066         2,796,301           -         1,339,586         437,465           118,366         1,059,459         665,804           3,552,707         52,547,567         49,057,972           727,039         14,244,060         12,709,302           196,275         13,385,980         13,202,430           632,682         632,682         643,126           1,185,734         10,704,863         10,998,670           -         4,682,478         4,281,381           63,006         63,006         84,498           -         34,900         34,538           132,936         4,218,127         1,454,051           -         -         616,002         726,406           2,937,672         50,454,741         45,544,402           615,035         2,092,826         3,513,570           -         653,284         -           -         653,284         -           718,178 | GOV | ERNMENTAL |    |             |    |             |  |  |
|--|-----|-----------|----|-------------|----|-------------|--|--|
| 2,236,974       19,718,589       18,338,604         61,779       987,510       903,245         580,944       2,950,066       2,796,301         -       1,339,586       437,465         118,366       1,059,459       665,804         3,552,707       52,547,567       49,057,972         727,039       14,244,060       12,709,302         196,275       13,385,980       13,202,430         632,682       632,682       643,126         1,185,734       10,704,863       10,998,670         -       4,682,478       4,281,381         63,006       63,006       84,498         -       34,900       34,538         132,936       4,218,127       1,454,051         -       -       616,002       726,406         2,937,672       50,454,741       45,544,402         615,035       2,092,826       3,513,570         -       653,284       -         -       653,284       -         -       653,284       -         -       653,284       -         -       653,284       -         -       718,178       2,746,110       3,513,570 <td colspan="3"></td> <td></td> <td></td> <td colspan="3"></td>                        |     |           |    |             |    |             |  |  |
| 2,236,974       19,718,589       18,338,604         61,779       987,510       903,245         580,944       2,950,066       2,796,301         -       1,339,586       437,465         118,366       1,059,459       665,804         3,552,707       52,547,567       49,057,972         727,039       14,244,060       12,709,302         196,275       13,385,980       13,202,430         632,682       632,682       643,126         1,185,734       10,704,863       10,998,670         -       4,682,478       4,281,381         63,006       63,006       84,498         -       34,900       34,538         132,936       4,218,127       1,454,051         -       -       616,002       726,406         2,937,672       50,454,741       45,544,402         615,035       2,092,826       3,513,570         -       653,284       -         -       653,284       -         -       653,284       -         -       653,284       -         -       653,284       -         -       718,178       2,746,110       3,513,570 <td></td> <td>_</td> <td></td> <td></td> <td></td> <td></td>                           |     | _         |    |             |    |             |  |  |
| 61,779         987,510         903,245           580,944         2,950,066         2,796,301           -         1,339,586         437,465           118,366         1,059,459         665,804           3,552,707         52,547,567         49,057,972           727,039         14,244,060         12,709,302           196,275         13,385,980         13,202,430           632,682         632,682         643,126           1,185,734         10,704,863         10,998,670           -         4,682,478         4,281,381           63,006         63,006         84,498           -         34,900         34,538           132,936         4,218,127         1,454,051           -         -         616,002         726,406           2,937,672         50,454,741         45,544,402           615,035         2,092,826         3,513,570           -         653,284         -           -         653,284         -           -         653,284         -           -         653,284         -           -         718,178         2,746,110         3,513,570           3,648,743         30             | \$  | 554,644   | \$ | 26,492,357  | \$ | 25,916,553  |  |  |
| 580,944         2,950,066         2,796,301           -         1,339,586         437,465           118,366         1,059,459         665,804           3,552,707         52,547,567         49,057,972           727,039         14,244,060         12,709,302           196,275         13,385,980         13,202,430           632,682         632,682         643,126           1,185,734         10,704,863         10,998,670           -         4,682,478         4,281,381           63,006         63,006         84,498           -         34,900         34,538           132,936         4,218,127         1,454,051           -         -         616,002         726,406           2,937,672         50,454,741         45,544,402           615,035         2,092,826         3,513,570           -         653,284         -           -         653,284         -           -         653,284         -           -         653,284         -           -         653,284         -           -         653,284         -           -         70,63,284         -   |     | 2,236,974 |    | 19,718,589  |    | 18,338,604  |  |  |
| - 1,339,586 437,465 118,366 1,059,459 665,804 3,552,707 52,547,567 49,057,972  727,039 14,244,060 12,709,302 196,275 13,385,980 13,202,430 632,682 632,682 643,126 1,185,734 10,704,863 10,998,670 - 4,682,478 4,281,381 63,006 63,006 84,498 - 34,900 34,538 132,936 4,218,127 1,454,051  |     | 61,779    |    | 987,510     |    | 903,245     |  |  |
| 118,366         1,059,459         665,804           3,552,707         52,547,567         49,057,972           727,039         14,244,060         12,709,302           196,275         13,385,980         13,202,430           632,682         632,682         643,126           1,185,734         10,704,863         10,998,670           -         4,682,478         4,281,381           63,006         63,006         84,498           -         34,900         34,538           132,936         4,218,127         1,454,051           -         -         616,002         726,406           2,937,672         50,454,741         45,544,402           615,035         2,092,826         3,513,570           -         653,284         -           -         653,284         -           103,143         653,284         -           718,178         2,746,110         3,513,570           3,648,743         30,715,333         27,201,763   |     | 580,944   |    | 2,950,066   |    | 2,796,301   |  |  |
| 3,552,707         52,547,567         49,057,972           727,039         14,244,060         12,709,302           196,275         13,385,980         13,202,430           632,682         632,682         643,126           1,185,734         10,704,863         10,998,670           -         4,682,478         4,281,381           63,006         63,006         84,498           -         34,900         34,538           132,936         4,218,127         1,454,051           -         -         616,002         726,406           2,937,672         50,454,741         45,544,402           615,035         2,092,826         3,513,570           -         653,284         -           -         653,284         -           103,143         653,284         -           718,178         2,746,110         3,513,570           3,648,743         30,715,333         27,201,763   |     | -         |    | 1,339,586   |    | 437,465     |  |  |
| 727,039  |     | 118,366   |    | 1,059,459   |    | 665,804     |  |  |
| 196,275       13,385,980       13,202,430         632,682       632,682       643,126         1,185,734       10,704,863       10,998,670         -       4,682,478       4,281,381         63,006       63,006       84,498         -       34,900       34,538         132,936       4,218,127       1,454,051         -       -       -         -       616,002       726,406         2,937,672       50,454,741       45,544,402         -       653,284       -         -       653,284       -         -       653,284       -         103,143       653,284       -         718,178       2,746,110       3,513,570         3,648,743       30,715,333       27,201,763   |     | 3,552,707 |    | 52,547,567  |    | 49,057,972  |  |  |
| 196,275       13,385,980       13,202,430         632,682       632,682       643,126         1,185,734       10,704,863       10,998,670         -       4,682,478       4,281,381         63,006       63,006       84,498         -       34,900       34,538         132,936       4,218,127       1,454,051         -       -       -         -       616,002       726,406         2,937,672       50,454,741       45,544,402         -       653,284       -         -       653,284       -         -       653,284       -         103,143       653,284       -         718,178       2,746,110       3,513,570         3,648,743       30,715,333       27,201,763   |     |           |    |             |    |             |  |  |
| 632,682       632,682       643,126         1,185,734       10,704,863       10,998,670         -       4,682,478       4,281,381         63,006       63,006       84,498         -       34,900       34,538         132,936       4,218,127       1,454,051         -       -       -         -       616,002       726,406         2,937,672       50,454,741       45,544,402         -       653,284       -         118,143       1,571,303       1,056,843         (15,000)       (1,571,303)       (1,056,843         103,143       653,284       -         718,178       2,746,110       3,513,570         3,648,743       30,715,333       27,201,763   |     | 727,039   |    | 14,244,060  |    | 12,709,302  |  |  |
| 1,185,734       10,704,863       10,998,670         -       4,682,478       4,281,381         63,006       63,006       84,498         -       34,900       34,538         132,936       4,218,127       1,454,051         -       -       -         -       1,872,643       1,410,000         -       616,002       726,406         2,937,672       50,454,741       45,544,402         -       653,284       -         118,143       1,571,303       1,056,843         (15,000)       (1,571,303)       (1,056,843         103,143       653,284       -         718,178       2,746,110       3,513,570         3,648,743       30,715,333       27,201,763   |     | 196,275   |    | 13,385,980  |    | 13,202,430  |  |  |
| - 4,682,478 4,281,381 63,006 63,006 84,498 - 34,900 34,538 132,936 4,218,127 1,454,051 - 1,872,643 1,410,000 - 616,002 726,406 2,937,672 50,454,741 45,544,402  615,035 2,092,826 3,513,570  - 653,284 - 118,143 1,571,303 1,056,843 (15,000) (1,571,303) (1,056,843 103,143 653,284 - 718,178 2,746,110 3,513,570 3,648,743 30,715,333 27,201,763   |     | 632,682   |    | 632,682     |    | 643,126     |  |  |
| 63,006 63,006 84,498 - 34,900 34,538 132,936 4,218,127 1,454,051 - 1,872,643 1,410,000 - 616,002 726,406 2,937,672 50,454,741 45,544,402  615,035 2,092,826 3,513,570  - 653,284 - 118,143 1,571,303 1,056,843 (15,000) (1,571,303) (1,056,843) 103,143 653,284 - 718,178 2,746,110 3,513,570 3,648,743 30,715,333 27,201,763  |     | 1,185,734 |    | 10,704,863  |    | 10,998,670  |  |  |
| - 34,900 34,538<br>132,936 4,218,127 1,454,051<br>- 1,872,643 1,410,000<br>- 616,002 726,406<br>2,937,672 50,454,741 45,544,402<br>615,035 2,092,826 3,513,570<br>- 653,284 -<br>118,143 1,571,303 1,056,843<br>(15,000) (1,571,303) (1,056,843<br>103,143 653,284 -<br>718,178 2,746,110 3,513,570<br>3,648,743 30,715,333 27,201,763   |     | -         |    | 4,682,478   |    | 4,281,381   |  |  |
| 132,936  |     | 63,006    |    | 63,006      |    | 84,498      |  |  |
| - 1,872,643 1,410,000 - 616,002 726,406 2,937,672 50,454,741 45,544,402  615,035 2,092,826 3,513,570  - 653,284 - 118,143 1,571,303 1,056,843 (15,000) (1,571,303) (1,056,843  103,143 653,284 - 718,178 2,746,110 3,513,570  3,648,743 30,715,333 27,201,763  |     | -         |    | 34,900      |    | 34,538      |  |  |
| - 616,002 726,406 2,937,672 50,454,741 45,544,402  615,035 2,092,826 3,513,570  - 653,284 - 118,143 1,571,303 1,056,843 (15,000) (1,571,303) (1,056,843  103,143 653,284 - 718,178 2,746,110 3,513,570  3,648,743 30,715,333 27,201,763  |     | 132,936   |    | 4,218,127   |    | 1,454,051   |  |  |
| - 616,002 726,406 2,937,672 50,454,741 45,544,402  615,035 2,092,826 3,513,570  - 653,284 - 118,143 1,571,303 1,056,843 (15,000) (1,571,303) (1,056,843  103,143 653,284 - 718,178 2,746,110 3,513,570  3,648,743 30,715,333 27,201,763  |     | -         |    | -           |    | -           |  |  |
| 2,937,672       50,454,741       45,544,402         615,035       2,092,826       3,513,570         -       653,284       -         118,143       1,571,303       1,056,843         (15,000)       (1,571,303)       (1,056,843         103,143       653,284       -         718,178       2,746,110       3,513,570         3,648,743       30,715,333       27,201,763  |     | -         |    |             |    |             |  |  |
| 615,035     2,092,826     3,513,570       -     653,284     -       118,143     1,571,303     1,056,843       (15,000)     (1,571,303)     (1,056,843       103,143     653,284     -       718,178     2,746,110     3,513,570       3,648,743     30,715,333     27,201,763  |     | -         |    | _           |    |             |  |  |
| - 653,284 - 118,143 1,571,303 1,056,843 (15,000) (1,571,303) (1,056,843 103,143 653,284 - 718,178 2,746,110 3,513,570 3,648,743 30,715,333 27,201,763  |     | 2,937,672 |    | 50,454,741  |    | 45,544,402  |  |  |
| - 653,284 - 118,143 1,571,303 1,056,843 (15,000) (1,571,303) (1,056,843 103,143 653,284 - 718,178 2,746,110 3,513,570 3,648,743 30,715,333 27,201,763  |     | 445.025   |    | 2 002 024   |    | 2.542.550   |  |  |
| 118,143     1,571,303     1,056,843       (15,000)     (1,571,303)     (1,056,843)       103,143     653,284     -       718,178     2,746,110     3,513,570       3,648,743     30,715,333     27,201,763   |     | 615,035   |    | 2,092,826   |    | 3,513,570   |  |  |
| 118,143     1,571,303     1,056,843       (15,000)     (1,571,303)     (1,056,843)       103,143     653,284     -       718,178     2,746,110     3,513,570       3,648,743     30,715,333     27,201,763   |     |           |    |             |    |             |  |  |
| (15,000)     (1,571,303)     (1,056,843)       103,143     653,284     -       718,178     2,746,110     3,513,570       3,648,743     30,715,333     27,201,763   |     | -         |    | 653,284     |    | -           |  |  |
| 103,143     653,284     -       718,178     2,746,110     3,513,570       3,648,743     30,715,333     27,201,763  |     | 118,143   |    | 1,571,303   |    | 1,056,843   |  |  |
| 718,178 2,746,110 3,513,570<br>3,648,743 30,715,333 27,201,763   |     | (15,000)  |    | (1,571,303) |    | (1,056,843) |  |  |
| 3,648,743 30,715,333 27,201,763  |     | 103,143   |    | 653,284     |    | _           |  |  |
|  |     | 718,178   |    | 2,746,110   |    | 3,513,570   |  |  |
| \$ 4,366,921 \$ 33,461,443 \$ 30,715,333   |     | 3,648,743 |    | 30,715,333  |    | 27,201,763  |  |  |
|  | \$  | 4,366,921 | \$ | 33,461,443  | \$ | 30,715,333  |  |  |

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES Year Ended December 31, 2023

Amounts Reported for Governmental Activities in the Statement of Activities are Different Because:

| Net Changes in Fund Balances - Total Governmental Funds  | \$<br>2,746,110 |
|--|-----------------|
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay <b>\$7,260,864</b> exceeded deprecation expense   |                 |
| (\$3,995,310) in the current period.   | 3,265,544       |
| Debt proceeds are reports as financing sources in the governmental funds and increase fund balance. In the government-wide statements, however, issuing debt increases long-term liabilities in the statement of net position and does not affect the statement of activities. This included financing lease proceeds  | ((52.204)       |
| in the current year.   | (653,284)       |
| Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This includes debt principal payments \$1,872,643, change in compensated absences \$22,472, amortization of bond discount \$129,839, amortization of defered changes \$23,810, and the change in accrued interst payable \$2,661. |                 |
|  | <br>2,051,425   |
| Change in Net Position of Governmental Activities  | \$<br>7,409,795 |

#### STATEMENT OF FIDUARY NET POSITION FIDUCIARY FUNDS December 31, 2023

|                             | TC | TOTAL CUSTODIAL FUNDS |    |         |  |
|-----------------------------|----|-----------------------|----|---------|--|
|                             |    | 2023                  |    | 2022    |  |
| ASSETS Cash and Investments | \$ | 670,012               | \$ | 736,708 |  |
| LIABILITIES                 |    |                       |    |         |  |
| Due to Public Trustee       | \$ | 104,745               | \$ | 78,559  |  |
| Due to Inmates              |    | 173,881               |    | 176,810 |  |
| Due to Others               |    | 1,869                 |    | 936     |  |
| Due to Other Governments    |    | 389,517               |    | 480,403 |  |
| TOTAL LIABILITIES           | \$ | 670,012               | \$ | 736,708 |  |

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS

Year Ended December 31, 2023

|   | TOTAL CUSTODIAL FUNDS |               |  |
|---|-----------------------|---------------|--|
|   | 2023                  | 2022          |  |
| ADDITIONS                               |                       |               |  |
| Collections for Other Governments       | \$ 40,075,829         | \$ 39,317,550 |  |
| Collections for Others                  | 335,394               | 331,715       |  |
| Public Trustee Foreclosure Collections  | 1,739,331             | 1,609,433     |  |
| TOTAL ADDITIONS                         | 42,150,554            | 41,258,698    |  |
| DEDUCTIONS                              |                       |               |  |
| Disbursements to Other Governments      | 40,166,041            | 39,322,793    |  |
| Disbursements to Others                 | 337,391               | 286,950       |  |
| Public Trustee Forclosure Disbusrements | 1,713,145             | 1,878,162     |  |
| TOTAL DEDUCTIONS                        | 42,216,577            | 41,487,905    |  |
| CHANGES IN NET POSITION                 | (66,023)              | (229,207)     |  |
| NET POSITION, Beginning of Year,        | 736,709               | 965,916       |  |
| NET POSITION, End of Year               | \$ 670,686            | \$ 736,709    |  |

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies of Fremont County, Colorado (the "County") is presented to assist in the understanding of the County's basic financial statements. The financial statements and notes are representations of the County's management, which is responsible for their integrity and objectivity. These accounting policies conform to the generally accepted accounting principles (GAAP) as applied to government units and have been consistently applied in preparation of the financial statements. The Government Accounting Standards Board (GASB) is the standard-setting body that establishes governmental accounting and financial reporting principles. The County adopted GASB Statement No. 87 Leases for the year ended December 31, 2023. Adoption of this statement revised and established new reporting requirements for the airport land leases reported in the financial statements. The following is a summary of the County's significant policies.

#### **Organization**

The County operates under the regulations pursuant to the Colorado Revised Statues that designates a Board of County Commissioners to act as the governing authority. The County provides the following services: public safety (sheriff), highways and streets, sanitation, health and social services, parks and recreation, public improvements, planning and zoning, and general administrative services.

#### **Reporting Entity**

In accordance with governmental accounting standards, the County has considered the possibility of inclusion of additional entities in its basic financial statements.

The definition of the reporting entity is based primarily on financial accountability. The County is financially accountable for organizations that make up its legal entity. It is also financially accountable for legally separate organizations if County officials appoint a voting majority of the organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the County. The County may also be financially accountable for governmental organizations that are fiscally dependent upon it.

Based on these considerations, the following entities have been included in the County financial statements:

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### **NOTE 1:** SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Elected Officials

All financial transactions of the offices of elected officials of Fremont County (Assessor, Clerk and Recorder, Coroner, District Attorney, Sheriff, and Treasurer) are recorded in the General Fund. The Board of County Commissioners has budgetary authority over elected officials and is accountable for all fiscal matters.

#### Fremont County Public Trustee

Title 38, Article 37 of the 1976 Colorado Revised Statutes (CRS), as amended, governs the Fremont County Public Trustee. Amounts in excess of required reserves are paid to the County. Under Title 29-1, Section 602, Subpart 5 of CRS, effective January 1, 1990, the Office of the Public Trustee was deemed a part of the County for financial reporting purposes. The Fremont County Public Trustee is reported as a blended component unit and is recorded as an agency fund in the County's basic financial statements.

#### Fremont County Finance Corporation (FCFC)

The Fremont County Finance Corporation was formed in 1985 as a not-for-profit corporation under Section 501(C)(4) of the Internal Revenue Code and exists solely to finance the construction of various County facilities including the criminal justice facility and the social services building. FCFC is reported as a blended component unit in the County's general-purpose financial statements. The underlying notes of participation are reported in the government-wide statement of net position and payments made on the debt, and investments used to service the debt, are reflected in the County's Sales and Use Tax Capital Improvements Fund. The fixed assets of FCFC are also reported in the County's government-wide statement of net position.

#### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) present financial information of the County as a whole. The reporting information includes all of the non-fiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental activities normally are supported by taxes and intergovernmental revenues.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### **NOTE 1:** SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include fees and charges paid by recipients of goods or services offered by programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program.

#### **Government-Wide and Fund Financial Statements** (Continued)

Revenues that are not classified as program revenues are presented as general revenues. The effects of inter-fund activity have been eliminated from the government-wide financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

Governmental fund financial statements are reported using the current *financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

Property taxes, specific ownership taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Grants and similar items are recorded as revenues when all eligibility requirements are met, including any time requirements. Expenditure driven grants are recognized as revenue when the qualifying expenditures have been incurred, and all other eligibility requirements have been met. All other revenue items are considered to be measurable and available only when cash is received by the County.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### **NOTE 1:** SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fund Financial Statements**

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category – governmental and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds. The fiduciary funds are presented separately.

#### The County reports the following major governmental funds:

General Fund – This fund is the general operating fund of the County. It is used to account for all financial resources except those required to be accounted for in another fund. This fund includes the activities of funds that are maintained separately by the County for internal purposes but are combined in these financial statements for reporting purposes because the expenditures and/or revenues for those separate funds are dependent upon transfers to or from the general fund. These separate funds include the following: sheriff, clerk & recorder, capital expenditures, payment in lieu of taxes, waste disposal, and public building and maintenance funds.

Human Services – accounts for intergovernmental and grants received for public assistance programs.

Department of Transportation – accounts for the construction and maintenance of the County's roads and bridges.

Sales and Use Tax – accounts for a portion of revenues from sales and use taxes that are restricted to capital outlay. This fund is also used to account for the activities related to the repayment of the certificates of participation. This fund also includes the Fremont County Finance Corporation's revenues, expenses, and fund balance.

Additionally, the County reports the following fund type:

Agency Fund – accounts for assets held by the County in a trustee capacity or as an agent for individuals, private organizations and other governments. The County holds all assets in a purely custodial capacity.

#### **Cash and Investments**

Cash equivalents include investments with original maturities of three months or less. Investments are recorded at fair value.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### **NOTE 1:** SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Inter-Fund Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds. The resulting receivables and payable are classified on the balance sheet as "due from other funds" and "due to other funds", because they are short-term in nature.

Noncurrent portions of long-term inter-fund loan receivables are reported as advances and are offset equally by a fund balance reserve account which indicates that they do not constitute expendable available financial resources and therefore are not available for appropriation.

#### **Inventory**

Inventory of the County consists of consumable supplies in the Road and Bridge, Airport, Public Health and Weed Control funds. Inventory is stated at the lower of cost or fair value using the first-in, first-out method. Inventory purchases are recorded as expenditures at the time the individual inventory items are purchased and adjusted to inventory at year-end based on a physical count. Reported inventories are equally offset by a fund balance reserve that indicates that they do not constitute "available spendable resources: even though they are a component of net current assets.

#### **Capital Assets**

Capital assets, which include property, equipment, and infrastructure, are reported in the government-wide financial statements. All capital assets are valued at historical cost. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized.

Buildings, improvements and equipment assets are capitalized if they have an original cost of \$5,000 or more and more than a one-year useful life. Infrastructure assets are capitalized if the cost is greater than \$25,000. Depreciation has been calculated on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

| Buildings      | 20 - 50 years |
|----------------|---------------|
| Improvements   | 5-30 years    |
| Equipment      | 3 - 10 years  |
| Infrastructure | 7 - 50 years  |

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### NOTE 1:SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Accrued Compensated Absences**

Employees may earn up to a maximum of twenty-four days accrued vacation. At termination, employees are paid for any accumulated vacation leave, up to 240 hours. These compensated absences are recognized when due in the governmental fund types. The total accrued liability for compensated absences has been recorded in the government-wide statement of net position. Employees are paid for unused vacation time accumulated prior to termination, provided that the unused annual leave does not exceed 240 hours. The County does not pay for any accumulated sick leave.

#### **Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Net Position**

The government-wide financial statements utilize a net position presentation. Net position is categorized as investment in capital assets, restricted, and unrestricted.

Net Investment in Capital Assets includes the County's capital assets (net of accumulated depreciation) reduced by the outstanding balances of bonds that are attributable to the acquisition, construction, or improvement of those assets.

Restricted Net Position includes assets that have third-party (statutory, bond covenant, or granting agency) limitations on their use. The County typically uses restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use until a future project.

*Unrestricted Net Position* typically includes unrestricted liquid assets. The Board has the authority to revisit or alter this designation.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fund Balances**

The governmental fund financial statements present fund balances based on classifications that comprise a hierarchy that is based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the respective governmental funds can be spent. The County reports the following fund balance classifications:

#### Fund Balances (Continued)

• Non-Spendable – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) are legally or contractually required to be maintained intact. The County has classified Inventories, and Prepaid Items as being non-spendable as these items are not expected to be converted to cash or are not expected to be converted to cash within the next year.

| General Fund – Prepaid Expenses                 | \$<br>327,989 |
|---|---------------|
| Department of Transportation – Prepaid Expenses | 13,472        |
| Department of Transportation Fund – Inventory   | 229,595       |
| Airport – Inventory                             | 55,281        |
| Department of Health – Inventory                | 3,315         |
| Weed Fund – Inventory                           | 26,672        |
| County Lodging – Prepaid Expenses               | <br>574       |
| Total Non-Spendable Funds                       | \$<br>656,898 |

• Restricted – This classification includes amounts restricted for which constraints have been placed on the use of the resources either (a) externally imposed by creditors (such as through a debt covenant), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation.

| General Fund – Emergency Reserves (TABOR)              | \$ 1,524,000  |
|--|---------------|
| Sales & Use Tax Fund – Debt Reserve and Capital Outlay | 9,032,243     |
| Conservation Trust Fund – Parks and Recreation         | 758,587       |
| Restricted Fund – Capital Expenses                     | 648,707       |
|  |               |
| Total Restricted Funds                                 | \$ 11,963,537 |

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Fund Balances (Continued)

Committed – This classification includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board of County Commissioners. These amounts cannot be used for any other purpose unless the Board of County Commissioners removes or changes the specified use by taking the same type of action (ordinance or resolution) that was employed when the funds were initially committed. This classification also includes contractual obligations to the extent that existing resources have been specifically committed for use in satisfying those contractual requirements.

| Lodging Tax Fund – Advertising      | \$387,948    |
|-------------------------------------|--------------|
| Airport Fund - Airport              | 550,364      |
| Weed Control Fund – Weed Department | 141,219      |
|                                     |              |
| Total Committed Funds               | \$ 1,079,531 |

Assigned - This classification includes amounts that are constrained by the County's intent
to be used for a specific purpose but are neither restricted nor committed. This intent can
be expressed by the Board of County Commissioners or through the Board of County
Commissioners delegating this responsibility to another individual through the budgetary
process. This classification also includes the remaining positive fund balance for all
governmental funds except for the General Fund.

| Department of Transportation | \$2,579,837         |
|------------------------------|---------------------|
| Department of Human Services | 3,041,294           |
| Marijuana Enforcement        | (23)                |
| Department of Health Fund    | 1,794,277           |
| -                            |                     |
| Total Assigned Funds         | <u>\$ 7,415,385</u> |

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### **NOTE 1:** SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Fund Balances** (Continued)

• Unassigned - This classification includes the residual fund balance for the General Fund. The Unassigned classification also includes negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting of Assigned fund balance amounts.

General Fund \$ 12,346,092

Total Unassigned Funds \$12,346,092

The County would typically use restricted fund balances first, followed by Committed resources, and then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position and balance sheets will sometimes report a separate section for deferred outflows or resources. This separate financial statement element, *deferred outflow of resources*, represents a consumption of net position and fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position and balance sheets will sometimes report a separate section for deferred inflows or resources. This separate financial statement element, *deferred inflow of resources*, represents an acquisition of net position and fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has an item related to property taxes levied in the current year to be collected in the following year reported in the balance sheet – governmental funds and statement of net position at December 31, 2023. The County had an item related to future land leases revenue that will be collected in the future years reported in the balance sheet, governmental funds (Airport Fund) and statement of net position at December 31,2023. The County has an item related to deferred charges from debt refunding reported in the statement of net position at December 31, 2023.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Comparative Data**

Comparative total data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the County's financial position and operations. However, comparative data has not been presented in all statements because such inclusion would make certain statements unduly complex and difficult to understand. Also, certain amounts presented in the prior year data have been reclassified to be consistent with current year's presentation.

# **Property Tax Revenue Recognition**

Property taxes attach as an enforceable lien on property as of January 1. Taxes are levied December 15 and are due and payable in full by April 30 or in two equal installments due February 28 and June 15 of the ensuing year. Since these taxes are not normally available to the County until 2024, a receivable and related deferred inflow of resources is recorded at December 31, 2023.

# NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### **Budgets and Budgetary Accounting**

The budgets of the County have been prepared in conformity with generally accepted accounting principles similar to that basis on which the governmental fund statements have been prepared.

The County adheres to the following procedures in establishing budgeting data reflected in the financial statements:

- 1. Budgets are required pursuant to Colorado Revised Statutes (CRS) for all funds. During September, the County Budget and Finance Officer assembles the prospective budgets for the ensuing year from each elected official and department head.
- 2. Prior to October 15, the Budget and Finance Officer submits a proposed budget for ensuing year to the Board of County Commissioners.
- 3. Public hearings are held to obtain taxpayer comment.
- 4. Prior to December 20, the budget is adopted by formal resolution.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### **NOTE 2:** STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

5. Expenditures may not legally exceed appropriations for funds. However, the Board of County Commissioners may amend the budget through use of a supplemental appropriation process pursuant to CRS.

# Budget

During the year the County had the following funds actual expenditures exceeding the budgeted amounts. This may be a violation of State Statute.

|                         | Actual |            |              |         |             |         |
|-------------------------|--------|------------|--------------|---------|-------------|---------|
| Fund                    | Fir    | nal Budget | Expenditures |         | Over Budget |         |
| Restricted              | \$     | 262,100    | \$           | 419,906 | \$          | 157,806 |
| Conservation Trust Fund |        | 72,720     |              | 79,789  | \$          | 7,069   |

In addition, the County's Marijuana Fund budgeted expenditures in excess of revenues by \$14,055. This may be a violation of State Statute.

# NOTE 3: <u>DEPOSITS AND INVESTMENTS</u>

A summary of deposits and investments as of December 31, 2023, follows:

| Investments                          | 25,846,589 |
|--------------------------------------|------------|
| Total                                | 40,476,316 |
| Reported in Governmental Activities: |            |
| Ûnrestricted                         | 37,999,415 |
| Restricted                           | 1,806,889  |
| Reported in Agency Fund              | 670,012    |
|                                      |            |
| Total                                | 40,476,316 |

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# **NOTE 3: DEPOSITS AND INVESTMENTS** (CONTINUED)

#### **Deposits**

#### Custodial Credit Risk – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulations. At December 31, 2023, State regulatory commissioners indicated that all financial institutions holding deposits for the County are eligible public depositories. Amounts on deposit in excess of federal insurance levels must be collateralized by eligible collateral as determined by the PDPA. PDPA allows the financial institution to create a single collateral pool for all public funds held. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to 102% of the uninsured deposits.

The County has no policy regarding custodial credit risk for deposits.

At December 31, 2023, the County had deposits with financial institutions with a carrying amount of \$14,628,034. The bank balances with the financial institutions were \$15,563,997. Of these balances, \$500,000 was covered by federal depository insurance and \$15,063,997 was covered by collateral held by authorized escrow agents in the financial institutions name (PDPA).

#### Investments

At December 31, 2023, the County had the following investments:

|                 |                         | Maturity (in Years) |
|-----------------|-------------------------|---------------------|
| Investment Type | Standard & Poors Rating | 1 or Less           |
| ColoTrust       | AAAm                    | \$ 9,140,049        |
| CSAFE           | AAAmmf                  | 16,706,540          |
|                 |                         |                     |

\$ 25,846,589

#### Investment Interest Rate Risk

The County has no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### **NOTE 3: DEPOSITS AND INVESTMENTS** (CONTINUED)

#### Investment Credit Risk

The County has no investment policy that limits its investment choices other than the limitation of state law as follows:

- 1. Direct obligations of the U.S. Government, its agencies, and instrumentalities to which the full faith and credit of the U.S. Government is pledged or obligations to the payment of which the full faith and credit of the State is pledged;
- 2. Certificates of deposit or savings accounts that are either insured or secured with acceptable collateral with in-state financial institutions, and fully insured certificates of deposit or savings accounts in out of state financial institutions;
- 3. With certain limitation, negotiable certificates of deposit, prime bankers' acceptances, prime commercial paper, and repurchase agreements with certain limitations;
- 4. Town, municipal, or school district tax supported debt obligations; bond or revenue anticipation notes; money; or bond or revenue anticipation notes of public trusts whose beneficiary is a town, municipality, or school district;
- 5. Notes or bonds secured by a mortgage or trust deed insured by the Federal Housing Administrator and debentures issued by the Federal Housing Administrator, and obligations of the National Mortgage Association; and
- 6. Money market funds regulated by the Securities and Exchange Commission in which investments consist of the investments in 1, 2, 3, and 4 above.

#### Concentrations of Investment Credit Risk

The County places no limit on the amount it may invest in any one issuer. The County invests excess funds under the prudent investor rule. Criteria for selection of investments and their order of priority are: 1) safety; 2) liquidity; and 3) yield.

The County's investment policy controls credit risk by limiting its investments to those allowed by Colorado statutes. Historically, however, the County has only invested in US Treasuries. At December 31, 2022, the County had the following investments:

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# **NOTE 3: DEPOSITS AND INVESTMENTS** (CONTINUED)

#### **COLOTRUST**

The County had invested \$9,140,049 in the Colorado Government Liquid Asset Trust (ColoTrust) which has a credit rating of AAAm by Standard and Poor's. ColoTrust is an investment vehicle established for local government entities in Colorado to pool surplus funds and is regulated by the State Securities Commissioner. It operates similarly to a money market fund and each share is equal in value to \$1.00. Investments consist of U.S. Treasury and U.S. Agency securities, and repurchase agreements collateralized by U.S. Treasury and U.S. Agency securities. A designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities owned are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the entities.

ColoTrust is not a 2a7-like external investment pool. The unit of account is each share held, and the value of the position would be the fair value of the pool's share price multiplied by the number of shares held. The government-investor does not "look through" the pool to report a pro rata share of the pool's investments, receivables, and payables. The County reports its investment in ColoTrust using the net asset value method.

#### **CSAFE**

The County had invested \$16,706,540 in the Colorado Surplus Asset Fund (CSAFE), an investment vehicle established for local government entities in Colorado to pol surplus funds. The State Securities Commissioner administers and enforces all Ste statutes governing CSAFE. CSAFE is similar to money market funds, with each share valued at \$1.00. CSAFE may invest in U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain money market funds, and highest rate commercial paper. A designated custodial bank serves as custodian for CSAFE's investment portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for CSAFE's investment portfolio and provides services as a depository in connection with direct investment and withdrawals. The custodian's internal records segregate investments owned by CSAFE. CSAFE is rated AAAm by Standard & Poor's. CSAFE records its investments at amortized cost and the Town records its investments, the redemption frequency is daily and there is no redemption notice period.

#### **Restricted Cash and Investments**

Cash and investments have been restricted in the Sales and Use Tax Fund for the repayment of debt in the amount of \$ 1,601,976 and the Department of Human Services for future grant expenditures in the amount of \$ 204,913.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# NOTE 4: <u>INTERFUND BALANCES AND TRANSFERS</u>

Inter-fund balances for the year ended December 31, 2023, were comprised of the following:

| <b>Due From Other Funds</b> | <b>Due To Other Funds</b>   | <b>Amount</b>   |
|-----------------------------|-----------------------------|-----------------|
| General Fund                | Transportation Fund         | \$<br>40,393    |
| General Fund                | Department of Health        | \$<br>30,212    |
| General Fund                | Conservation Trust Fund     | \$<br>40,976    |
| General Fund                | Department of Human Service | \$<br>1,343     |
| General Fund                | Marijuana Enforcement       | \$<br>5,220     |
| General Fund                | Restricted Fund             | \$<br>395,759   |
| Transportation Fund         | General Fund                | \$<br>286,572   |
| Transportation Fund         | Department of Health        | \$<br>627       |
| Transportation Fund         | Airport Fund                | \$<br>12,485    |
| Transportation Fund         | Conservation Trust Fund     | \$<br>1,602     |
| Transportation Fund         | Weed Control Department     | \$<br>6,601     |
| Department of Health        | General Fund                | \$<br>3,212     |
| Department of Health        | Department of Human Service | \$<br>2,850     |
| Airport Fund                | Department of Human Service | \$<br>94,422    |
| Airport Fund                | Marijuana Enforcement Fund  | \$<br>3         |
| Airport Fund                | Weed Control Department     | \$<br>144       |
| Airport Fund                | General Fund                | \$<br>1,365     |
| Sales & Use Taxes           | General Fund                | \$<br>25,869    |
| Department of Human Service | General Fund                | \$<br>4,896     |
| Conservation Trust Fund     | Department of Human Service | \$<br>3,216     |
| Marijuana Enforcement Fund  | General Fund                | \$<br>43,337    |
| Weed Control Department     | Department of Health        | \$<br>4         |
| Restricted Fund             | General Fund                | \$<br>115,698   |
|                             | -                           | <br>            |
| Total                       |                             | \$<br>1,116,806 |

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# NOTE 4: <u>INTERFUND BALANCES AND TRANSFERS</u> (CONTINUED)

At December 31, 2023, these amounts are owed between funds due to timing differences related to receipts and disbursements into and out of the General Fund not being transferred from the funds in the same accounting period the underlying revenue or expenditure was recorded.

Inter-fund transfers for the year ended December 31, 2023, were comprised of the following:

| Transfer In               | Transfer Out | <u>Amount</u> |
|---------------------------|--------------|---------------|
| General Fund              | Airport Fund | \$ 15,000     |
| Road and Bridge Fund      | General Fund | 1,438,160     |
| Department of Health Fund | General Fund | 85,643        |
| Weed Control Fund         | General Fund | 30,000        |
| Restricted Funds          | General Fund | 2,500         |

Total <u>\$ 1,571,303</u>

The transfers are for reimbursements of costs that were paid on behalf of other funds and for annual payments to other funds to offset expenses incurred by those funds.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# NOTE 5: <u>CAPITAL ASSETS</u>

Capital assets activity for the year ended December 31, 2023, is summarized below:

| Description                                  | Balance,<br>Beginning of<br>Year | Additions   | Deletions | Balance, End of<br>Year |
|--|----------------------------------|-------------|-----------|-------------------------|
| Governmental Activities                      |                                  |             |           |                         |
| Capital Assets, Not Being Depreciated        |                                  |             |           |                         |
| Land   | \$ 1,352,862                     | \$ -        | \$ -      | \$ 1,352,862            |
| Construction in Progress                     | 176,116                          | 30,098      | (55,818)  | 150,396                 |
| Total Capital Assets, Not Being Depreciated  | 1,528,978                        | 30,098      | (55,818)  | 1,503,258               |
| Capital Assets, Being Depreciated            |                                  |             |           |                         |
| Buildings and Improvements                   | 52,149,597                       | 3,726,248   | _         | 55,875,845              |
| Equipment and Furniture                      | 10,680,751                       | 2,630,177   | (395,106) | 12,915,822              |
| Infrastructure                               | 89,787,668                       | 955,303     |           | 90,742,971              |
| Total Capital Assets, Being Depreciated      | 152,618,016                      | 7,311,728   | (395,106) | 159,534,638             |
| Less Accumulated Depreciation for            |                                  |             |           |                         |
| Buildings and Improvements                   | (30,891,692)                     | (2,087,268) | -         | (32,978,960)            |
| Equipment and Furniture                      | (9,292,490)                      | (621,600)   | 358,290   | (9,555,800)             |
| Infrastructure                               | (78,598,568)                     | (1,274,780) |           | (79,873,348)            |
| Total Accumulated Depreciation               | (118,782,750)                    | (3,983,648) | 358,290   | (122,408,108)           |
| Total Capital Assets, Being Depreciated, Net | 33,835,266                       | 3,328,080   | (36,816)  | 37,126,530              |
| Governmental Activities Capital Assets, Net  | 35,364,244                       | 3,358,178   | (92,634)  | 38,629,788              |

The following schedule summarizes depreciation expense by function:

| Description          | Amount       |
|----------------------|--------------|
| Highways & Roads     | \$ 1,504,231 |
| General Government   | 146,962      |
| Airport              | 513,880      |
| Sheriff              | 1,078,106    |
| Other Public Safety  | 385,734      |
| Culture & Recreation | 153,009      |
| Health & Welfare     | 201,726      |
| Total                | \$ 3,983,648 |

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# NOTE 6: LONG-TERM DEBT

#### **Changes in Long-term Debt**

The following is a summary of changes in general long-term debt for the year ended December 31, 2023:

|                                       | Beginning  |           |           |                | Due Within |
|---------------------------------------|------------|-----------|-----------|----------------|------------|
| Description                           | Balance    | Additions | Payments  | Ending Balance | One Year   |
| Series 2016 COPS (UMB-Sheriff)        | 770,000    | -         | 770,000   | -              | -          |
| Series 2019 COPS                      | 4,945,000  | -         | 285,000   | 4,660,000      | 295,000    |
| Series 2021 COPS                      | 11,305,000 | -         | 485,000   | 10,820,000     | 505,000    |
| Series 2021 COPS Premium              | 2,077,430  | -         | 129,839   | 1,947,591      |            |
| Farmers State Bank - Sheriff Vehicles |            | 653,284   | 332,643   | 320,641        | 320,047    |
| Compensated Absences                  | 1,145,043  | -         | 22,472    | 1,122,571      |            |
| Total Governmental Activities         | 20,242,473 | 653,284   | 2,024,954 | 18,870,803     | 1,120,047  |

#### **Certificates of Participation**

Certificates of Participation Series 2016 in the principal amount of \$5,105,000 dated June 3, 2016, and maturing each June 3 and December 3 from 2017 through 2023 were issued for the purpose of acquiring and equipping certain improvements and upgrades to the County jail, including the kitchen facilities, laundry facilities and security system. Interest rate 1.710%.

Certificates of Participation Series 2019 in the principal amount of \$5,765,000 dated December 27, 2019, and maturing each June 3 and December 3 from 2020 to 2031 were issued for the purpose to refund and pay off the Certificates of Participation Series 2012. Interest rate 2.330%. This refunding resulted in a net present value savings of interest in the amount of \$428,908.

Refunding and Improvement Certificates of Participation Series 2021 in the principal amount of \$11,680,000 dated October 12, 2021, and premium of \$2,207,269, maturing annually on December 15, from 2022 to 2038 were issued for the purpose to refund and pay off the Certificates of Participation Series 2013A and B and provide funding for construction projects. Interest rates ranging from 4.0% to 5.0%. This refinancing resulted in a net present value savings interest in the amount of \$3,537,680.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# **NOTE 6: LONG-TERM DEBT (** CONTINUED)

Proceeds from issuance of debt in the principal amount of \$655,955 date December 5, 2022, and maturing February 1, 2024, were issued for the purpose of acquiring and equipping new Fremont County Sheriff Vehicles. Interest Rate 4.750%

Principal and payments to maturity on the certificates of participation are as follows:

| Principal     | Interest  | Total   |
|---------------|---|---|
| 800,000       | 567,478   | 1,367,478   |
| 835,000       | 535,301   | 1,370,301   |
| 865,000       | 501,615   | 1,366,615   |
| 900,000       | 466,642   | 1,366,642   |
| 925,000       | 440,730   | 1,365,730   |
| 5,065,000     | 1,773,629   | 6,838,629   |
| 6,090,000     | 749,800   | 6,839,800   |
|               |   |   |
| \$ 15,480,000 | \$ 5,035,195  | \$20,515,195  |
|               | 800,000<br>835,000<br>865,000<br>900,000<br>925,000<br>5,065,000<br>6,090,000 | 800,000       567,478         835,000       535,301         865,000       501,615         900,000       466,642         925,000       440,730         5,065,000       1,773,629         6,090,000       749,800 |

#### **NOTE 7: AIRPORT LAND LEASES**

Over the years, the County has entered into various land leases at the Fremont County Airport with individuals, business, local & state agencies for the purpose of building out the airport with hangers and ease of access to the airways. The leases terms vary between 1 and 99 years, with maturities ranges from 2025 through 2075. Annual lease payments range from \$50 to \$6,360 annually. On 1/1/2023, the County implemented GASB No. 87 Leases, which requires the land leases to be reported in the Airport Fund as Land Leases Receivable, and a Deferred Inflows of Resources for Deferred Land Leases Revenue in the amount of \$2021,201. For the year ended December 31, 2023, the County reported land leases revenue of \$16,386 and land lease interest income of \$7,158. At December 31, 20232, the County's Airport Fund reported Land Leases Receivable and Deferred Inflows of Resources – Deferred Land Leases Revenue of \$184,815. The County's Statement of Net Position - Governmental Activities reported land leases receivable – current portion and long-term portion of \$16,100 and \$168,715, respectively, and deferred inflows of resources – land leases revenue of \$184,815.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# NOTE 8: EMPLOYEE BENEFITS

#### **Deferred Compensation Plan**

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseen non-reimbursed emergency.

#### **Retirement Plan**

County employees are members of the Colorado Counties Officials and Employee Retirement Association (CCOERA). The CCOERA administers a multiple employer defined contribution plan. The Plan's purpose is to provide benefits to its members and their dependents at retirement. Employees' rights vest in employer contributions and in the earnings, losses, and changes in fair market value of the Plan assets after 5 years of service credit.

In 2023 the County matched 3% of eligible payroll. Employee contributions must match employer contributions and are funded on a current basis. Total payroll for the County was \$18,945,298 of which \$17,366,315 was eligible. Total contributions to the plan by the County in 2023 were each \$520,813. For the year ended December 31, 2023, the Plan reported forfeitures in the amount of \$35,389, which were used to reduce the County's contributions.

Net earnings or losses are allocated quarterly to the Plan participants. The allocation is based on each participant's balance as of the beginning of that quarter. Participants receiving benefit payments upon retirement or termination, are allocated earnings through the date of the distribution.

As of December 31, 2023, the Plan's assets didn't include any Fremont County securities or loans.

#### **Health Insurance**

In April 2022 the County went from a self-insured plan to a partially self-insured plan provided by Colorado Employers Benefits Trust. The County offers a health insurance program consisting of medical, dental, and vision coverage for all regular employees. The County contributes between 75% and 100% of the cost for regular full-time employees, depending on which plan the employee signs up for. At the end of 2023 no funds remained in the self-insured plan.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

# **NOTE 8:** EMPLOYEE BENEFITS (CONTINUED)

#### Life Insurance

The County funds the total cost of a life insurance program through two different providers that insures each regular County employee for \$30,000. One of the programs also provides spousal coverage of \$5,000, and dependent coverage of \$1,000 for dependents between the age of 14 days and 26 years old.

#### **NOTE 9: RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. In order to obtain insurance coverage at a cost which it considered to be economically justifiable, the County became a member of Colorado Counties, Inc. which had previously served as the administrator of the following self-funded public entity insurance pools:

#### Colorado Counties Casualty and Property Pool (CCCPP)

CCCPP was formed on July 1, 1986 by an intergovernmental agreement among member counties of Colorado Counties, Inc. The purpose of the pool is to provide a risk management fund for defined property and casualty coverage of the member counties. The County pays an annual contribution to CAPP for its property and casualty insurance coverage. The intergovernmental agreement of formation of CAPP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and that the Pool will purchase insurance through commercial companies for members' claims in excess of a specified self-insured retention, which is determined each policy year.

# County Workers' Compensation Pool (CWCP)

CWCP was formed on January 1, 1985 by an intergovernmental agreement among member counties of Colorado Counties, Inc. The purpose of the joint venture is to provide a joint workers' compensation pool for employees of the member counties. The County pays an annual contribution to CWCP for its workers' compensation insurance coverage. The intergovernmental agreement of formation of CWCP provides that the pool will be financially self-sustaining through member contributions and additional assessments, if necessary, and that the Pool will purchase insurance through commercial companies for members' claims in excess of specified self-insured retention, which is determined each policy year.

# NOTES TO THE FINANCIAL STATEMENTS December 31, 2023

#### NOTE 10: COMMITMENTS AND CONTINGENCIES

#### Emergency Telephone Service Authority (ETSA – 911)

ETSA – 911 was established in 1989 to provide and administer emergency telephone service to Canon City, Florence, and all surrounding communities within the County. It was determined that the ETSA is a joint venture for the following reasons: (1) It was organized by an intergovernmental agreement between the County, City of Canon City, and City of Florence; and (2) the County retains an ongoing financial interest and financial responsibilities. The County is financially responsible for certain operating costs incurred by ETSA; however, it does not have an equity interest at this time. ETSA prepared separate financial statements which are available through the County's Finance Office. The ETSA is not reported in the County's financial statements.

#### **TABOR Amendment**

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations including revenue raising, spending abilities and other specific requirements of state and local governments. The amendment is complex and subject to judicial interpretation.

The County believes it is in compliance with the amendment. However, the County has made certain interpretations of the amendment's language in order to determine its compliance.

The County has established an emergency reserve, representing 3% of qualifying expenditures, as required by the Amendment. At December 31, 2023, the emergency reserve of \$1,524,000 was recorded in the General Fund.

#### Litigation

In the course of its operations the County becomes party to various legal proceedings. The County does not believe that any of the current legal proceedings, or potential proceedings which the County is aware of will have a material adverse impact on the County's financial statements.



#### GENERAL FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|                                |               | 2023          |              |               |
|--------------------------------|---------------|---------------|--------------|---------------|
|                                | ORIGINAL      |               | VARIANCE     |               |
|                                | AND FINAL     |               | Positive     | 2022          |
|                                | BUDGET        | ACTUAL        | (Negative)   | Actual        |
| REVENUES                       |               |               |              |               |
| Taxes                          | \$ 18,849,880 | \$ 21,038,219 | \$ 2,188,339 | \$ 20,560,692 |
| Licenses and Permits           | 774,550       | 925,731       | 151,181      | 825,647       |
| Intergovernmental              | 7,684,408     | 6,167,817     | (1,516,591)  | 5,005,567     |
| Charges for Services           | 1,849,800     | 1,952,021     | 102,221      | 1,827,789     |
| Interest Income                | 30,000        | 1,264,428     | 1,234,428    | 328,310       |
| Miscellaneous                  | 377,590       | 772,670       | 395,080      | 526,389       |
| TOTAL REVENUES                 | 29,566,228    | 32,120,886    | 2,554,658    | 29,074,394    |
| EXPENDITURES                   |               |               |              |               |
| Current                        |               |               |              |               |
| General Government             | 10,232,555    | 13,503,008    | (3,270,453)  | 12,198,589    |
| Public Safety                  | 13,766,821    | 13,189,705    | 577,116      | 12,957,713    |
| Health and Welfare             | 108,500       | 27,594        | 80,906       | 56,881        |
| Intergovernmental              | 34,900        | 34,900        | -            | 34,538        |
| Capital Outlay                 | 10,027,250    | 3,676,905     | 6,350,345    | 968,404       |
| Debt Service                   | -             |               |              |               |
| Principal                      | 770,000       | 1,102,643     | (332,643)    | 755,000       |
| Interest                       | 8,925         | 13,772        | (4,847)      | 22,814        |
| TOTAL EXPENDITURES             | 34,948,951    | 31,548,527    | 3,400,424    | 26,993,939    |
| EXCESS OF REVENUES OVER        |               |               |              |               |
| (UNDER) EXPENDITURES           | (5,382,723)   | 572,359       | 5,955,082    | 2,080,455     |
| OTHER FINANCING SOURCES (USES) |               |               |              |               |
| Proceeds from Issuance of Debt |               | 653,284       | 653,284      |               |
| Transfers In                   | 473,481       | 165,000       | (308,481)    | 16,384        |
| Transfers Out                  | (1,078,824)   | (1,556,303)   | (477,479)    | (1,040,459)   |
| TOTAL OTHER FINANCING          |               |               |              |               |
| SOURCES (USES)                 | (605,343)     | (738,019)     | (132,676)    | (1,024,075)   |
| NET CHANGE IN FUND BALANCES    | (5,988,066)   | (165,660)     | 5,822,406    | 1,056,380     |
| FUND BALANCE, Beginning        | 19,669,437    | 14,363,741    | (5,305,696)  | 13,307,361    |
| FUND BALANCE, Ending           | \$ 13,681,371 | \$ 14,198,081 | \$ 516,710   | \$ 14,363,741 |

# TRANSPORTATION FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|   | 2023                  |              |                      |              |  |
|---|-----------------------|--------------|----------------------|--------------|--|
|   | ORIGINAL<br>AND FINAL |              | VARIANCE<br>Positive | 2022         |  |
|   | BUDGET                | ACTUAL       | (Negative)           | ACTUAL       |  |
| REVENUES  |                       |              |                      |              |  |
| Taxes   | \$ 424,508            | \$ 422,416   | \$ (2,092)           | \$ 428,684   |  |
| Charges for Services                            | 333,775               | 417,101      | 83,326               | 402,508      |  |
| Intergovernmental                               | 3,066,760             | 3,135,602    | 68,842               | 2,971,719    |  |
| Miscellaneous                                   | 46,500                | 168,423      | 121,923              | 46,503       |  |
| TOTAL REVENUES                                  | 3,871,543             | 4,143,542    | 271,999              | 3,849,414    |  |
| EXPENDITURES                                    |                       |              |                      |              |  |
| Highways and Streets                            | 5,783,203             | 4,682,478    | 1,100,725            | 4,281,381    |  |
| Capital Outlay                                  | 1,623,000             | 408,286      | 1,214,714            | 403,609      |  |
| TOTAL EXPENDITURES                              | 7,406,203             | 5,090,764    | 2,315,439            | 4,684,990    |  |
| EXCESS OF REVENUES OVER (UNDER)<br>EXPENDITURES | (3,534,660)           | (947,222)    | 2,587,438            | (835,576)    |  |
| OTHER FINANCING SOURCES                         |                       |              | (2.2.1.0.10)         |              |  |
| Transfers In<br>Transfers Out                   | 3,655,000             | 1,288,160    | (2,366,840)          | 922,316      |  |
| Transitor out                                   |                       |              |                      |              |  |
| TOTAL OTHER FINANCING SOURCES                   | 3,655,000             | 1,288,160    | (2,366,840)          | 922,316      |  |
| NET CHANGE IN FUND BALANCES                     | 120,340               | 340,938      | 220,598              | 86,740       |  |
| FUND BALANCES, Beginning                        | 1,382,921             | 2,481,966    | 1,099,045            | 2,395,226    |  |
| FUND BALANCES, Ending                           | \$ 1,503,261          | \$ 2,822,904 | \$ 1,319,643         | \$ 2,481,966 |  |

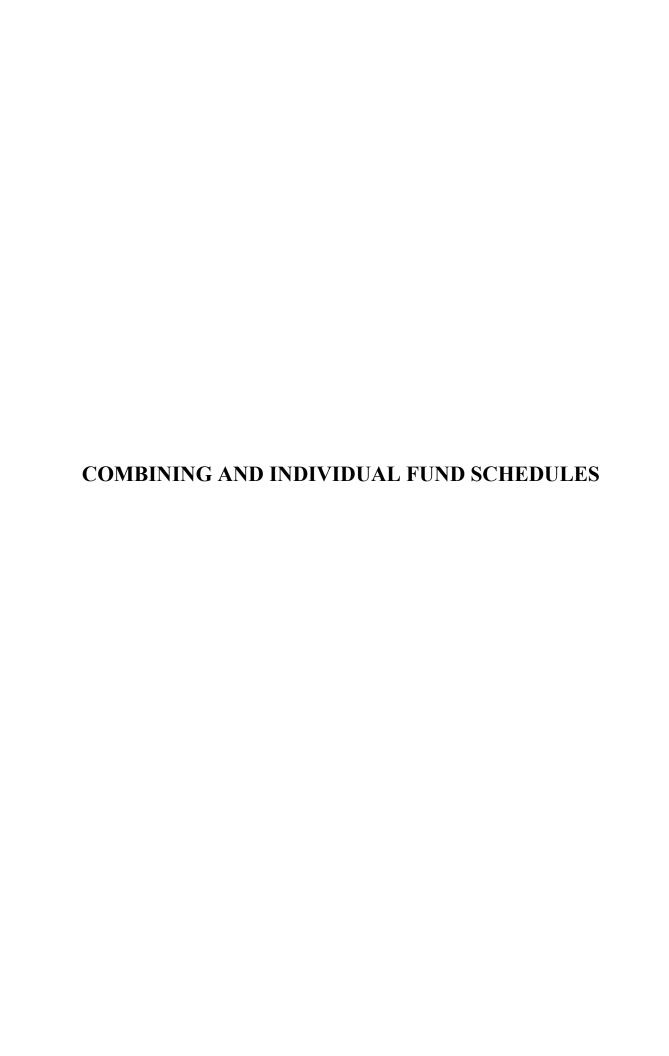
# HUMAN SERVICES FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|  |              | 2023         |            |              |
|--|--------------|--------------|------------|--------------|
|  | ORIGINAL     |              | VARIANCE   |              |
|  | AND FINAL    |              | Positive   | 2022         |
|  | BUDGET       | ACTUAL       | (Negative) | ACTUAL       |
| REVENUES                                     |              |              |            |              |
| Taxes  | \$ 1,680,852 | \$ 1,703,261 | \$ 22,409  | \$ 1,727,162 |
| Intergovernmental                            | 8,330,488    | 8,178,196    | (152,292)  | 8,321,646    |
| TOTAL REVENUES                               | 10,011,340   | 9,881,457    | (129,883)  | 10,048,808   |
| EXPENDITURES                                 |              |              |            |              |
| Health and Welfare                           | 10,219,925   | 9,491,535    | 728,390    | 9,577,822    |
| Capital Outlay                               |              |              |            |              |
| TOTAL EXPENDITURES                           | 10,219,925   | 9,491,535    | 728,390    | 9,577,822    |
| EXCESS OF REVENUES OVER (UNDER) EXPENDITURES | (208,585)    | 389,922      | 598,507    | 470,986      |
| OTHER FINANCING SOURCES Transfers Out        | -            | -            | -          | -            |
| NET CHANGE IN FUND BALANCES                  | (208,585)    | 389,922      | 598,507    | 470,986      |
| FUND BALANCE, Beginning                      | 2,512,916    | 2,651,372    | 138,456    | 2,180,386    |
| FUND BALANCE, Ending                         | \$ 2,304,331 | \$ 3,041,294 | \$ 736,963 | \$ 2,651,372 |

# SALES AND USE TAX FUND BUDGETARY COMPARISON SCHEDULE

Year Ended December 31, 2023

|                             |              | 2023         |              |              |
|-----------------------------|--------------|--------------|--------------|--------------|
|                             | ORIGINAL     |              | VARIANCE     |              |
|                             | AND FINAL    |              | Positive     | 2022         |
|                             | BUDGET       | ACTUAL       | (Negative)   | ACTUAL       |
| REVENUES                    |              |              |              |              |
| Taxes                       | \$ 2,125,000 | \$ 2,773,817 | \$ 648,817   | \$ 2,674,849 |
| Interest                    | 50,000       | 75,158       | 25,158       | 102,157      |
| Miscellaneous               |              |              |              |              |
| TOTAL REVENUES              | 2,175,000    | 2,848,975    | 673,975      | 2,777,006    |
| EXPENDITURES                |              |              |              |              |
| General Government          | 21,513       | 14,013       | 7,500        | 19,012       |
| Capital Outlay              | -            | -            | -            | -            |
| Debt Service                |              |              |              |              |
| Principal                   | 821,021      | 770,000      | 51,021       | 655,000      |
| Interest                    | 547,348      | 602,230      | (54,882)     | 703,592      |
| TOTAL EXPENDITURES          | 1,389,882    | 1,386,243    | 3,639        | 1,377,604    |
| EXCESS OF REVENUES OVER     |              |              |              |              |
| (UNDER) EXPENDITURES        | 785,118      | 1,462,732    | 677,614      | 1,399,402    |
| NET CHANGE IN FUND BALANCES | 785,118      | 1,462,732    | 677,614      | 1,399,402    |
| FUND BALANCE, Beginning     | 6,809,376    | 7,569,511    | 760,135      | 6,170,109    |
| FUND BALANCE, Ending        | \$ 7,594,494 | \$ 9,032,243 | \$ 1,437,749 | \$ 7,569,511 |



#### NON MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEETS December 31, 2023

|                                    |    | COUNTY<br>DGING TAX | 1  | AIRPORT   | ARIJUANA<br>ORCEMENT | WEED<br>ONTROL | CO | NSERVATION<br>TRUST |    | PARTMENT<br>F HEALTH | RI | ESTRICTED<br>FUNDS |    | то        | T <u>als</u> |           |
|------------------------------------|----|---------------------|----|-----------|----------------------|----------------|----|---------------------|----|----------------------|----|--------------------|----|-----------|--------------|-----------|
|                                    |    | FUND                |    | FUND      | <br>FUND             | <br>FUND       |    | FUND                |    | FUND                 |    | FUND               |    | 2023      |              | 2022      |
| ASSETS                             |    |                     |    |           |                      |                |    |                     |    |                      |    |                    |    |           |              |           |
| Cash and Investments               | \$ | 346,645             | \$ | 471,058   | \$<br>(38,136)       | \$<br>114,582  | \$ | 722,314             | \$ | 1,741,933            | \$ | 1,092,711          | \$ | 4,451,107 | \$           | 3,258,951 |
| Due From Other Funds               |    | -                   |    | 95,933    | 43,337               | 5              |    | 3,216               |    | 6,062                |    | 115,698            |    | 264,251   |              | 156,180   |
| Property Taxes Receivable          |    | -                   |    | 192,511   | -                    | -              |    | -                   |    | -                    |    | -                  |    | 192,511   |              | 178,716   |
| Accounts Receivable                |    | 55,195              |    | 13,141    | -                    | 38,735         |    | 77,163              |    | 244,794              |    | 13,001             |    | 442,029   |              | 583,874   |
| Inventory                          |    | -                   |    | 55,281    | -                    | 26,672         |    | -                   |    | 3,315                |    | -                  |    | 85,268    |              | 99,824    |
| Prepaid Expenses                   |    | 574                 |    | -         | -                    | -              |    | -                   |    | -                    |    | -                  |    | 574       |              | 225       |
| Land Leases Receivable             |    | -                   | _  | 184,815   | <br>                 | <br>           |    |                     |    |                      |    |                    | _  | 184,815   |              | -         |
| TOTAL ASSETS                       | \$ | 402,414             | \$ | 1,012,739 | \$<br>5,201          | \$<br>179,994  | \$ | 802,693             | \$ | 1,996,104            | \$ | 1,221,410          | \$ | 5,620,555 | \$           | 4,277,770 |
| LIABILITIES, DEFERRED INFLOWS, AND |    |                     |    |           |                      |                |    |                     |    |                      |    |                    |    |           |              |           |
| FUND EQUITY                        |    |                     |    |           |                      |                |    |                     |    |                      |    |                    |    |           |              |           |
| LIABILITIES                        |    |                     |    |           |                      |                |    |                     |    |                      |    |                    |    |           |              |           |
| Accounts Payable                   | \$ | 13,892              | \$ | 7,673     | \$<br>-              | \$<br>528      | \$ | 428                 | \$ | 17,608               | \$ | 143,639            | \$ | 183,768   | \$           | 41,723    |
| Accrued Expenses                   |    | -                   |    | 9,610     | -                    | 4,829          |    | 1,100               |    | 44,714               |    | -                  |    | 60,253    |              | 53,652    |
| Due To Other Funds                 |    | -                   |    | 12,485    | 5,224                | 6,746          |    | 42,578              |    | 30,844               |    | 395,759            |    | 493,636   |              | 138,636   |
| Unearned Revenue                   |    |                     |    |           | <br>                 | <br>           |    |                     | _  | 105,346              | _  | 33,305             |    | 138,651   |              | 216,300   |
| TOTAL LIABILITIES                  |    | 13,892              |    | 29,768    | 5,224                | <br>12,103     |    | 44,106              |    | 198,512              |    | 572,703            |    | 876,308   | _            | 450,311   |
| DEFERRED INFLOW OF RESOURCES       |    |                     |    |           |                      |                |    |                     |    |                      |    |                    |    |           |              |           |
| Deferred Land Leases Revenue       |    | _                   |    | 184,815   |                      | _              |    | _                   |    | _                    |    | _                  |    | 184,815   |              | _         |
| Deferred Property Tax Revenue      |    | -                   |    | 192,511   | -                    | -              |    | -                   |    | -                    |    | -                  |    | 192,511   |              | 178,716   |
|                                    |    |                     |    |           | <br>_                |                |    |                     |    |                      |    |                    |    |           |              |           |
| TOTAL DEFERRED INFLOWS OF          |    |                     |    |           |                      |                |    |                     |    |                      |    |                    |    |           |              |           |
| RESOURCES                          |    | -                   | _  | 377,326   | <br>-                | <br>-          |    | -                   |    | -                    | _  | -                  |    | 377,326   |              | 178,716   |
| FUND EQUITY                        |    |                     |    |           |                      |                |    |                     |    |                      |    |                    |    |           |              |           |
| Fund Balance                       |    |                     |    |           |                      |                |    |                     |    |                      |    |                    |    |           |              |           |
| Nonspendable                       |    | 574                 |    | 55,281    | -                    | 26,672         |    | -                   |    | 3,315                |    | -                  |    | 85,842    |              | 100,049   |
| Restricted                         |    | -                   |    | -         | -                    | -              |    | 758,587             |    | -                    |    | 648,707            |    | 1,407,294 |              | 1,273,034 |
| Committed                          |    | 387,948             |    | 550,364   | -                    | 141,219        |    | -                   |    | -                    |    | -                  |    | 1,079,531 |              | 853,288   |
| Assigned                           |    | -                   |    | -         | <br>-23              | <br>-          |    | -                   |    | 1,794,277            |    | -                  |    | 1,794,254 |              | 1,422,372 |
| TOTAL FUND EQUITY                  |    | 388,522             |    | 605,645   | <br>(23)             | <br>167,891    |    | 758,587             |    | 1,797,592            | _  | 648,707            |    | 4,366,921 |              | 3,648,743 |
| TOTAL LIABILITIES, DEFERRED INFLOW | 'S |                     |    |           |                      |                |    |                     |    |                      |    |                    |    |           |              |           |
| AND FUND EQUITY                    | \$ | 402,414             | \$ | 1,012,739 | \$<br>5,201          | \$<br>179,994  | \$ | 802,693             | \$ | 1,996,104            | \$ | 1,221,410          | \$ | 5,620,555 | \$           | 4,277,770 |

#### NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES Year Ended December 31, 2023

|                                      |    | OUNTY<br>GING TAX | А  | IRPORT   |    | IJUANA<br>RCEMEN'I |    | WEED<br>ONTROL | COI | NSERVATION<br>TRUST | PARTMENT<br>HEALTH | TRICTED<br>FUNDS | ТОТ          | 'ALS         |
|--------------------------------------|----|-------------------|----|----------|----|--------------------|----|----------------|-----|---------------------|--------------------|------------------|--------------|--------------|
|                                      | F  | UND               |    | FUND     | FU | JND                | I  | FUND           |     | FUND                | FUND               | FUND             | 2023         | 2022         |
| REVENUES                             |    |                   |    |          |    |                    |    |                |     |                     |                    |                  |              |              |
| Taxes                                | \$ | 352,324           | \$ | 202,320  | \$ | -                  | \$ | -              | \$  | -                   | \$<br>-            | \$<br>-          | 554,644      | 525,166      |
| Licenses and Permits                 |    | -                 |    | -        |    | -                  |    | -              |     | -                   | 61,779             | -                | 61,779       | 77,598       |
| Intergovernmental                    |    | 59,456            |    | 95,669   |    | -                  |    | 142,445        |     | 265,001             | 1,351,663          | 322,740          | 2,236,974    | 2,039,672    |
| Charges for Services                 |    | -                 |    | 520,869  |    | -                  |    | 6,946          |     | -                   | 53,129             | -                | 580,944      | 566,004      |
| Interest Income                      |    | -                 |    | -        |    | -                  |    | -              |     | -                   | -                  | -                | -            | 6,998        |
| Miscellaneous                        |    | 4,899             |    | 63,510   |    |                    |    | 4,690          |     |                     | <br>1,553          | <br>43,714       | 118,366      | 92,912       |
| TOTAL REVENUES                       |    | 416,679           |    | 882,368  |    | -                  |    | 154,081        |     | 265,001             | <br>1,468,124      | <br>366,454      | 3,552,707    | 3,308,350    |
| EXPENDITURES                         |    |                   |    |          |    |                    |    |                |     |                     |                    |                  |              |              |
| Current                              |    |                   |    |          |    |                    |    |                |     |                     |                    |                  |              |              |
| General Government                   |    | 356,145           |    | -        |    | -                  |    | -              |     | -                   | -                  | 370,894          | 727,039      | 491,701      |
| Public Safety                        |    | -                 |    | -        |    | 23                 |    | 147,240        |     | -                   | -                  | 49,012           | 196,275      | 244,717      |
| Airport                              |    | -                 |    | 632,682  |    | -                  |    | -              |     | -                   | -                  | -                | 632,682      | 643,126      |
| Health and Welfare                   |    | -                 |    | -        |    | -                  |    | -              |     | -                   | 1,185,734          | -                | 1,185,734    | 1,363,967    |
| Culture and Recreation               |    | -                 |    | -        |    | -                  |    | -              |     | 63,006              | -                  | -                | 63,006       | 84,498       |
| Capital Outlay                       |    | -                 |    | 116,153  |    | -                  |    | -              |     | 16,783              | <br>-              | <br>-            | 132,936      | 82,038       |
| TOTAL EXPENDITURES                   |    | 356,145           |    | 748,835  |    | 23                 |    | 147,240        |     | 79,789              | <br>1,185,734      | <br>419,906      | 2,937,672    | 2,910,047    |
| EXCESS OF REVENUES OVER (UNDER)      |    |                   |    |          |    |                    |    |                |     |                     |                    |                  |              |              |
| EXPENDITURES                         |    | 60,534            |    | 133,533  |    | (23)               |    | 6,841          |     | 185,212             | <br>282,390        | <br>(53,452)     | 615,035      | 398,303      |
| OTHER FINANCING SOURCES (USES)       |    |                   |    |          |    |                    |    |                |     |                     |                    |                  |              |              |
| Transfers In                         |    | -                 |    | -        |    | -                  |    | 30,000         |     | -                   | 85,643             | 2,500            | 118,143      | 118,143      |
| Transfers Out                        |    | -                 |    | (15,000) |    | -                  |    | -              |     | -                   | <br>-              | <br>-            | (15,000)     | (16,384)     |
| TOTAL OTHER FINANCING SOURCES (USES) |    |                   |    | (15,000) |    |                    |    | 30,000         |     | -                   | <br>85,643         | <br>2,500        | 103,143      | 101,759      |
| NET CHANGE IN FUND BALANCES          |    | 60,534            |    | 118,533  |    | (23)               |    | 36,841         |     | 185,212             | 368,033            | (50,952)         | 718,178      | 500,062      |
| FUND BALANCES, Beginning             |    | 327,988           |    | 487,112  |    | _                  |    | 131,050        |     | 573,375             | <br>1,429,559      | <br>699,659      | 3,648,743    | 3,148,681    |
| FUND BALANCES (DEFICIT), Ending      | \$ | 388,522           | \$ | 605,645  | \$ | (23)               | \$ | 167,891        | \$  | 758,587             | \$<br>1,797,592    | \$<br>648,707    | \$ 4,366,921 | \$ 3,648,743 |

# COUNTY LODGING TAX FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|  |    |          |    | 2023    |     |           |    |         |
|--|----|----------|----|---------|-----|-----------|----|---------|
|  | OR | RIGINAL  |    |         | VA  | RIANCE    |    |         |
|  | AN | D FINAL  |    |         | ]   | Positive  |    | 2022    |
|  | BU | UDGET    | Α  | .CTUAL  | (1) | Vegative) | 1  | ГОТАL   |
| REVENUES                                     |    |          |    |         |     |           |    |         |
| Taxes  | \$ | 285,000  | \$ | 352,324 | \$  | 67,324    | \$ | 319,988 |
| Intergovernmental                            |    | 60,000   |    | 59,456  |     | (544)     |    | 36,666  |
| Miscellaneous                                |    |          |    | 4,899   |     | 4,899     |    | -       |
| TOTAL REVENUES                               |    | 345,000  |    | 416,679 |     | 71,679    |    | 356,654 |
| EXPENDITURES                                 |    |          |    |         |     |           |    |         |
| General Government                           |    | 384,500  |    | 356,145 |     | 28,355    |    | 329,459 |
| TOTAL EXPENDITURES                           |    | 384,500  |    | 356,145 |     | 28,355    |    | 329,459 |
| EXCESS OF REVENUES OVER (UNDER) EXPENDITURES |    | (39,500) |    | 60,534  |     | 100,034   |    | 27,195  |
| OTHER FINANCING SOURCES                      |    |          |    |         |     |           |    |         |
| Transfers Out                                |    | (1,384)  |    | -       |     | 1,384     |    | (1,384) |
| NET CHANGE IN FUND BALANCES                  |    | (40,884) |    | 60,534  |     | 101,418   |    | 25,811  |
| FUND BALANCES, Beginning                     |    | 97,279   |    | 327,988 |     | 230,709   |    | 302,177 |
| FUND BALANCES, Ending                        | \$ | 56,395   | \$ | 388,522 | \$  | 332,127   | \$ | 327,988 |

# AIRPORT FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|  |            | 2023       |            |            |
|--|------------|------------|------------|------------|
|  | ORIGINAL   |            | VARIANCE   | _          |
|  | AND FINAL  |            | Positive   | 2022       |
|  | BUDGET     | ACTUAL     | (Negative) | TOTAL      |
| REVENUES                                     |            |            |            |            |
| Taxes  | \$ 205,450 | \$ 202,320 | \$ (3,130) | \$ 205,178 |
| Intergovernmental                            | 450,583    | 95,669     | (354,914)  | 10,838     |
| Charges for Services                         | 562,755    | 520,869    | (41,886)   | 507,311    |
| Miscellaneous                                | 6,000      | 63,510     | 57,510     | 28,467     |
| TOTAL REVENUES                               | 1,224,788  | 882,368    | (342,420)  | 751,794    |
| EXPENDITURES                                 |            |            |            |            |
| Airport                                      | 735,945    | 632,682    | 103,263    | 643,126    |
| Capital Outlay                               | 482,222    | 116,153    | 366,069    | 68,050     |
| TOTAL EXPENDITURES                           | 1,218,167  | 748,835    | 469,332    | 711,176    |
| EXCESS OF REVENUES OVER (UNDER) EXPENDITURES | 6,621      | 133,533    | 126,912    | 40,618     |
| OTHER FINANCING SOURCES (USES) Transfers Out | (15,000)   | (15,000)   |            | (15,000)   |
| NET CHANGE IN FUND BALANCES                  | (8,379)    | 118,533    | 126,912    | 25,618     |
| FUND BALANCES, Beginning                     | 439,947    | 487,112    | 47,165     | 461,494    |
| FUND BALANCES, Ending                        | \$ 431,568 | \$ 605,645 | \$ 174,077 | \$ 487,112 |

# MARIJUANA ENFORCEMENT FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|  |    |          | 20  | )23  |    |           |    |        |
|--|----|----------|-----|------|----|-----------|----|--------|
|  | OF | RIGINAL  |     |      | VA | RIANCE    |    |        |
|  | AN | ID FINAL |     |      | I  | Positive  |    | 2022   |
|  | В  | UDGET    | ACT | TUAL | (N | legative) | Τ  | OTAL   |
| REVENUES                                     |    |          |     |      |    |           |    |        |
| Intergovernmental                            | \$ | 115,603  | \$  | _    | \$ | (115,603) | \$ | 49,126 |
| TOTAL REVENUES                               |    | 115,603  |     | _    |    | (115,603) |    | 49,126 |
| EXPENDITURES                                 |    |          |     |      |    |           |    |        |
| Public Safety                                |    | 129,658  |     | 23   |    | 129,635   |    | 49,126 |
| Capital Outlay                               |    |          |     | _    |    |           |    |        |
| TOTAL EXPENDITURES                           |    | 129,658  |     | 23   |    | 129,635   |    | 49,126 |
| EXCESS OF REVENUES OVER (UNDER) EXPENDITURES |    | (14,055) |     | (23) |    | 14,032    |    | _      |
| OTHER FINANCING SOURCES (USES) Transfers Out |    |          |     |      |    |           |    |        |
| TOTAL OTHER FINANCING SOURCES (USES)         |    |          |     |      |    |           |    |        |
| NET CHANGE IN FUND BALANCES                  |    | (14,055) |     | (23) |    | 14,032    |    | -      |
| FUND BALANCES, Beginning                     |    |          |     |      |    |           |    |        |
| FUND BALANCES (DEFICIT), Ending              | \$ | (14,055) | \$  | (23) | \$ | 14,032    | \$ |        |

# WEED CONTROL FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|   |            | 2023       |            |            |
|---|------------|------------|------------|------------|
|   | ORIGINAL   |            | VARIANCE   |            |
|   | AND FINAL  |            | Positive   | 2022       |
|   | BUDGET     | ACTUAL     | (Negative) | ACTUAL     |
| REVENUES  |            |            |            |            |
| Intergovernmental                               | \$ 136,000 | \$ 142,445 | \$ 6,445   | \$ 150,913 |
| Charges for Services                            | 6,000      | 6,946      | 946        | 6,169      |
| Miscellaneous Income                            | 9,700      | 4,690      | (5,010)    | 13,622     |
| TOTAL REVENUES                                  | 151,700    | 154,081    | 2,381      | 170,704    |
| EXPENDITURES                                    |            |            |            |            |
| Public Safety                                   | 244,274    | 147,240    | 97,034     | 175,614    |
| Capital Outlay                                  |            |            |            |            |
| TOTAL EXPENDITURES                              | 244,274    | 147,240    | 97,034     | 175,614    |
| EXCESS OF REVENUES OVER (UNDER)<br>EXPENDITURES | (92,574)   | 6,841      | 99,415     | (4,910)    |
| OTHER FINANCING SOURCES                         |            |            |            |            |
| Transfers In                                    | 30,000     | 30,000     |            | 30,000     |
| NET CHANGE IN FUND BALANCES                     | (62,574)   | 36,841     | 99,415     | 25,090     |
| FUND BALANCES, Beginning                        | 97,430     | 131,050    | 33,620     | 105,960    |
| FUND BALANCES, Ending                           | \$ 34,856  | \$ 167,891 | \$ 133,035 | \$ 131,050 |

# CONSERVATION TRUST FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|                               |                       | 2023       |                      |            |
|-------------------------------|-----------------------|------------|----------------------|------------|
|                               | ORIGINAL<br>AND FINAL | A CHILLAI  | VARIANCE<br>Positive | 2022       |
| DELTE THE                     | BUDGET                | ACTUAL     | (Negative)           | ACTUAL     |
| REVENUES                      |                       |            |                      |            |
| Intergovernmental             | \$ 173,958            | \$ 265,001 | \$ 91,043            | \$ 237,401 |
| Interest Income               |                       |            |                      | 6,998      |
| TOTAL REVENUES                | 173,958               | 265,001    | 91,043               | 244,399    |
| EXPENDITURES                  |                       |            |                      |            |
| Culture and Recreation        | 72,720                | 63,006     | 9,714                | 84,498     |
| Capital Outlay                | -                     | 16,783     | (16,783)             | 13,988     |
| 1                             |                       |            |                      |            |
| TOTAL EXPENDITURES            | 72,720                | 79,789     | (7,069)              | 98,486     |
|                               |                       |            |                      |            |
| EXCESS OF REVENUES OVER       |                       |            |                      |            |
| (UNDER) EXPENDITURES          | 101,238               | 185,212    | 83,974               | 145,913    |
| ,                             |                       |            |                      |            |
| OTHER FINANCING SOURCES       |                       |            |                      |            |
| Transfers In                  | -                     | _          | _                    | _          |
| Transfers Out                 | -                     | _          | _                    | _          |
|                               |                       |            |                      |            |
| TOTAL OTHER FINANCING         |                       |            |                      |            |
| SOURCES                       | _                     | =          | _                    | _          |
|                               |                       |            |                      |            |
| NEW CHANGE IN FINIT DAI ANGEO | 101.020               | 105.010    | 02.074               | 1.45.012   |
| NET CHANGE IN FUND BALANCES   | 101,238               | 185,212    | 83,974               | 145,913    |
| FUND BALANCE, Beginning       | 553,647               | 573,375    | 19,728               | 427,462    |
| <u> </u>                      |                       |            |                      |            |
| FUND BALANCE, Ending          | \$ 654,885            | \$ 758,587 | \$ 103,702           | \$ 573,375 |

# DEPARTMENT OF HEALTH FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|  |            | 2023         |             |              |
|--|------------|--------------|-------------|--------------|
|  | ORIGINAL   |              | VARIANCE    |              |
|  | AND FINAL  |              | Positive    | 2022         |
|  | BUDGET     | ACTUAL       | (Negative)  | TOTAL        |
| REVENUES                                     |            |              |             |              |
| Licenses and Permits                         | \$ 73,786  | \$ 61,779    | \$ (12,007) | \$ 77,598    |
| Intergovernmental                            | 1,999,918  | 1,351,663    | (648,255)   | 1,360,809    |
| Charges for Services                         | 60,000     | 53,129       | (6,871)     | 52,524       |
| Miscellaneous                                |            | 1,553        | 1,553       | 1,577        |
| TOTAL REVENUES                               | 2,133,704  | 1,468,124    | (665,580)   | 1,492,508    |
| EXPENDITURES                                 |            |              |             |              |
| Health and Welfare                           | 2,579,693  | 1,185,734    | 1,393,959   | 1,363,967    |
| TOTAL EXPENDITURES                           | 2,579,693  | 1,185,734    | 1,393,959   | 1,363,967    |
| EXCESS OF REVENUES OVER (UNDER) EXPENDITURES | (445,989)  | 282,390      | 728,379     | 128,541      |
| OTHER FINANCING SOURCES                      |            |              |             |              |
| Transfers In                                 | 85,643     | 85,643       |             | 85,486       |
| NET CHANGE IN FUND BALANCES                  | (360,346)  | 368,033      | 728,379     | 214,184      |
| FUND BALANCES, Beginning                     | 1,181,862  | 1,429,559    | 247,697     | 1,215,375    |
| FUND BALANCES, Ending                        | \$ 821,516 | \$ 1,797,592 | \$ 976,076  | \$ 1,429,559 |

# RESTRICTED FUNDS FUND BUDGETARY COMPARISON SCHEDULE Year Ended December 31, 2023

|  |            | 2023       |             |            |
|--|------------|------------|-------------|------------|
|  | ORIGINAL   |            | VARIANCE    |            |
|  | AND FINAL  |            | Positive    | 2022       |
|  | BUDGET     | ACTUAL     | (Negative)  | ACTUAL     |
| REVENUES                                     |            |            |             |            |
| Intergovernmental                            | \$ 155,600 | \$ 322,740 | \$ 167,140  | \$ 193,919 |
| Miscellaneous                                | 65,000     | 43,714     | (21,286)    | 49,246     |
| TOTAL REVENUES                               | 220,600    | 366,454    | 145,854     | 243,165    |
| EXPENDITURES                                 |            |            |             |            |
| General Government                           | 177,100    | 370,894    | (193,794)   | 162,242    |
| Public Safety                                | 85,000     | 49,012     | 35,988      | 19,977     |
| TOTAL EXPENDITURES                           | 262,100    | 419,906    | (157,806)   | 182,219    |
| EXCESS OF REVENUES OVER (UNDER) EXPENDITURES | (41,500)   | (53,452)   | (11,952)    | 60,946     |
| OTHER FINANCING SOURCES                      |            |            |             |            |
| Transfers In                                 | 2,500      | 2,500      |             | 2,500      |
| NET CHANGE IN FUND BALANCES                  | (39,000)   | (50,952)   | (11,952)    | 63,446     |
| FUND BALANCE, Beginning                      | 783,152    | 699,659    | (83,493)    | 636,213    |
| FUND BALANCE, Ending                         | \$ 744,152 | \$ 648,707 | \$ (95,445) | \$ 699,659 |

# COMBINING STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS CUSTODIAL FUNDS

1,869 \$ 389,517 \$ 670,012 \$ 736,708

Year Ended December 31, 2023

|                          |                  |    | 20      | )23 |       |     |         |    |                           |    |               |
|--------------------------|------------------|----|---------|-----|-------|-----|---------|----|---------------------------|----|---------------|
|                          | PUBLIC<br>RUSTEE |    |         | O'. | ГНERS | TRI | EASURER | CU | TOTAL<br>STODIAL<br>FUNDS | A  | 2022<br>CTUAL |
| ASSETS                   |                  |    |         |     |       |     |         |    |                           |    |               |
| Cash and Investments     | \$<br>104,745    | \$ | 173,881 | \$  | 1,869 | \$  | 389,517 | \$ | 670,012                   | \$ | 736,708       |
| TOTAL ASSETS             | \$<br>104,745    | \$ | 173,881 | \$  | 1,869 | \$  | 389,517 | \$ | 670,012                   | \$ | 736,708       |
| LIABILITIES              |                  |    |         |     |       |     |         |    |                           |    |               |
| Due to Public Trustee    | \$<br>104,745    | \$ | -       | \$  | -     | \$  | -       | \$ | 104,745                   | \$ | 78,559        |
| Due to Inmates           | -                |    | 173,881 |     | -     |     | -       |    | 173,881                   |    | 176,810       |
| Due to Others            | -                |    | -       |     | 1,869 |     | -       |    | 1,869                     |    | 936           |
| Due to Other Governments | <br>             |    |         |     |       |     | 389,517 |    | 389,517                   |    | 480,403       |

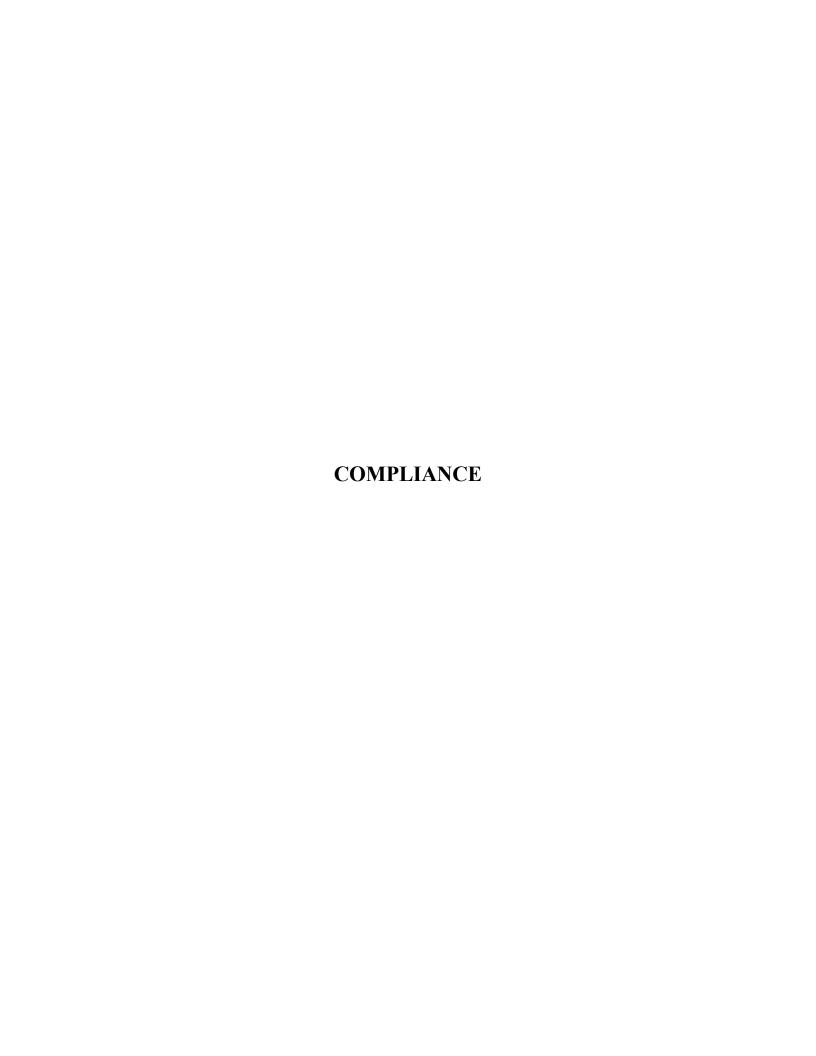
104,745 \$ 173,881 \$

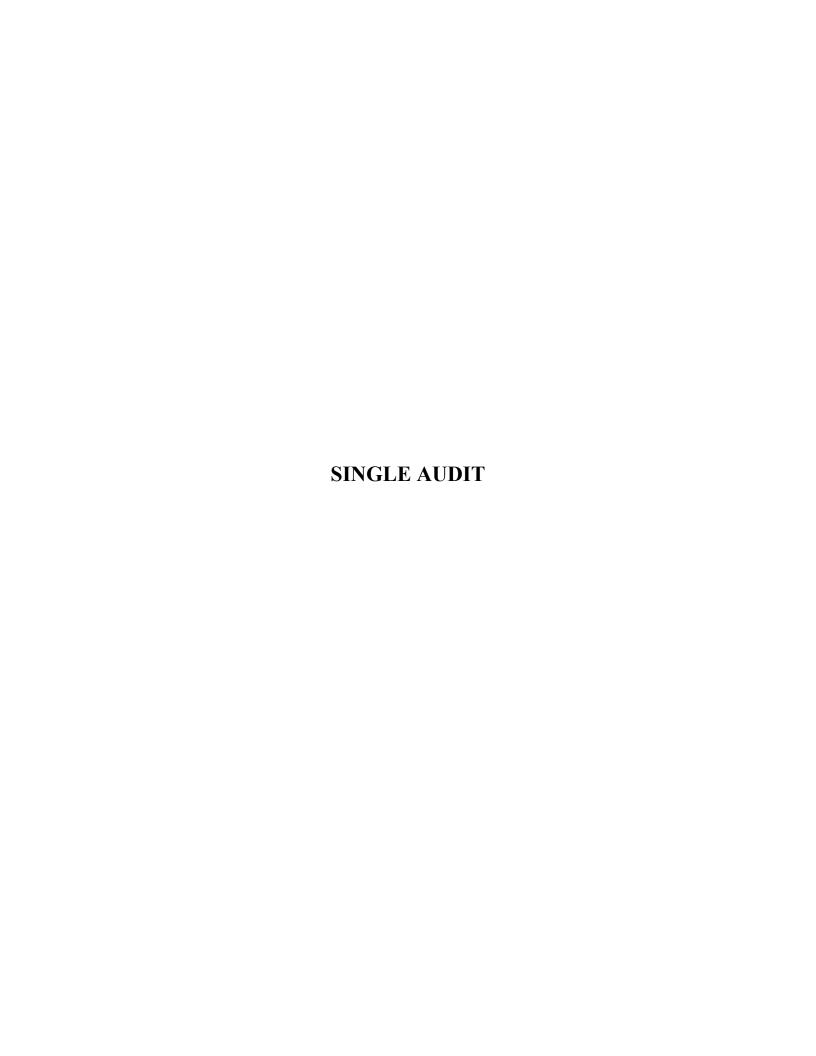
TOTAL LIABILITIES

#### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - FIDUCIARY FUNDS CUSTODIAL FUNDS Year Ended December 31, 2023

#### 2023

|   | PUBLIC<br>TRUSTEE | INMATES    | OTHERS   | TREASURER     | TOTAL<br>CUSTODIAL<br>FUNDS | 2022<br>ACTUAL |
|---|-------------------|------------|----------|---------------|-----------------------------|----------------|
| ADDITIONS                               |                   |            |          |               |                             |                |
| Collections for Other Governments       | \$ -              | \$ -       | \$ -     | \$ 40,075,829 | \$ 40,075,829               | \$ 39,317,550  |
| Collections for Others                  | -                 | 326,361    | 9,033    | -             | 335,394                     | 331,715        |
| Public Trustee Foreclosure Collections  | 1,739,331         |            |          |               | 1,739,331                   | 1,609,433      |
| TOTAL ADDITIONS                         | 1,739,331         | 326,361    | 9,033    | 40,075,829    | 42,150,554                  | 41,258,698     |
| DEDUCTIONS                              |                   |            |          |               |                             |                |
| Disbursements to Other Governments      | -                 | -          | -        | 40,166,041    | 40,166,041                  | 39,322,793     |
| Disbursements to Others                 | -                 | 329,291    | 8,100    | -             | 337,391                     | 286,950        |
| Public Trustee Forclosure Disbusrements | 1,713,145         |            |          |               | 1,713,145                   | 1,878,162      |
| TOTAL DEDUCTIONS                        | 1,713,145         | 329,291    | 8,100    | 40,166,041    | 42,216,577                  | 41,487,905     |
| CHANGES IN NET POSITION                 | 26,186            | (2,930)    | 933      | (90,212)      | (66,023)                    | (229,207)      |
| NET POSITION, Beginning of Year,        | 78,559            | 176,810    | 937      | 480,403       | 736,709                     | 965,916        |
| NET POSITION, End of Year               | \$ 104,745        | \$ 173,880 | \$ 1,870 | \$ 390,191    | \$ 670,686                  | \$ 736,709     |







# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of County Commissioners Fremont County Canon City, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Fremont County, Colorado (the "County") as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated August 1, 2025.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of County's internal control. Accordingly, we do not express an opinion on the effectiveness of County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified a deficiency in internal control that we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying schedule of findings and questioned costs as item 2023-001 to be a material weakness.

# Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statement. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as item 2023-001.

#### Fremont County, Colorado's Response to Findings

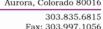
Government Auditing Standards requires the auditor to perform limited procedures on Fremont County, Colorado's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. Fremont County, Colorado's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of the audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Aurora, Colorado August 1, 2025

Lugan and Associates, LLC





# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Board of County Commissioners Fremont County Canon City, Colorado

#### Report on Compliance for Each Major Federal Program

# Opinion on Each Major Federal Program

We have audited Fremont County, Colorado's compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of Fremont County, Colorado's major federal programs for the year ended December 31, 2023. Fremont County, Colorado's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Fremont County, Colorado complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

#### Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibility for the Audit of Compliance section of our report.

We are required to be independent of Fremont County, Colorado, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion on compliance for each major federal program. Our audit does not provide a legal determination of Fremont County, Colorado's compliance with the compliance requirements referred to above.

#### Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Fremont County, Colorado's federal programs.

#### Auditor's Responsibility for Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements to above occurred, whether due to fraud or error, and express an opinion on Fremont County, Colorado's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, Government Auditing Standards, and Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Fremont County, Colorado's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- > Exercise professional judgement and maintain professional skepticism throughout the audit.
- ➤Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Fremont County, Colorado's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of Fremont County, Colorado's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Fremont County, Colorado's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Fremont County, Colorado is responsible for preparing a corrective action plan to address each audit finding in our auditor's report. Fremont County, Colorado's corrective action plan was not subjected to the audit procedures applied in the audit of compliance and, accordingly, we express no opinion on it.

#### Report on Internal Control Over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe

than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as items 2023-002 and 2023-003 that we consider to be significant deficiencies.

This purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and its results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Aurora, Colorado August 1, 2025

Logan and Associates, LLC

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2023

| Summary of Auditor's Results Financial Statements Type of auditors' report issued: unmodified  |                 |            |                |
|--|-----------------|------------|----------------|
| <ul><li>Internal control over financial reporting:</li><li>Material weaknesses identified?</li></ul>   | <u>x</u> yes    |            | _no            |
| <ul> <li>Significant deficiencies identified that are<br/>not considered to be material weaknesses?</li> </ul>   | yes             | X          | _none reported |
| Noncompliance material to financial statements noted?  | <u>x</u> yes    |            | no             |
| Federal Awards Internal control over major programs:  • Material weaknesses identified?  | yes             | X          | _no            |
| <ul> <li>Significant deficiencies identified that are<br/>not considered to be material weaknesses?</li> </ul>   | xyes            |            | _none reported |
| Type of auditor's report issued on compliance for m  | najor programs: | unmodifie  | ed             |
| Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?   | xyes            |            | _no            |
| Identification of major programs:  |                 |            |                |
| <ul> <li>21.027 Coronavirus State and Local Fiscal Recove</li> <li>21.032 Local Assistance and Tribal Consistency Fi</li> <li>93.558 Temporary Aid for Needy Families</li> </ul> | •               |            |                |
| Dollar threshold to distinguish between type A and   | type B program  | s: \$750,0 | 00             |
| Auditee qualified as low-risk auditee.   | yes             | X          | _no            |

# Financial Statement Findings

The audit of the financial statements did not disclose significant deficiencies in internal control that would be considered material weaknesses, and did not disclose fraud, illegal acts, violations of provisions of contracts and grant agreements, or abuse that were material to those financial statements.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2023

# **Financial Statements Findings**

| 2023-001 | Financial Reporting |  |
|----------|---------------------|--|
|          |                     |  |

Criteria The County is responsible for designing and implementing internal controls in

order to provide timely prepared, accurate and complete financial reports and

information.

Condition Significant adjustments were necessary to accurately report the financial

statements in accordance with generally accepted accounting principles and standards applicable to financial audits contained in *Government Auditing* 

Standards, issued by the Comptroller General of the United States.

Context During the performance of our audit procedures, we identified a material

misstatement and proposed a significant adjustment to the County's accounting records in order to properly report a financing lease transaction. As a result, this adjustment was necessary in order to correct the undetected errors and accurately report assets, liabilities, other financing sources and

expenditures in the financial statements.

Effect The risk of misstatements to the County's financial statements due to error is

significantly increased when internal controls are deficient and personnel lack the time and knowledge to adequately report the transactions in the County's

accounting records.

Cause During 2022, there was turnover in the County's finance department that

unfortunately didn't allow for time to transfer significant knowledge to incoming finance staff. In addition, new staff lacked significant governmental accounting and reporting knowledge in order to identify and properly report

discrepancy.

Ouestioned Costs None.

Recommendation We recommend that the County finance staff seek additional training in

governmental accounting and financial reporting.

View of Responsible Officials and Planned Corrective Actions

See the accompanying Corrective Action Plan.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2023

## Federal Awards Findings

2023-002 Report Submission – Data Collection Form

Criteria Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative

Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) § 200.512(a) requires the County's audit "...be completed and the data collection form..." "...be submitted within the earlier of 30 calendar days after receipt of the auditor's reports, or nine months

after the end of the audit period."

Condition The County filed the data collection form for the year ended December 31,

2022 on September 6, 2024, which was over eleven months after the required

date of September 30, 2023.

Context The County's financial statements and single audit for the year ended

December 31, 2022 were not completed until September 6, 2024.

Effect The County is not in compliance with the reporting requirements of the Uniform

Guidance.

Cause During 2022, the County was a victim of a cybersecurity attack, which shut

down the County operations for several weeks. As a result, the County's December 31, 2021 and 2022 financial statements and single audit were delayed because County staff and management needed to address the issues resulting from the cybersecurity attack before continuing with the audit. In addition, there were significant staff and management turnover in the finance department, which required time to hire replacement staff and management. The replacement staff and management didn't receive the training and knowledge necessary to get "up to speed" on the County's financial accounting

and reporting processes in order to finish the audits in a timely manner.

Questioned Costs None.

Recommendation We recommend that the County staff and management continue to obtain

education and training in governmental accounting, financial reporting and the

Uniform Guidance for single audits.

View of Responsible Officials and Planned Corrective Actions

See the accompanying Corrective Action Plan.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS For the Year Ended December 31, 2023

## Federal Awards Findings

| 2023-003 | Procurement, Suspension and Debarment |
|----------|---------------------------------------|
|          |                                       |

Criteria Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) § 200.205 and Appendix II to § 200 requires the County

to determine that contractors, individuals, businesses receiving Federal funds have not been suspended or debarred from receiving Federal funds.

Condition The County did not have procedures in place for verifying that recipients of the

> Coronavirus State and Local Fiscal Recovery Funds were not suspended or debarred from receiving Federal funds before warrants were issued to County

businesses, residents or other organizations.

Context During the performance of our audit procedures, we found that the County did

> not verify potential recipients of the CSLR Funds to either: 1) the Excluded Parties List System in SAM or 2) received signed affirmation from the recipient that they were not suspended or debarred from receiving Federal funds, before

disbursing the funds to the recipients.

Effect There is a risk that Federal award program dollars received by the County were

disbursed to recipients that were suspended or debarred from receiving

Federal funds.

Cause The County overlooked this requirement during the administration of the

CSLRF program.

**Questioned Costs** Unknown.

We recommend that the County establish a procedure that requires all Recommendation

> contractors, individuals or other organizations (collectively "vendors") be vetted by checking the Excluded Parties List System in SAM or obtain written affirmation from the potential vendor that they are not suspended or debarred from receiving Federal funds. The County should document this verification

in the vendors file.

View of Responsible Officials and Planned Corrective Actions

See the accompanying Corrective Action Plan.

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended December 31, 2023

| Finding 2022-001 | Financial Reporting   |
|------------------|---|
|                  | This finding is repeated as finding 2023-001 for the year ending December 31, 2023. |
| Finding 2022-002 | Report Submission – Data Collection Form  |
|                  | This finding is repeated as finding 2023-002 for the year ending December 31, 2023. |
| Finding 2022-003 | Schedule of Expenditures of Federal Awards  |
|                  | This finding has been resolved.   |
| Finding 2022-004 | Procurement, Suspension and Debarment   |

December 31, 2023.

This finding is repeated as finding 2023-003 for the year ending



# Finance & Budget Department

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#### Corrective Action Plan

RE: 2023-001 Financial Reporting - Corrective Action Plan

Fremont County was assessed a Financial Statements Finding for the 2023 Audit year by Certified Public Accountants, Logan and Associates, LLC, for internal controls in order to provide timely prepared, accurate and complete financial reports and information. After the assessment Fremont County has identified some additional areas of improvement including internal controls. Staff members have implemented monthly controls to follow financial reporting moving forward. Staff members will also be encouraged to take annual GAAP accounting course provided by Colorado Government Finance Officers Association or other similar entities. Fremont County will continue to enhance and streamline training for new and existing personnel, in the finance department, and implement new preventive controls. Fremont County believes these steps will improve timely and accurate financial reporting.

RE: 2023-002 Federal Awards - Report Submission - Data Collection Form

Fremont County was assessed a Federal Awards Finding for the 2023 Audit year by Certified Public Accountants, Logan and Associates, LLC, for Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) 200.512(a). The regulation requires the County's audit to be completed and data collection form to be submitted within the earlier of 30 calendar days after receipt of the auditor's reports, or nine months after the end of the audit period. After the assessment Fremont County has identified some additional areas of improvement including internal controls. Staff members have implemented monthly controls to follow the Federal Award requirement moving forward. Staff members will also be encouraged to take annual Federal Award courses provided by Colorado Government Finance Officers Association or other similar entities. Fremont County will continue to enhance and streamline training for new and existing personnel, in the finance department, and implement new preventive controls. Fremont County believes these steps will improve timely and accurate submission for the Federal Awards.



# Finance & Budget Department

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RE: 2023-003 Federal Award – Procurement, Suspension and Debarment

Fremont County was assessed a Federal Awards Finding for the 2023 Audit year by Certified Public Accountants, Logan and Associates, LLC, for Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) 200.505 and Appendix II to 200. This regulation requires the County to determine that contractors, individuals, businesses receiving Federal funds have not been suspended or debarred from receiving Federal funds. After the assessment Fremont County has identified an area of improvement including internal controls. Staff members have implemented and utilize the Federal Debarred Website, <a href="https://www.SAM.gov">www.SAM.gov</a>, to be in compliance with the Federal Award requirement moving forward with the grant administrator. Staff members will also be encouraged to take annual Federal Award courses provided by Colorado Government Finance Officers Association or other similar entities. Fremont County will continue to enhance and streamline training for new and existing personnel, in the finance department, and implement new preventive controls. Fremont County believes these steps will resolve the procurement, suspension and debarment for all Federal Awards.

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2023

|   | Major<br>Program ? | ALN/<br>CFDA#    | Clusters | ID # From<br>Pass-Through   | Total<br>Expenditures |
|---|--------------------|------------------|----------|---|-----------------------|
| U.S. Department of Health and Human Services  | _                  | _                |          | _   |                       |
| Passed through the Colorado Department of Health and Human Services:  |                    |                  |          |   |                       |
| Low Income Home Energy Assistance   | No                 | 93.568           |          | 2001COLIEA  | \$ 5,266              |
| Temporary Aid for Needy Families  | Yes<br>No          | 93.558           |          | 1901COTANF  | 1,250,083             |
| Child Support Enforcement Child Care and Development Block Grant  | No<br>No           | 93.563<br>93.575 | (C)      | 2001COCSES<br>1901COCCDF & 2001COCCDF                                     | 515,119<br>448,977    |
| Child Care Mandatory and Matching Funds of the Child Care and Development Fund  | No                 | 93.596           | (C)      | 2001COCCDF  | 223,855               |
| Stephanie Tubbs Jones Child Welfare Services Program  | No                 | 93.645           | (3)      | 1901COCCWSS   | 49,573                |
| Foster Care Title IV-E  | No                 | 93.658           |          | 1901COFOST & 2001COFOST   | 1,069,882             |
| Adoption Assistance   | No                 | 93.659           |          | 1901COADPT & 2001COADPT   | 300,252               |
| Guardianship Assistance   | No                 | 93.090           |          | 1901COGARD & 2001COGARD   | 18,256                |
| Social Services Block Grant   | No                 | 93.667           |          | 1901COSOSR & 2001COSOSR   | 198,157               |
| Passed through the Colorado Department Of Public Health and Environment:  |                    |                  |          |   |                       |
| Block Grants for Prevention and Treatment of Substance Abuse  | No                 | 93.959           |          | 2023*0325 Amendment #1  | 231,802               |
| Immunization Cooperative Agreements   | No                 | 93.268           |          | 2022*3183 Amendment #6; PO,<br>FHJA,202100010278;<br>PO,FHCA,202200002989 | 58,035                |
| Public Health Emergency Preparedness  | No                 | 93.069           |          | 2024*0085   | 41,807                |
| Epidemiology and Laboratory Capacity for<br>Infectious Diseases (ELC)   | No                 | 93.323           |          | PO,FHJA,202100010506, 2024*2278   | 335,838               |
| Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response                 | No                 | 93.354           |          | PO,FAAA,202200009744  | 67,817                |
| Injury Prevention and Control Research and State and Community Based Programs   | No                 | 93.136           |          | 2020*3605 Amendment #4  | 37,694                |
|   |                    |                  |          |   |                       |
| Maternal and Child Health Services Block Grant to the States<br>CDC's Collaboration with Academia to Strengthen Public Health | No<br>No           | 93.994<br>93.967 |          | 2023*0022 Option Letter #1<br>2024*0697                                   | 46,662<br>30,703      |
| Passed through the Colorado Department of Health Care Policy and Financing<br>Medical Assistance Program                      | No                 | 93.778           | (D)      | N/A   | 952,909               |
| Passed through the Association of Food and Drug Officials   | 100                |                  | (D)      |   |                       |
| Food and Dturg Administration Research  | No                 | 93.103           |          | G-BDEV1-202209-02621  | 5,000                 |
| Total U.S. Department of Health and Human Services  |                    |                  |          |   | 5,887,687             |
| U.S. Department of Agriculture Passed through the Colorado Department of Health and Human Services                            |                    |                  |          |   |                       |
| State Administrative Matching Grants for the Supplemental Nutrition Assistance Program  | No                 | 10.561           | (A)      | 203CO401S2514   | 645,486               |
| Supplemental Nutrition Assistance Program   | No                 | 10.551           | (A)      | N/A   | 14,197                |
| Passed through the Colorado Department of Treasury  Roads and Schools - Grants to States                                      | No                 | 10.665           | (B)      |   | 120,748               |
| Total U.S. Department of Agriculture  |                    |                  |          |   | 780,431               |
| U.S. Department of Homeland Security  |                    |                  |          |   |                       |
| Passed through the Colorado Division of Emergency Management  |                    |                  |          |   |                       |
| Homeland Security Grant Program   | No                 | 97.067           |          | 23SHS24- SHSP   | \$ 17,881             |
|   |                    |                  |          | 22EM-24-21; 23EM-24-21; 22EM-24-  |                       |
| Emergency Management Performance Grants   | No                 | 97.042           |          | 21B; 22EMS-24-2   | 76,778                |
| Total U.S. Department of Homeland Security  |                    |                  |          |   | 94,659                |
| U.S. Department of Transportation Passed through the Federal Aviation Administration  |                    |                  |          |   |                       |
| Airport Improvement Program   | No                 | 20.106           |          | 3-08-0009-022-2023  | 23,498                |
| Airport improvement Program   | 100                | 20.100           |          | 5-00-0007-022-2025  | 23,496                |
| U.S. Department of the Interior   |                    |                  |          |   |                       |
| Minerals Leasing Act  | No                 | 15.437           |          |   | 130,721               |
| Passed through Colorado Department of Transportation  | NI                 | 15.220           |          | I 10 A C00220 02  | 20.162                |
| Invasive and Noxious Plant Management   | No                 | 15.230           |          | L19AC00238-03   | 30,163                |
| Total U.S. Department of the Interior   |                    |                  |          |   | 160,884               |
| U.S. Department of Housing and Urban Development  |                    |                  |          |   |                       |
| Passed through the Colorado Department of Local Affairs Hawaii  | No                 | 14.228           |          | H1CDB21004  | 37,746                |
|   |                    |                  |          |   |                       |
| Subtotal Federal Financial Assistance   |                    |                  |          | Charters  | \$ 6,984,905          |
|   |                    |                  | (A)      | <u>Clusters</u><br>SNAP Cluster   |                       |
|   |                    |                  | (B)      | Forest Service Schools and Roads Cluster                                  | r                     |
|   |                    |                  | (C)      | CCDF Cluster  |                       |
|   |                    |                  | (D)      | Medicaid Cluster  |                       |
| (Continu  | ad)                |                  |          |   |                       |

(Continued)

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2023 (Continued)

|   | Major<br>Program ? | CFDA#  | Clusters | ID # From<br>Pass-Through | Total<br>Expenditures |
|---|--------------------|--------|----------|---------------------------|-----------------------|
| U.S. Department of Justice  |                    |        |          |                           |                       |
| Passed through the Colorado Division of Criminal Justice                                      |                    |        |          |                           |                       |
| Crime Victim Assistance   | No                 | 16.575 |          | 2022-VA-23-290-11         | 31,021                |
| U.S. Department of the Treasury   |                    |        |          |                           |                       |
| Coronavirus State and Local Fiscal Recovery Funds   | Yes                | 21.027 |          | SLT-5037                  | 2,052,410             |
| Local Assistance and Tribal Consistency Fund  | Yes                | 21.032 |          | LATCF-0716                | 1,495,693             |
| Passed through Colorado Department of Local Affairs   |                    |        |          |                           |                       |
| Coronavirus State and Local Fiscal Recovery Funds   | Yes                | 21.027 |          | CTGG1 NLAA 202200003487   | 53,586                |
| Passed through the Colorado Department Of Public Health and Environment                       |                    |        |          |                           |                       |
| Coronavirus State and Local Fiscal Recovery Funds   | Yes                | 21.027 |          | 2024*3028                 | 4,630                 |
| Passed through the Colorado Department Of Human Services and Behavioral Health Administration |                    |        |          |                           |                       |
| Coronavirus State and Local Fiscal Recovery Funds   | Yes                | 21.027 |          | 24 IBEH 181953            | 5,975                 |
| Total U.S. Department of the Treasury   |                    |        |          |                           | 3,612,294             |
| U.S. Election Assistance Commission   |                    |        |          |                           |                       |
| Passed through Colorado Department of State   |                    |        |          |                           |                       |
| HAVA Election Security Grants   | No                 | 90.404 |          | CT, VAAA, HAVA, 2023-3329 | 8,250                 |
| Subtotal Federal Financial Assistance   |                    |        |          |                           | 3,651,565             |
| Subtotal Federal Financial Assistance (Previous Page)   |                    |        |          |                           | 6,984,905             |
| Total Federal Financial Assistance  |                    |        |          |                           | \$ 10,636,470         |

(Continued)

# NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended December 31, 2023 (Continued)

#### 1. Basis of Presentation

The Schedule of Expenditures of Federal Awards includes the federal grant activity of the County and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in or used in the preparation of the basic financial statements.

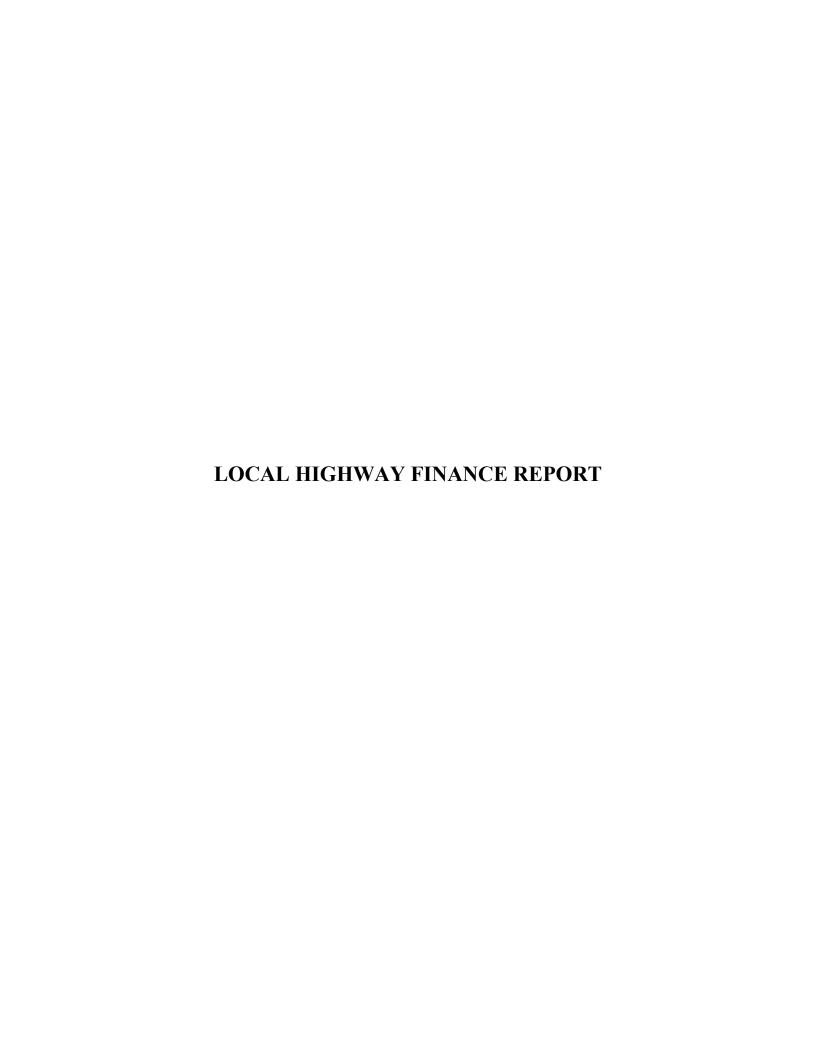
## 2. Sub-recipients

For the year ended December 31, 2023, the County passed-through federal awards to subrecipients as follows:

|         | Program                        | CFDA#  | Fremont RE-1 School District - Canon City Fremont RE-2 School District - Florence Fremont RE-3 School District - Cotopaxi Fremont R-32-J School District - Salida |    | Amount                             |
|---------|--------------------------------|--------|---|----|------------------------------------|
| Roads a | and Schools - Grants to States | 10.665 |   |    | 70,152<br>27,250<br>3,777<br>1,457 |
|         |                                |        | J   | \$ | 102,636                            |
| Commi   | unity Development Block Grant  | 14.228 | Upper Arkansas Area Council of Governments  | \$ | 37,746                             |

#### 3. De minimus Cost Rate

The County did not use the 10% de minimus cost rate.



(Next Page)

Excel

PREVIOUS EDITIONS OBSOLETE

FORM FHWA-536 (Rev.06/2000)

### **LOCAL HIGHWAY FINANCE REPORT**

STATE: COLORADO

YEAR ENDING (mm/yy):

December 2023

## II. RECEIPTS FOR ROAD AND STREET PURPOSES - DETAIL

| ITEM                             | AMOUNT        | ITEM                               |    | AMOUNT       |
|----------------------------------|---------------|------------------------------------|----|--------------|
| A.3. Other local imposts:        |               | A.4. Miscellaneous local receipts: |    |              |
| a. Property Taxes and Assesments | \$ 373,835.00 | a. Interest on investments         |    |              |
| b. Other local imposts:          |               | b. Traffic Fines & Penalties       |    |              |
| 1. Sales Taxes                   |               | c. Parking Garage Fees             |    |              |
| 2. Infrastructure & Impact Fees  |               | d. Parking Meter Fees              |    |              |
| 3. Liens                         |               | e. Sale of Surplus Property        | \$ | 4,575.00     |
| 4. Licenses                      |               | f. Charges for Services            | \$ | 381,590.00   |
| 5. Specific Ownership &/or Other | \$ 48,797.00  | g. Other Misc. Receipts            | \$ | 68,787.00    |
| 6. Total (1. through 5.)         | \$ 48,797.00  |                                    | \$ | 1,288,160.00 |
| c. Total (a. + b.)               |               | i. Total (a. through h.)           | \$ | 1,743,112.00 |
| (Carry forward to page           | 1)            | (Carry forward to page             | 1) |              |

| ITEM                                  |    | AMOUNT       | ITEM                                |    | AMOUNT     |
|---------------------------------------|----|--------------|-------------------------------------|----|------------|
| C. Receipts from State Government     |    |              | D. Receipts from Federal Government |    |            |
| Highway-user taxes (from Item I.C.5.) | \$ | 2,893,861.00 | 1. FHWA (from Item I.D.5.)          |    |            |
| State general funds                   |    |              | Other Federal agencies:             |    |            |
| Other State funds:                    |    |              | a. Forest Service                   | \$ | 130,721.00 |
| a. State bond proceeds                |    |              | b. FEMA                             |    |            |
| b. Project Match                      |    |              | c. HUD                              |    |            |
| c. Motor Vehicle Registrations        | \$ | 118,679.00   | d. Federal Transit Administration   |    |            |
| d. DOLA Grant                         |    |              | e. U.S. Corps of Engineers          |    |            |
| e. Other                              |    |              | f. Other Federal ARPA               |    |            |
| f. Total (a. through e.)              | \$ | 118,679.00   | g. Total (a. through f.)            | \$ | 130,721.00 |
| 4. Total (1. + 2. + 3.f)              | \$ | 3,012,540.00 | 3. Total (1. + 2.g)                 | \$ | 130,721.00 |
| (Carry forward to page                | 1) |              | (Carry forward to page              | 1) |            |

III. EXPENDITURES FOR ROAD AND STREET PURPOSES - DETAIL

|   | TOTAL |                 |                 |  |  |  |
|---|-------|-----------------|-----------------|--|--|--|
|   | (a)   | (b)             | (c)             |  |  |  |
| A.1. Capital outlay:                                |       |                 |                 |  |  |  |
| a. Right-Of-Way Costs                               |       |                 | \$ -            |  |  |  |
| b. Engineering Costs                                |       |                 | \$ -            |  |  |  |
| c. Construction:                                    |       |                 |                 |  |  |  |
| (1). New Facilities                                 |       |                 | \$ -            |  |  |  |
| (2). Capacity Improvements                          |       | \$ 34,076.00    | \$ 34,076.00    |  |  |  |
| (3). System Preservation                            |       | \$ 914,913.00   | \$ 914,913.00   |  |  |  |
| (4). System Enhancement And Operation               |       | \$ 408,286.00   | \$ 408,286.00   |  |  |  |
| (5). Total Construction (1)+(2)+(3)+(4)             | \$ -  | \$ 1,357,275.00 |                 |  |  |  |
| d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.4) |       | \$ 1,357,275.00 | \$ 1,357,275.00 |  |  |  |
| (Carry forward to page 1)                           |       |                 |                 |  |  |  |

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Notes and Comments:

FORM FHWA-536